



City of
LAUNCESTON

STRATEGIC PLANNING & POLICY COMMITTEE AGENDA

**COMMITTEE MEETING
MONDAY 27 MARCH 2017**

10.00am

COMMITTEE ROOM, TOWN HALL, ST JOHN STREET, LAUNCESTON

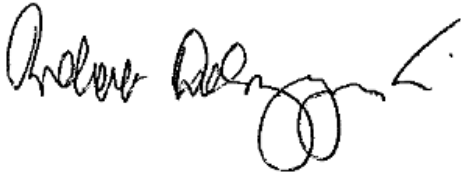
Section 65 Certificate of Qualified Advice

Background

Section 65 of the *Local Government Act 1993* requires the General Manager to certify that any advice, information or recommendation given to Council is provided by a person with appropriate qualifications or experience.

Declaration

I certify that persons with appropriate qualifications and experience have provided the advice, information and recommendations to Council in the Agenda Items for this Meeting.



Robert Dobrzynski
General Manager

Venue: Committee Room, Town Hall, St John Street, Launceston

Time: 10.00am

ORDER OF BUSINESS

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1 OPENING OF MEETING - ATTENDANCE AND APOLOGIES

2 DECLARATION OF INTERESTS

3 CONFIRMATION OF MINUTES

DECISION STATEMENT:

To resolve that the Minutes of the previous meeting are a true and correct record.

RECOMMENDATION:

That the Minutes of the Strategic Planning and Policy Committee Meeting held on 6 March 2017 be accepted as a true and correct record.

4 AGENDA ITEMS

4.1 Draft Proposed 2017-2018 Annual Corporate Plan

FILE NO: SF6323

AUTHOR: Leisa Hilkmann (Corporate Planning Administration Officer)

DIRECTOR: Michael Tidey (Director Corporate Services)

DECISION STATEMENT:

To consider the City of Launceston's proposed Annual Plan Actions for 2017-2018.

PREVIOUS COUNCIL CONSIDERATION:

SPPC - 6 February 2017 - Agenda Item 4.2 - Draft Proposed City of Launceston 2017-2018 Annual Corporate Plan.

RECOMMENDATION:

That the Strategic Planning and Policy Committee discusses and provides feedback on the following Actions for inclusion in the City of Launceston's 2017-2018 Annual Corporate Plan.

1. A creative and innovative city

Ten-year goal: To foster creative and innovative people and industries

Action	Directorate
Key direction: To support and promote alternative uses of underutilised buildings	
Macquarie House - To complete the redevelopment of Macquarie House to facilitate the Macquarie House Innovation Hub project and accommodate Enterprise Tasmania as the principal tenant of the site. MEASURES OF SUCCESS - Manage construction project - Establish ongoing lease agreements	Facilities Management
Key direction: To contribute towards artistic, cultural and heritage outcomes	
Gallery of the First Tasmanians - Opening of the permanent exhibition gallery titled "Gallery of the First Tasmanians". MEASURES OF SUCCESS - Increased awareness of Tasmanian Aboriginal culture - Increase in visitor numbers to the art gallery - Adoption of gallery into regional schools including site visits	Queen Victoria Museum and Art Gallery

4.1 Draft Proposed 2017-2018 Annual Corporate Plan ...(Cont'd)

<p>Cultural Review - Implement the recommendations of the Cultural Review with other cultural providers and assets to develop coherent integrated strategies to leverage these assets more effectively from an economic and social perspective.</p> <p>MEASURES OF SUCCESS</p> <ul style="list-style-type: none"> - Comprehensive and integrated cultural program - Enhanced cultural assets including iconic retained heritage architecture - QVMAG as the lead cultural organisation - Increase in economic return including tourism sector 	<p>General Manager</p>
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2. A city where people choose to live

Ten-year goal: To promote Launceston as a unique place to live, work, study and play

Action	Directorate
<p>Key direction: To continue to offer an attractive network of parks, open spaces and facilities throughout Launceston</p>	
<p>Gorge Reimagining - Implement action plan to support the preferred future for the Cataract Gorge Reserve and Trevallyn Nature Recreation Area.</p> <p>MEASURES OF SUCCESS</p> <ul style="list-style-type: none"> - Path resealing & accessibility along the loop track - Stone edging & safety fencing along tracks - Weed control - Lighting along the Suspension Bridge and Gorge Restaurant entrances - Playground redevelopment to reduce flood impact - Access and Information at Kings Bridge and First Basin entrances 	<p>Infrastructure Services</p>
<p>Regional Recreation Strategy - Develop a framework for delivery of a Regional Recreation Strategy in conjunction with sporting clubs, State Government and neighbouring Councils. The strategy development needs to be co-sponsored by the Launceston Regional Council.</p> <p>MEASURES OF SUCCESS</p> <ul style="list-style-type: none"> - Framework adopted by Council - Development of strategy commences in consultation with neighbouring Councils 	<p>Infrastructure Services</p>
<p>North Bank Park Precinct - Implement the North Bank Park Precinct Project Plan.</p> <p>MEASURES OF SUCCESS</p> <ul style="list-style-type: none"> - Completion of the playground equipment in the southern area of the site - Completion of the landscaping on the western part of the North Bank Precinct 	<p>Major Projects</p>

