# **CITY OF LAUNCESTON**

# Proposed 2019/2020 Budget Overview

## **Key Strategic Objectives**

The City of Launceston has a number of key documents to guide our strategic direction from a planning and financial perspective. These include the Strategic Plan, the Strategic Asset Management Plan and Long Term Financial Plan.

It is critical that the organisation remains focussed on leveraging the opportunities that currently exist, both externally for our community and internally for our employees.

It is in this context that the key strategic (financial) objectives remain appropriate:

- a) aligning the budget to a Long Term Financial Plan;
- b) a deliverable and appropriately prioritised capital improvement program informed by a comprehensive Strategic Asset Management Plan;
- c) maintaining an underlying operating surplus; and
- d) responsible increases in rates and charges that position the Council for the future and are affordable for the community.

### **Overview**

The Council's statutory estimates comprise:

- a) an operating or recurrent budget;
- b) a capital budget; and
- c) a combined funds or cash budget.

The Council is in an excellent cash position and is budgeting for a comprehensive surplus of \$662,000 in 2019/20. However, this belies the fact that the Council is budgeting for a \$1.3 million operating deficit in 2019/20 from revenue of \$111 million (excluding Capital Grants).

The 2019/2020 operating budget has an underlying operating deficit of \$1.3m from revenue of \$111m (excluding Capital Grants). The 2019/2020 budget formation has been particularly challenging due to a number of factors including:

- a) constrained revenues;
- b) reduction of the TasWater distribution by \$1.36m per annum
- c) Change in accounting treatment of planning scheme, master plans and strategic work is now an operations expense, not a capital expense
- d) roles to support delivery of City Deal commitments
- e) Enterprise Agreement outcomes;
- f) targeted additional operating expenditure;
- g) limiting the major operating projects; and
- h) a modest increase in rates, aligned with cost indices and the Long Term Financial Plan

The capital budget includes a \$22.4m capital works program after including \$2.0m in capital grant funding, net Council funding of \$20.4m (\$20.7m in 2018/2019).

The 2019/2020 budget is based on the following assumptions and estimates:

•	Increased revenue from rates	2.8%
•	Rate growth estimate	0.5%
•	CBD Promotional Rate	2.8%
•	Changes in key indices	
	Local Govt Cost Index 2019/20	3.38%
	Consumer Price Index (Dec 2018 / Dec 2017)	2.99%
•	Fire Service Rates assumed increase Advice has not as yet been received from the State Fire Commission. The increase is the initial parameter from the Long Term Financial Plan.	2.6%

- Capital Grant funding \$2.0m is Roads to Recovery Funding (\$0.5m) and Recreation grant funding (\$1.5m)
- Borrowings in 2019/20 are 100% interest free as the State Government reimburses the Council for the interest charged on these loans.

# **City of Launceston**

# Proposed Statutory Estimates Year Ending 30 June 2020

## **Statements and Schedules**

Operating Statement	2020 \$'000	2019 \$'000
Revenues	·	·
Rates and Charges	62,550	59,490
Fire Service Rates	8,165	7,959
Fees	25,510	24,738
Grants and Contributions	7,579	7,701
Grants - Capital	1,967	995
Interest Earnings	2,095	1,970
Investments (includes TasWater reduction)	3,224	3,174
Other Income	2,118	2,701
Bequests and Donations	187	182
Interest Capitalised (Grants)		
	113,395	108,910
<u>Expenses</u>		
Labour	43,539	42,204
Materials and Services	23,297	19,677
Combined System Contribution	1,509	1,907
Electricity and Gas	3,403	3,361
Water, Wastewater and Land Tax	1,534	1,565
Contributions	2,998	2,631
Administrative	5,104	5,442
Interest	304	491
Rehabilitation Provision	318	311
Asset Disposal Loss	200	520
Fire Commission Levy	8,165	7,959
Remissions and Abatements	1,004	940
Depreciation	21,358	20,729
	112,733	_107,727
Underlying Operating Surplus (Deficit)	(1,305)	188
Add Capital Grants and Interest	1,967	995
Operating Surplus (Deficit)	662	1,183

Note: Information has not as yet been received from the State Fire Commission as to the amount required to be raised. Provisional estimates have been included.