4.1 Draft Proposed 2017-2018 Annual Corporate Plan ...(Cont'd)

<p>North Bank Bridge - Implement the North Bank Bridge Project Plan.</p> <p>MEASURES OF SUCCESS - Completion of the pedestrian bridge connecting the North Bank Precinct and the Seaport, in accordance with the Project Management Plan</p>	<p>Major Projects</p>
<p>Key direction: To support the CBD and commercial areas as activity places during day and night</p>	
<p>Launceston City Heart - Civic Square Redevelopment - Redevelopment of Civic Square as part of the Launceston City Heart Masterplan and Launceston City Deal.</p> <p>MEASURES OF SUCCESS - Successful completion of the redevelopment of Civic Square</p>	<p>Major Projects</p>
<p>Launceston City Heart - Brisbane Street Mall Redevelopment - Redevelopment of the Brisbane Street Mall as part of the Launceston City Heart Masterplan and Launceston City Deal.</p> <p>MEASURES OF SUCCESS - Commencement and progress in accordance with project milestones</p>	<p>Major Projects</p>
<p>Launceston City Heart - Wayfinding and Connectivity Implementation - Implementation of wayfinding treatments in the CBD (Launceston City Heart area).</p> <p>MEASURES OF SUCCESS - Implement signage treatments across the Launceston City Heart area</p>	<p>Major Projects</p>
<p>St John Street Bus Stops Redevelopment - Redevelopment of St John Street (Central North and Central South) including Bus Stops as part of Stage 1 of the Launceston City Heart Masterplan.</p> <p>MEASURES OF SUCCESS - Successful commencement and progress</p>	<p>Major Projects</p>
<p>Key direction: To contribute to enhanced public health and amenity to promote a safe and secure environment</p>	
<p>Municipal Emergency Management Plan - Plan reviewed and in place for a further two years.</p> <p>MEASURES OF SUCCESS - Municipal Emergency Management Plan Reviewed - Municipal Emergency Management Committee endorsement - Council approval</p>	<p>Facilities Management</p>

4.1 Draft Proposed 2017-2018 Annual Corporate Plan ...(Cont'd)

3. A city in touch with its region

Ten-year goal: To ensure Launceston is accessible and connected through efficient transport and digital networks

Action	Directorate
Key direction: To improve and maintain accessibility within the city of Launceston area, including its rural areas	
Community Engagement Framework - Further development and implementation of organisation framework including: - Service level reviews - Digital process - Social media MEASURES OF SUCCESS - Commence first stages which includes ISD Infrastructure Service levels and strategic asset management	General Manager

4. A diverse and welcoming city

Ten-year goal: To offer access to services and spaces for all community members and to work in partnership with others to address the needs of vulnerable and diverse communities

Action	Directorate
Key direction: To support the delivery of programs and events for people to connect with each other through participation in community activities and civic life	
Events Sponsorship Program - Support economic and social development in the Launceston region through the implementation of the Events Sponsorship Policy. MEASURES OF SUCCESS - Events sponsorship programs are administered in accordance with policy and budget allocations - A diverse calendar of events is supported through direct sponsorship by the City of Launceston - Events sponsorship by the City is recognised and acquitted as per funding agreement conditions	Development Services

4.1 Draft Proposed 2017-2018 Annual Corporate Plan ...(Cont'd)

5. A city that values its environment

Ten-year goal: To reduce the impacts on our natural environment and build resilience to the changing intensity of natural hazards

Action	Directorate
Key direction: To contribute to air and river quality in Launceston by liaising with the community, business and other stakeholders	
<p>Tamar River Health and Amenity - In partnership with key stakeholders, prioritise and implement recommendations of the Water Quality Improvement Plan.</p> <p>MEASURES OF SUCCESS - TasWater, State Government, NRM North, Launceston Flood Authority and Council collaborating on prioritisation and implementation</p>	Infrastructure Services
Key direction: To manage the risks of climate-related events particularly in the area of stormwater management	
<p>Stormwater Management Plan - Analyse results of hydraulic modelling developed over the past 3 years to prepare stormwater management plans for key catchments.</p> <p>MEASURES OF SUCCESS - Completion of hydraulic modelling for all catchments - Commence community engagement on Stormwater Management Plans</p>	Infrastructure Services
Key direction: To reduce our and the community's impact on the natural environment	
<p>LED Street Light Project - Continuation of the 2016-17 project to replace existing local street lighting with more efficient and clearer light LEDs.</p> <p>MEASURES OF SUCCESS - Replacement of existing local street lights with LEDs - Improved lighting levels in local streets - Reduced on-going street lighting costs</p>	Infrastructure Services
<p>Waste Strategy Review - Undertake review of CoL Waste Strategy following completion of actions in 2011 Interim Waste Strategy.</p> <p>MEASURES OF SUCCESS - New Waste Strategy adopted by Council</p>	Infrastructure Services

4.1 Draft Proposed 2017-2018 Annual Corporate Plan ...(Cont'd)

6. A city building its future

Ten-year goal: To drive appropriate development opportunities as well as infrastructure, land use planning and transport solutions

Action	Directorate
Key direction: To advocate and collaborate to address regionally significant infrastructure and transport solutions	
Traffic Master Plan (City Precinct) - Develop an Inveresk/Invermay Traffic Master Plan that considers the interface of the precinct with the CBD and as part of the Launceston City Deal. MEASURES OF SUCCESS - Master Plan adopted by Council	Infrastructure Services
Key direction: To ensure that the planning system at a local and regional level is effective and efficient	
Northern Suburbs Revitalisation Plan - Facilitate the implementation of the Northern Suburbs Revitalisation Plan in conjunction with relevant stakeholders and as part of the Launceston City Deal. MEASURES OF SUCCESS - Assets Based Community Development Engagement model rolled out to at least one other site within the Northern Suburbs (August 2017) - Key community projects identified for early implementation in the Northern Suburbs Revitalisation Plan are progressed	Development Services
Launceston Planning Scheme - Prepare the local provisions of the Launceston Planning Scheme for translation to the new state-wide planning scheme framework. MEASURES OF SUCCESS - Local provisions prepared - Community consultation undertaken - Local provisions endorsed by Council for submission to the Tasmanian Planning Commission	Development Services

4.1 Draft Proposed 2017-2018 Annual Corporate Plan ...(Cont'd)

7. A city that stimulates economic activity and vibrancy

Ten-year goal: To develop a strategic and dedicated approach to securing economic investment in Launceston

Action	Directorate
Key direction: To provide an environment that is conducive to business and development	
Economic Development Strategy Prospectus - Development of a City of Launceston Investment Prospectus.	Development Services
MEASURES OF SUCCESS - Prospectus produced and published	
University of Tasmania (UTAS) Relocation - Engage with the UTAS on the project to relocate to Inveresk to ensure it integrates with the precinct and City in a planned manner.	General Manager
MEASURES OF SUCCESS - Commitments made by UTAS in regard to project delivery - Appropriate arrangements for infrastructure augmentation including traffic flows - High level of urban planning to ensure an effective and well-designed interface with the CBD - Good pedestrian way finding between the precinct and the CBD	
Key direction: To facilitate direct investment in the local economy to support its growth	
City Deal Agreement - To work with the Commonwealth and State Government under the City Deal program to deliver a range of economic and social benefits to the City.	General Manager
MEASURES OF SUCCESS - City Deal Agreement executed by Prime Minister, Premier and Mayor - Implementation Plan adopted - Ongoing monitoring of measures in place	

4.1 Draft Proposed 2017-2018 Annual Corporate Plan ...(Cont'd)

8. A secure, accountable and responsive Organisation

Ten-year goal: To continue to ensure the long term sustainability of our Organisation

Action	Directorate
Key direction: To strategically manage our assets, facilities and services	
Inveresk Masterplan - Engage with UTAS and precinct stakeholders to conclude the development of the Inveresk Masterplan. MEASURE OF SUCCESS - Inveresk Master Plan completed and signed off - Implementation of the plan commenced	Facilities Management
York Park Stadium - Finalise the arrangements for the reconstruction of the playing surface consistent with its asset management plan and secure turf supply. MEASURE OF SUCCESS - Arrangements in place for the renewal of the surface	Facilities Management

REPORT:

Pursuant to section 71 of the *Local Government Act 1993 (Tas)*, the Council is required to prepare an Annual Plan.

The proposed Annual Plan Actions for 2017-2018 are Key Actions the Council is undertaking in 2017-2018 to work toward achieving the goals and strategies from the Council's 10-year Strategic Plan 2014-2024.

Annual Plan Actions have one or more of the following features:

- Close alignment with the strategic intent defined in the Strategic Plan 2014-2024
- Significant interest to the community
- A need for cross-directorate collaboration
- Resource-intensive
- Delivery of outcomes that will significantly benefit the community
- Demonstrate compliance with legislation, especially around governance

Actions are directly linked to the strategic framework delivered in the Strategic Plan 2014-2024. The strategic framework takes the form of priority areas, 10-year goals and strategies.

4.1 Draft Proposed 2017-2018 Annual Corporate Plan ...(Cont'd)

The proposed 2017- 2018 Annual Plan includes 25 Actions that cover all of the eight priority areas from the Strategic Plan 2014-2024. Additionally, eight ten-year goals from the Strategic Plan 2014-2024 are represented and 15 of 44 Key Directions are also addressed. All Key Directions from the Strategic Plan 2014-2024 will be addressed in the annual planning cycles that occur over the life of the strategic plan.

The published version of the Annual Corporate Plan will include the information as it appears in the table in the recommendation.

ECONOMIC IMPACT:

Not considered relevant to this report.

ENVIRONMENTAL IMPACT:

Not considered relevant to this report.

SOCIAL IMPACT:

Not considered relevant to this report.

STRATEGIC DOCUMENT REFERENCE:

City of Launceston Strategic Plan 2014-2024

BUDGET & FINANCIAL ASPECTS:

Not considered relevant to this report.

DISCLOSURE OF INTERESTS:

The officer has no conflict of interest in this item.

I certify that I have reviewed and approved this advice and recommendation.


Michael Tidey, Director Corporate Services

4.2 Cataract Gorge Reserve Advisory Committee - Terms of Reference

FILE NO: SF0839

AUTHOR: Dannielle Denning (Parks Planner)

DIRECTOR: Shane Eberhardt (Acting Director Infrastructure Services)

DECISION STATEMENT:

To consider the revised Terms of Reference for the Cataract Gorge Reserve Advisory Committee.

RECOMMENDATION:

That Council:

1. Revokes the existing Cataract Gorge Reserve Advisory Committee's Terms of Reference (26-Rf-012); and
2. Adopts the Cataract Gorge Reserve Advisory Committee's Terms of Reference (14-Rfx-021) as listed below:

Cataract Gorge Reserve Advisory Committee - Terms of Reference

The Cataract Gorge Reserve Advisory Committee is a Special Committee of Council as defined under section 24 of the Local Government Act 1993.

1. PURPOSE

The purpose of the Committee is to assist the Council in achieving the 2030 Vision for the Cataract Gorge Reserve and Trevallyn Nature Recreation Area as outlined in the Re-imagining the Cataract Gorge Final Plan endorsed by Council on 14 December 2015.