Funds (Cash) Statement	2020 \$'000	2019 \$'000
Source		
Net Cash from Operating Activities	22,538	22,741
Loan Proceeds	4,200	10,500
	26,738	33,241
<u>Application</u>		
Capital Expenditure		
Capital Funds	20,447	19,700
Grant Funds	1,967	995
Future Works Provision		
	22,414	20,695
Loan Repayments		
Standard Loans	-	769
Accelerated Loans	-	5,800
	-	6,569
	22,414	27,264
Net Cash Generated (Expended)	4,324	5,977
Reconciliation of Net Cash from Operating Activities	2020 \$'000	2019 \$'000
<b>5 5</b>	•	•
Adjusted Operating Surplus (Deficit)	(1,305)	186
Loss on Disposal of Fixed Assets	200	520
Grants and Contributions - Capital	1,967	995
Interest Earnings - Capital	-	-
Change in Net Assets from Operations	862	1,701
Depreciation and Amortisation		
Infrastructure	14,561	13,539
Buildings	3,357	3,774
Plant and Equipment	2,820	2,766
Data Systems	620	650
Amortised Rehabilitation Cost	318	311
	21,676	21,040
Net Cash from Operating Activities	22,538	22,741

#### Materials and Services

Materials and services have been impacted adversely by increased waste disposal, recycling and processing costs (\$1.36m). The change in accounting treatment of master plans for residential growth previously capitalised, must now be classified as a major operation cost (\$0.68m 2019/20). In the 2019/20 proposed budget it has been necessary to increase operational costs by a further \$0.66m to enable major projects to be completed that could not be deferred any longer. After allowing for these significant items and other unavoidable additional costs, some off-set by corresponding revenues, the remaining materials and services costs increased 1.7%.

## Contributions, Community and Events Support

Contributions	2019/20 \$'000	2018/19 \$'000	2017/18 \$'000	2016/17 \$'000
Contributions LGAT	66	66	64	63
Cityprom	530	516	504	500
Regional Cooperation				
Regional Cities	0	0	8	8
Northern Tas Development	209	188	171	169
Tamar NRM	123	120	117	118
NRM North	61	56	55	35
Regional Tourism Organisation	174	174	170	109
	567	538	521	439
Internal Service Provision				
Launceston Flood Authority	182	182	178	175
Provision of Services				
NTCA	330	299	293	289
Conference & Business Incentives	64	64	60	20
Business Events Tasmania	50	50	50	25
Theatre North	200	200	196	193
	644	613	599	527
Community Assistance - Dogs and Cats	282	0	0	0
Community Assistance - Other	83	73	70	62
Franta Connagantin	365	73	70	62
Events Sponsorship	4=0	4=0		4=0
Major Events	170	170	200	170
Signature Event	215	215	212	105
New Year's Event	40	40	40	40
Celebration Event	75	75	31	31
Special Event	70	70	50	25
Cultural Event	60	60	60	-
Start-Up Event Incentive	14	14	20	
	644	644	613	371
<b>Total Contributions and Events Support</b>	2,998	2,632	2,549	2,137

# Administration Costs

	2019/20 \$'000	2018/19 \$'000	2017/18 \$'000	2016/17 \$'000
General Administration	849	872	705	869
Advertising and Promotion	249	252	250	234
Computer and Communications Election Expenses and Electoral	358	398	348	328
Roll Maintenance	30	310	29	29
Expert Advice	677	632	719	624
Insurance (excl Workers Comp'n)	815	805	637	636
Maintenance	188	190	201	162
Payment Fees and Debt Recovery	460	540	446	446
Postage, Printing and Stationery	357	366	378	377
Councillors	573	558	537	518
Audit Fees	100	98	105	104
Vehicles	448	420	493	398
	5,104	5,441	4,848	4,725

## Combined Drainage - TasWater

	2019/20 \$'000	2018/19 \$'000	2017/18 \$'000 Actual	2016/17 \$'000 Actual
Operating Cost Contribution	934	907	903	882
Capital Cost Contribution Provision	575	1,000	575	575
	1,509	1,907	1,478	1,457

## **Energy Costs**

	2019/20 \$'000	2018/19 \$'000	2017/18 \$'000	2016/17 \$'000
Gas	821	991	768	835
Electricity	2,582	2,370	2,492	2,781
	3,403	3,361	3,260	3,616