2. ROLE

- *To provide input into the strategic direction and opportunities for the Cataract Gorge Reserve.*
- *To participate in the review of actions to achieve the endorsed strategic outcomes as detailed in the Re-imagining the Cataract Gorge Final Plan endorsed by Council on 14 December 2015.*
- *To strengthen the connection between reserve managers and the community.*

3. MEMBERSHIP

The Committee will consist of the following positions:

- *Up to two Alderman (one to be the Chair),*
 - *One representation from the Parks and Wildlife Service;*
 - *One representation from Meander Valley Council; and*
-

4.2 Cataract Gorge Reserve Advisory Committee - Terms of Reference ...(Cont'd)

- *Four community representatives.*

Supporting the Committee will be two Council staff members with responsibility for planning developments in the park. Additional relevant officers of the Council will attend meetings as necessary.

All community positions are for a two year period.

Vacancies will be filled in accordance with the Community Appointments to Advisory Committees Policy (14-Plx-029).

4. MEETING ARRANGEMENTS

- *The Committee will meet at a minimum every three months and other times as required.*
- *Agendas will be forwarded to members four working days prior to each meeting.*
- *A member of the committee may request items to be listed on the agenda by advising the Chair twenty one working days prior a meeting.*
- *Minutes of the meeting will be circulated to all members within three working days of each meeting.*
- *Following each meeting, key outcomes will be reported to the Council via the Committee reporting process in the Council Meeting Agenda.*
- *The meetings shall be conducted in accordance with the Local Government (Meeting Procedures) Regulations 2015, as appropriate.*

5. MEETING QUORUM

A quorum is a majority of committee members including at least one Alderman and two community representatives. If a quorum cannot be achieved, the meeting is to be postponed and reconvened at a later date.

6. COMMITTEE OPERATION

The Committee will be coordinated by officers from the Infrastructure Services Directorate. The Agenda will be approved by the General Manager prior to issue to committee members.

The Chair of the Committee must convene a meeting as per section 5 of the Local Government (Meeting Procedures) Regulations 2015.

This is an advisory body only. An Advisory Committee is a committee (group of individuals) comprised of knowledgeable and credible members in their field of expertise from within or outside Council, that provides non-binding strategic guidance to Council.

4.2 Cataract Gorge Reserve Advisory Committee - Terms of Reference ...(Cont'd)

A Committee member at a meeting may ask a question of the Chair or through the Chair as per section 29 of the Local Government (Meeting Procedures) Regulations 2015.

7. CODE OF CONDUCT

All Committee members must adhere to the Code of Conduct for Committees. Aldermen and Council Officers must also adhere to their own relevant Code of Conduct.

8. CONFLICT OF INTEREST

If a Committee member has a declared interest in any matter that is to be discussed in the meeting Agenda they must declare it at the commencement of the meeting.

9. RESOURCES

The Council will provide an officer to organise meetings, take minutes and distribute follow up actions to other officers.

10. REVIEW

These Terms of Reference will be reviewed no more than five years after the date of approval (version) or more frequently, if dictated by operational demands and with the Council's approval.

REPORT:

The Cataract Gorge Advisory Committee first met as the Cataract Gorge Reserve Management Plan Advisory Committee on 16 April 1997. Prior to that time the group was called the Cataract Gorge Reserve Management Plan Committee - the group was formed to develop the Management Plan. The current Terms of Reference for the Committee was approved by Council on the 18 December 2006 (26-Rf-012). This document has been changed significantly and is attached at Attachment 1 for information.

The revision of the Cataract Gorge Reserve Advisory Committee's Terms of Reference results from a decision to review all of the City of Launceston's Special Committees' Terms of Reference.

ECONOMIC IMPACT:

The Terms of Reference clarify the purpose and role of the Cataract Gorge Reserve Advisory Committee and may contribute to positive strategic outcomes in the development of the Cataract Gorge that will attract visitors and residents to the area.

4.2 Cataract Gorge Reserve Advisory Committee - Terms of Reference ...(Cont'd)

ENVIRONMENTAL IMPACT:

The Terms of Reference clarify the purpose and role of the Cataract Gorge Reserve Advisory Committee and may contribute to positive environmental outcomes in relation to ongoing management and future development within the Cataract Gorge.

SOCIAL IMPACT:

The Terms of Reference clarify the purpose and role of the Cataract Gorge Reserve Advisory Committee and may contribute to providing input into the strategic direction and opportunities for the Cataract Gorge Reserve to attract visitors and residents to the area.

STRATEGIC DOCUMENT REFERENCE:

City of Launceston Strategic Plan 2014-2024

Priority Area 2 - A city where people choose to live

Ten-year goal - To promote Launceston as a unique place to live, work, study and play

Key Directions -

1. To continue to offer and attractive network of parks, open spaces and facilities throughout Launceston
4. To promote Launceston's rich heritage and natural environment
6. To promote active and healthy lifestyles

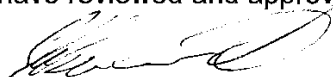
BUDGET & FINANCIAL ASPECTS:

The Terms of Reference clarifies the purpose and role of the Cataract Gorge Reserve Advisory Committee to provide input into the strategic direction and opportunities for the Cataract Gorge Reserve. This may indirectly impact on future budget and financial considerations.

DISCLOSURE OF INTERESTS:

The officer has no conflict of interest in this item.

I certify that I have reviewed and approved this advice and recommendation.



Shane Eberhardt: Acting Director Infrastructure Services

ATTACHMENTS:

1. Cataract Gorge Reserve Advisory Committee - Terms of Reference
-

Attachment 1

26-Rf-012 | Version 18/12/2006
Approved by: Council
Page 1 of 2

"Cataract Gorge Reserve Advisory Committee - Terms of Reference" reference

Aim:

To advise Council on the needs and priorities for the Cataract Gorge Reserve.

Objectives:

- To monitor management practices as prescribed in the Cataract Gorge Reserve Management Plan.
- To advise on the review and development of management strategies from time to time to ensure best practice in park management.
- To advise on the process of community consultation when required.
- To examine future strategic directions and opportunities for the Cataract Gorge Reserve for presentation to Council.
- To make recommendations for consideration by Council, on developments or activities within or outside the Cataract Gorge Reserve, that may impact upon the sustainable management of the reserve.

Membership

- Two Aldermen appointed by Council.
- Four Council staff members with responsibility for marketing, parks and planning.
- One representative from the Parks and Wildlife Service.
- Four community representatives who must be residents or ratepayers in the City of Launceston.
- One representative from Meander Valley Council.
- The Committee also has the power to co-opt other representatives as required to advise on particular matters.

Chairman

- The Chairman will be appointed for a two year term by vote of the members.
- The Chairman's term will be concurrent with Council elections.

Term of Appointment and Filling of Vacancies

Nominated Aldermen of the Council are to be appointed for a period of two years. Council may decide to reappoint Aldermen for additional terms.

- Council staff and Parks and Wildlife Service representative have unlimited tenure.
- Community representatives:
 - a. will normally be recruited by Council staff members placing an advertisement in a local newspaper.

- b. Applications will be assessed against selection criteria to determine the final selection of community representatives.
 - c. The selection panel will include a representative from the Community members, the Parks and Wildlife member and the Manager of Parks and Recreation.
 - d. The term of appointment will be for a period not exceeding two years. Community representatives may apply and be considered for further terms.
 - e. The Committee may appoint additional community representatives (above the prescribed four positions) in order to secure specific skills required.
 - f. Selection Criteria for community representatives are a preference for persons who have qualifications and/or experience in a range of disciplines relevant to the management of a major urban park of national significance. Skills could include such areas as interpretation, tourism, heritage management, bushland conservation and recreation planning.
 - g. Council may decide to remove a community representative from the Committee if it determines that a member is:
 - 1. no longer qualified to be appointed to the Committee
 - 2. unable to perform adequately or competently the requirements of the position
 - 3. absent from 3 consecutive meetings
 - 4. convicted of a crime punishable by a term of imprisonment.
- All appointments are to be ratified by Council.

Meeting Schedule & Minutes

- The Committee will meet as a minimum twice a year and more frequently as the need arises.
- Agendas will be forwarded to members four working days prior to each meeting.
- Minutes of the meetings will be circulated to all members within 10 working days of each meeting.
- Minutes will be stored in the Council's Records Management System.

Proceedings of Meetings

- Meetings are not open to the public.
- A meeting may only transact business if a quorum is present.
- A quorum is a simple majority of members which must include one Community representative.
- If a meeting lacks a quorum it is to be postponed and reconvened at a later date or time.

CITY OF LAUNCESTON - "Cataract Gorge Reserve Advisory Committee - Terms of Reference" reference

PURPOSE:

To advise Council on the needs and priorities for the Cataract Gorge Reserve.

SCOPE:

- tba

RELATED POLICIES & PROCEDURES:

- tba

DOCUMENT INFORMATION

Reference number	26-Rf-012
Version	06/09/2016
Review	
Key function	Natural Environment
System	
Document type	Reference
Responsible Directorate	Infrastructure Services
Approved by	Council
Action Officer	Manager Natural Environment
Text search key words	Cataract Gorge terms reference

To be communicated to <i>(To be identified by Approver)</i> (Insert ✓ in relevant row)		Department/Area only
		Directorate via Director and Managers
	✓	Specific Areas: • Natural Environment
		Organisation-wide
		Website
		Intranet (via a link)

Hard copy distribution	N/A
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4.3 Road Exchange With State Growth

FILE NO: SF5715/SF1678/SF1138/SF2145/SF2186/SF1207/SF1891

DIRECTOR: Shane Eberhardt (Acting Director Infrastructure Services)

DECISION STATEMENT:

To consider a request by the Minister for Infrastructure to trade roads with Local Government.

RECOMMENDATION:

That Council authorises the General Manager to negotiate the following road transfers with the Department of State Growth on behalf of the State Government:

1. John Lees Drive, and Lilydale Road (Prossers Road to Lilydale township) be transferred from State Government ownership to City of Launceston ownership; and
2. Bathurst Street, Wellington Street (Midlands Highway to Charles Street), York Street (Wellington Street to West Tamar Highway), Brisbane (West Tamar Highway to Wellington Street) and Prossers Road be transferred from City of Launceston ownership to State Government ownership.

with the final agreement to be ratified by Council.

REPORT:

Infrastructure Tasmania completed a State Road Audit in 2016 which reviewed Tasmania Government's management and maintenance of the State's roads.

A recommendation of the Audit was "*That the Department of State Growth and the Launceston City Council commence discussions on the arrangements and timing for a transfer of the Wellington Street/Bathurst Street couplet to Tasmanian Government ownership on the basis of cost neutrality.*"

Subsequently the Council has received a letter from the Minister for Infrastructure proposing the transfer of John Lees Drive and Pipers River Road to the Council.

The principles for road transfers identified by the Minister are:

1. Cost neutrality - the assets are to be cost neutral for both parties.
 2. Ownership should be aligned with functional hierarchy.
 3. Multiple ownership should be avoided.
 4. Road trades proposed must have an evidence base.
 5. Trades cannot be conditional.
-

4.3 Road Exchange With State Growth ...(Cont'd)

A summary of the proposed road transfers are detailed in Table 1. The proposed transfers reasonably comply with the principles set out previously. Overall the recommendation would result in the Council taking on 2.9km more road at an approximate additional replacement value of about \$12m and additional depreciation of \$118,557. The most significant impact of this proposed trade is the additional depreciation, with Lilydale Road depreciating at \$131,407 greater than Prossers Road.