## **Property Costs**

	2019/20 \$'000	2018/19 \$'000	2017/18 \$'000	2016/17 \$'000
Water Charges - Fixed	770	747	683	699
Water Charges - Volumetric	346	312	280	273
External Rent	36	131	101	26
Land Tax	382	375	375	382
	1,534	1,565	1,439	1,380

## **Council Concessions and Remissions**

	2019/20 \$'000	2018/19 \$'000	2017/18 \$'000	2016/17 \$'000
Pensioner Concessions	*	* ***	* ***	* ***
Parking	137	126	194	157
Refuse Disposal	264	389	275	208
	401	515	469	365
Remissions and Abatements				
Rating Remission	248	240	205	238
Remissions Aged Care - General	756	700	712	565
Remissions Aged Care - Fire			75	78
	1,004	940	992	881

The Council provides a range of other concessions through its fee structure which includes free entry to the Museum and Council car parks and concessions for the Aquatic Centre and dog licences.

### **Debt Levels**

Loan Schedule Extract	Interest \$000	Borrowing \$000	Repayment \$000	Balance \$000
30 June 2013 Actual			2,573	12,798
30 June 2014 Actual			2,707	10,091
30 June 2015 Actual	487		2,592	7,499
30 June 2016 Actual	357		2,132	5,367
30 June 2017 Actual	253	9,000	2,241	12,126
30 June 2018 Actual	441		2,357	9,769
30 June 2019 Actual	35		769	9,000
30 June 2020 Proposed	0	4,200	-	13,200

The Council in 2019/20 will only have interest free loans and future loans would only be used to fund projects that produce an economic return and/or generate revenue to service any loan funds.

#### Capital Program

The following table provides an extract from the draft Capital Improvement Plan.

Draft Capital Improvement Plan	2019/20 \$'000
Council Funding	20,447
Capital Grant Funding	1,967
Gross Funding	22,414
Type of Work Renewal Upgrade Addition Gross Funding	17,427 3,958 1029 <b>22,414</b>
Renewal & Upgrade Additions	95.4% 4.6%

OPERATING and CAPITAL Expenditure	2020	2019
(Excluding Non-Cash Expenses - Depreciation and Asset Disposal Losses)	\$000	\$000
Governance	2,678	2,965
Organisational Support	12,130	10,837
Technical & Logistics Support	3,602	3,979
Cultural Facilities	7,870	6,640
Economic Development & Promotion	4,120	3,929
Other Community Amenities	3,770	5,647
Public Order & Safety	828	605
Health	1,166	1,163
Community Development	1,326	1,293
Planning Approvals	2,649	2,245
Building Control	1,045	1,031
Garbage Collection & Disposal	9,999	6,653
Fire Levy	8,181	7,974
Flood Mitigation	883	1,139
Cemetery & Crematoria	1,483	1,537
Recreational Facilities	27,247	24,577
Roads & Traffic	12,704	13,760
Street Lighting	1,229	1,200
Street Cleaning	2,560	2,179
Parking Facilities	4,675	3,742
Stormwater Drainage	2,822	3,277
Interest Expense	304	491
Loan Repayments	0	6,569
	113,271	113,432
Financed by:	2020	2019
	\$	\$
Operating Revenues (Excl Capital)	111,428	107,915
Grants and Contributions	1,967	995
Operating Revenues	113,395	108,910
Prior Year Funding	0	0
Loan Proceeds (Gross)	4,200	10,500
	117,595	119,410
Net Cash Generated (Expended)	4,324	5,978

#### Notes:

Comparative figures are taken from the previous statutory budget and not usually updated for changes during the year.

\$10.5m in loan proceeds under the Accelerated Loan Programme was budgeted in 2018/2019 but not borrowed. Consideration in 2019/20 will be given to borrowing \$4.2m under this programme.