Table 1 - Roads recommended for transfer

Road Name	Length (m)	Depreciation (\$)	Replacement Value (\$)	Written Down Value (\$)
Couplet (Wellington Street, Bathurst Street, York Street and Brisbane Street)	3,494	132,813	7,976,238	4,662,968
Prossers Road	12,610	24,991	2,922,676	2,592,368
<i>Transfer to the State</i>	<i>16,104</i>	<i>157,804</i>	<i>10,898,914</i>	<i>7,255,336</i>
John Lees Drive	8,527	44,108	4,041,082	3,706,102
Lilydale Road (Prossers Road to Lilydale)	10,500	156,398	12,288,875	3,231,475
<i>Transfer to the Council</i>	<i>19,027</i>	<i>276,362</i>	<i>22,894,507</i>	<i>6,937,577</i>
<i>Net change</i>	<i>2,923</i>	<i>118,557</i>	<i>11,995,593</i>	<i>(317,760)</i>

Proposed Transfers - Council to Department of State Growth

Roads proposed to be put forward by the Council for transfer to the State are summarised in Table 2 and described in more detail below.

Table 2 - Roads considered for transfer to the State

Road Name	Length (m)	Depreciation (\$)	Replacement Value (\$)	Written Down Value (\$)
Wellington Street - Charles Street to Southern Outlet	1,302	53,351	3,229,289	1,980,034
Bathurst Street - Charles Street to Southern Outlet	1,583	57,990	3,366,446	1,979,115
Brisbane Street - West Tamar Highway to Brisbane Street	290	10,384	667,200	438,987
York Street - Wellington to West Tamar Highway	320	11,088	713,303	264,833
Prossers Road	12,610	24,991	2,922,676	2,592,368
<i>Total</i>	<i>16,104</i>	<i>157,804</i>	<i>10,898,914</i>	<i>7,255,336</i>

4.3 Road Exchange With State Growth ...(Cont'd)

Wellington/Bathurst Couplet

The couplet, Wellington Street, Bathurst Street, York Street (Wellington Street to West Tamar Highway) and Brisbane (West Tamar Highway to Wellington Street) is an important freight link and is critical to the flows to and from the State network. The couplet connects the Midland Highway to the East Tamar Highway and West Tamar Highway. Wellington Street/Bathurst Street couplet carries the highest traffic volumes of all routes through Launceston and also has the highest proportion of crashes.

Prossers Road

Prossers Road is the designated log-truck route connecting the two State roads of Tasman Highway and Lilydale Road, as there are no practical alternative routes other than diverting through the city.

The majority of heavy vehicles that use Prossers Road would be log trucks going between the forestry coupes at the southeast of the municipality and the port at Bell Bay. There are some couplets along Patersonia Road that contribute to this truck traffic, but the vast majority comes from Camden Road. This includes the roads that feed into Camden Road.

As can be seen from Table 3, the daily traffic volumes on Prossers Road are very low, but the proportion of heavy vehicles is significant (normally HV% is 5-10% of total traffic).

The heavy vehicle volumes (and overall traffic volumes) fluctuate a lot based on which forestry coupes are active at the time. The heavy vehicle traffic on Prossers Road is currently elevated due to forestry activity to the south.

It should be noted that the traffic figures include vehicles going in either direction, so half of the log-trucks on Prossers Road (all the southbound vehicles) would be empty.

Table 3 - Prossers Road Traffic Loads

Road	Location	Date of count	Average Daily Traffic	Heavy Vehicle %	Daily Heavy Vehicles	Projected Weekly Heavy Vehicles	Projected Monthly Heavy Vehicles	Projected Yearly Heavy Vehicles
Prossers Road	Northern end	Sep. 2007	170	40.62%	69	483	2,100	25,205
Prossers Road	Middle	Sep. 2010	102	42.00%	43	300	1,303	15,637
Prossers Road	Southern end	Nov. 2014	134	17.48%	23	164	712	8,549
Prossers Road	Southern end	Oct. 2015	166	30.92%	51	359	1,561	18,734
Prossers Road	Middle	Nov. 2016	159	56.50%	90	629	2,732	32,790

4.3 Road Exchange With State Growth ...(Cont'd)

Proposed Transfers - Department of State Growth to the Council

Roads proposed to be put forward by Council for transfer from the State are summarised in Table 4 and described in more detail below.

Table 4 - Roads considered for transfer to Council

Road Name	Length (m)	Depreciation (at CoL rates) \$	Replacement Value (\$)	Written Down Value (\$)
John Lees Drive	8,527	44,108	4,041,082	3,706,102
Pipers River Road	19,051	205,441	15,681,653	6,880,659
Lilydale Road (Prossers Road to Lilydale)	10,500	156,398	12,288,875	3,231,475
<i>Total</i>	<i>38,078</i>	<i>549,165</i>	<i>43,653,767</i>	<i>13,818,235</i>

Notes:

1. Depreciation and replacement value are based on City of Launceston rates.
2. Written down value is based on a high level estimate of remaining life and have an accuracy of +/- 30%.

John Lees Drive

John Lees Drive is 7.7km in length and formerly comprised part of the East Tamar Highway. There is one bridge, three box culverts and nine pipe culverts.

The road and bridge are generally in good condition, however, the bridge has a non-compliant guard rail and there is some erosion around abutments, culverts are blocked and need clearing and there are three sections requiring a reseal, totalling 2km. These works would need to be undertaken in the next three to five years. Cost estimates are provided below.

Reseal	\$174,000
Guardrail	\$77,000
Erosion works	\$20,000
Culvert cleaning	\$13,000
<i>Total</i>	<i>\$284,000</i>

Since the construction of the Dilston Bypass, John Lees Drive does not serve any State function and as such the request to transfer to the Council is reasonable.

Pipers River Road

Pipers River Road is about 30km in length of which 19km are within the City of Launceston municipal area, within Launceston it has one bridge, six box culverts and 72 pipe culverts.

4.3 Road Exchange With State Growth ...(Cont'd)

The road is generally in fair condition, however, the first 5.5km from Glen Road requires reseal, 1.5km leading up to the Bangor Road intersection appears to be suffering structural failure of the road pavement and most pipe culverts are blocked due to poor maintenance. These works would need to be undertaken in the next three to five years. Cost estimates are provided below.

Partial reconstruction (1.5km)	\$1,200,000
Reseal (5.5km)	\$470,000
Culvert cleaning	\$30,000
<i>Total</i>	<i>\$1,700,000</i>

The geometry of the road is poor and with the known 1.5km of pavement failure there is concern that this may continue beyond this length.

On this basis plus the significance of the annual depreciation it is recommended that the Council decline the transfer of Pipers River Road.

Lilydale Road (Prossers Road to Lilydale)

Lilydale Road was not identified by the State for transfer but given the Golconda Road beyond Lilydale is owned and maintained by Council, then there appears limited strategic value in this road. Lilydale Road and Golconda Road have previously been identified as the key heavy freight route from the north-east, however, the preference for heavy vehicles is now the East Tamar Highway and Bridport Road which is longer in distance but significantly straighter.

This section of Lilydale Road is in fair to good condition.

Summary

The couplet (including York Street and Brisbane Street to East Tamar Highway) carries some of the highest traffic volumes in the State and is the link between Midlands Highway, East Tamar Highway and West Tamar Highway and therefore a key link in the national road network and strategically it is a good fit to be managed by the State. Typically, the State only maintains trafficable lanes and not the parking lanes for urban roads, however, potential future capacity and intersection improvements may impinge on parking lanes and it would be beneficial for the State to manage both trafficable and parking lanes.

John Lees Drive has no strategic value to the State road network and as Council endeavours to improve local amenity then strategically it is a better fit for Council to own and maintain.

4.3 Road Exchange With State Growth ...(Cont'd)

The couplet and John Lees Drive have similar depreciation figures (\$133,000 for couplet compared with \$120,000 for John Lees Drive) and therefore limited impact on Council's annual operating expenditure. There are some short term works on John Lees Drive but the higher operational expenditure and some defects on the couplet should balance out the short term works required.

Prossers Road is considered to form part of the heavy freight network and provides an important link between Tasman Highway and Lilydale Road for the logging industry to access Bell Bay.

Lilydale Road, from Prossers Road intersection to Lilydale, does not appear to serve any strategic value for the State, particularly with Golconda Road between Lilydale and Scottsdale being maintained by both City of Launceston and Dorset Council.

Prossers Road and Lilydale Road are of similar length, 12.6km and 10.5km respectively, however, Prossers Road is of gravel construction and Lilydale Road is sealed. These differences relate to approximate total replacement values of \$2.9m and \$12.3m respectively. If Prossers Road was to be upgraded then it would be of similar value to Lilydale Road.

ECONOMIC IMPACT:

The strategic nature of the roads is a key consideration when determining road responsibilities. Strategic value of the road reflects the economic importance for the community.

ENVIRONMENTAL IMPACT:

Not considered relevant to this report.

SOCIAL IMPACT:

Not considered relevant to this report.

STRATEGIC DOCUMENT REFERENCE:

City of Launceston Strategic Plan 2014-2024
Priority Area 6 - A city building its future
Ten-year goal - To drive appropriate development opportunities as well as infrastructure, land use planning and transport solutions

4.3 Road Exchange With State Growth ...(Cont'd)

BUDGET & FINANCIAL ASPECTS:

The recommended transfer of roads would result in an increase of the replacement value for infrastructure assets of \$12m and additional depreciation of \$118,557.

The strategic rationalisation of road responsibilities is likely to be of significant organisational benefit.

The principles refer to transfers are on a cost neutral basis. In the context of these assets and values the estimated depreciation increase can be considered as cost neutral.

A long-term perspective suggests that there will be reasonable depreciation and operating cost offsets and administrative benefits.

DISCLOSURE OF INTERESTS:

The officer has no conflict of interest in this item.

I certify that I have reviewed and approved this advice and recommendation.



Shane Eberhardt: Acting Director Infrastructure Services

4.4 Call for Submission of Motions - Local Government Association of Tasmania General Meeting - 26 July 2017

FILE NO: SF2217

AUTHOR: John Davis (Manager Corporate Strategy)

DIRECTOR: Michael Tidey (Director Corporate Services)

DECISION STATEMENT:

To consider submitting any motions to the Local Government Association of Tasmania General Meeting to be held on 26 July 2017.

RECOMMENDATION:

That the Strategic Planning and Policy Committee considers whether to submit any motions to the Local Government Association of Tasmania General Meeting to be held on 26 July 2017.

REPORT:

The Local Government Association of Tasmania (LGAT) has invited Councils to submit motions for the 26 July 2017 General Meeting (Attachment 1).

The purpose of this report is to determine whether there are any matters Aldermen are seeking to raise with the LGAT representatives at this Meeting. Should any motions be considered by the Committee a report will be presented to Council for approval.

Submissions need to be received by LGAT no later than Tuesday, 9 May 2017.

ECONOMIC IMPACT:

Not considered relevant to this report.

ENVIRONMENTAL IMPACT:

Not considered relevant to this report.

SOCIAL IMPACT:

Not considered relevant to this report.

4.4 Call For Submission Of Motions - Local Government Association Of Tasmania General Meeting - 26 July 2017 ...(Cont'd)

STRATEGIC DOCUMENT REFERENCE:

City of Launceston Strategic Plan 2014-2024
Priority Area 8 - A secure, accountable and responsive Organisation

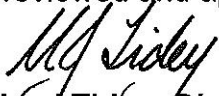
BUDGET & FINANCIAL ASPECTS:

Not considered relevant to this report.

DISCLOSURE OF INTERESTS:

The officer has no conflict of interest in this item.

I certify that I have reviewed and approved this advice and recommendation.


Michael Tidey: Director Corporate Services

ATTACHMENTS:

1. LGAT correspondence regarding the Annual General Meeting and the General Meeting to be held on 26 July 2017
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Attachment 1 - LGAT correspondence regarding the Annual General Meeting and the General Meeting to be held on 26 July 2017



Local Government Association Tasmania

Our Ref:KS/CA
File No.:

8 February 2017

Mr Robert Dobrzynski
City of Launceston
PO Box 396
LAUNCESTON TAS 7250

FILE No.	SF2218/SF2217		
EO	<input checked="" type="checkbox"/>	OD	Box <input checked="" type="checkbox"/>
RCVD 09 FEB 2017 LCC			
Doc No.			
Action Officer	Noted	Replied	
R. Dobrzynski			

Dear Robert

**Annual General Meeting and General Meeting
26 July 2017**

In accordance with the Rules of the Association, I give formal notice of the General Meeting and the Annual General Meeting of the Association to be held at the Wrest Point Casino Hobart, commencing at 11.00am on Wednesday 26 July, 2017.

Councils are invited to submit motions on matters connected with the objectives of the Association or of common concern to members for inclusion in the agenda of the General Meeting.

It is planned to distribute the agenda on Wednesday 28 June, 2017 and motions will need to be received at the Association's offices by no later than close of business, Tuesday 9 May, 2017. This lead time will ensure relevant matters can be forwarded to the State Government for comment in accordance with the Communication and Consultation Protocol Agreement. The responses from State Government will then be included with the agenda to provide councils with a full briefing of the issues to be considered.

Councils are reminded that opportunities are available at every General Meeting of the Association to submit motions for deliberation and do not have to be restricted to the General Meeting attached to the AGM. Councils are encouraged to consider this matter in terms of ensuring more robust and broader debate across all General Meetings in the year but note that State Government comment is not sought in advance for other meetings. Additionally, for any meeting, Members may submit items for Topical Discussion.

If councils consider a matter is of significant concern but may struggle to be supported, it is suggested that conversations ensue with potential like minded councils to ensure procedural issues, such as having a motion seconded, can occur. This assists both the council/community where the issue exists and provides the opportunity for more rigorous debate and points of contention to be canvassed.

A standard submission of motion template is attached but electronic versions are available on our website or will be forwarded by email upon request. Please note that detailed background comments are important in terms of ensuring there is an understanding by the reader of what is being sought. If possible, the motion should make clear either the action being asked of the Association or the policy position that the mover would like the sector to take. Where possible there should be consideration of how the motion aligns with the Association's strategic plan.

Please note, the Rules of the Association do not provide for the preparation of a Supplementary Agenda.

Should you require any assistance or advice on the background to issues of concern to your Council, the procedures to bring them forward or the wording of motions, Association staff would be only too pleased to assist. There are likely many matters that have previously been addressed or others that might be able to be dealt with administratively. Please keep this in mind and take advantage of the opportunity to discuss with the Association.

Yours sincerely



Katrena Stephenson
Chief Executive Officer



Call for Submission of Motions
To be Included in the
General Meeting Agenda papers
Wednesday 26 July, 2017

Councils are invited to submit motions for debate.

Motions can:

- address the objectives of the Association
• relate to matters of common concern to Councils
• recommend priorities to be followed by LGAT in pursuit of the State Agenda
• direct LGAT to undertake certain priorities
• refer to public policy generally.

LGAT staff are happy to assist you in developing your motion.
Please phone 03 6233 5964 in the first instance.

Name of Council :

Contact person (name, title)

Phone: Fax: Email:

Motion: (should clearly articulate the action required of LGAT or the policy position for the sector)
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Background Comments: (Detailed background comment is required to ensure a complete understanding of what is being sought)

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For Information Only:

Has a similar motion been considered by the General Meeting in the last 12 months?

Yes/No

Does the motion align with LGAT's strategic plan? Yes/No

If Yes – which Strategic Priority Area?.....

A copy of the LGAT Strategic Plan is available at - http://www.lgat.tas.gov.au/page.aspx?u=751

Must be received by no later than close of business, Tuesday 9 May, 2017



Call for Submission of Motions

*To be Included in the
General Meeting Agenda papers
Wednesday 26 July, 2017*

Councils are invited to submit motions for debate.

Motions can:

- address the objectives of the Association
- relate to matters of common concern to Councils
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Has a similar motion been considered by the General Meeting in the last 12 months?
Yes/No
Does the motion align with LGAT's strategic plan? Yes/No
If Yes – which Strategic Priority Area?.....
A copy of the LGAT Strategic Plan is available at - <http://www.lgat.tas.gov.au/page.aspx?u=751>

Must be received by no later than close of business, Tuesday 9 May, 2017

5 GENERAL BUSINESS

6 CLOSED ITEMS

There are no Closed Items identified for this Meeting

7 CLOSE OF MEETING