## **DETAILED BREAKDOWN**

OPERATING and CAPITAL Expenditure (Excluding Non-Cash Expenses - Depreciation and Asset Disposal Losses)	<i>2020</i> \$000	2019 \$000
Governance	2,678	2,965
Operations Expenditure Other	1,084	1,042
TRNRM Contribution	123	119
LGAT Contribution	66	66
Election Costs	0	280
Pensioner Concessions-Parking	137	126
Pensioner Concessions-Refuse	264	390
Pensioner Concessions-Waste Levy	17	18
Rates Remission - General	987	924
Capital Expenditure	0	0
Organisational Support	12,130	10,837
Operations Expenditure	11,320	10,422
Capital Expenditure	810	415
Technical Support	3,602	3,979
Operations Expenditure	1,984	1,894
Capital Expenditure	1,618	2,085
Culture	7,870	6,640
Operations Expenditure Total	6,910	6,320
Capital Expenditure Total	960	320
Princess Theatre		
Operations Expenditure Total	454	420
Capital Expenditure Total QVMAG	431	175
Operations Expenditure Total	6,206	5,759
Capital Expenditure Total	529	145
Arts & Culture Unit		
Operations Expenditure Total	242	133
Capital Expenditure Total Auto Museum	0	0
Operations Expenditure Total	8	8
Capital Expenditure Total	0	0
City Development & Marketing	4,120	3,931
Operations Expenditure	4,020	3,931
Capital Expenditure	100	0

	<i>2020</i> \$000	<i>2019</i> \$000
Other Community Amenities	3,770	5,647
Operations Expenditure Other	1,701	1,850
Public Toilets (Excl. Parks Facilities)	279	242
Capital Expenditure	1,790	3,555
Public Order & Safety	828	605
Operations Expenditure Other	496	514
Dog & Cat Management Funding	302	91
Capital Expenditure	30	0
Health	1,166	1,163
Operations Expenditure	1,103	1,110
Immunisations	63	53
Capital Expenditure	0	0
Community Planning	1,326	1,293
Operations Expenditure	1,326	1,293
Capital Expenditure	0	0
Planning Approvals	2,649	2,245
Operations Expenditure Other	2,619	2,115
Heritage & Strategic Planning	30	30
Capital Expenditure	0	100
Building Control	1,045	1,031
Operations Expenditure	1,045	1,031
Capital Expenditure	0	0
Garbage Collection & Disposal	9,999	6,653
Garbage Collection (Incl. Recycling & FOGO)	4,973	3,625
Hard Goods Collection	60	60
Rates Remission	2	2
Garbage Disposal	3,464	2,966
Capital Expenditure	1,500	0
Fire Levy	8,181	7,974
Operations Expenditure	8,166	7,958
Rates Remission	15	15
Capital Expenditure	0	0
	1	1
Flood Protection	883	1,138
Operations Expenditure	843	898
Capital Expenditure	40	240

Cemetery & Crematoria Operations Expenditure Capital Expenditure	<b>2020</b> <b>\$000</b> <b>1,483</b> 1,243 240	<b>2019</b> <b>\$000</b> <b>1,537</b> 1,192 345
Recreational Facilities	27,247	24,577
Operations Expenditure Capital Expenditure	20,066 7,181	19,562 5,015
Swimming Pools		
Operations Expenditure Total Campunity Halls	5,124 370	5,267 575
Community Halls Operations Expenditure Total	173	159
Capital Expenditure Total Albert Hall	20	0
Operations Expenditure Total	200	184
Capital Expenditure Total Sporting Grounds	160	0
Operations Expenditure Total Capital Expenditure Total	4,909 5,649	4,770 965
Parks & Gardens	·	
Operations Expenditure Total Capital Expenditure Total	9,660 982	9,182 3,475
Roads & Traffic	12,704	13,760
Operations Expenditure Other Bridges	3,071 0	2,739 0
Urban Roads	3,413	3,361
Rural Roads	0	0
Capital Expenditure	6,220	7,660
Street Lighting	1,229	1,200
Operations Expenditure Capital Expenditure	1,229 0	1,200 0
Street Cleaning Operations Expenditure	<b>2,560</b> 2,560	<b>2,179</b> 2,179
Capital Expenditure	0	0
Parking Facilities	4,675	3,742
Operations Expenditure Other	3,147	3,239
Park & Ride (Tiger Bus) Capital Expenditure	263 1,265	263 240
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Stormwater Drainage Operations Expenditure Capital Expenditure	<b>2020</b> <b>\$000</b> <b>2,822</b> 2,162 660	<b>2019 \$000 3,277</b> 2,557 720
Interest Expense	304	491
Loan Repayments	0	6,569
	113,271	113,432
Trading and Major Facilities (including Full Cost Attribution)	2020 \$'000	2019 \$'000
Parking Income Fees Concessions Reimbursed  Less Expenses Operations Depreciation Full Cost Attribution  Net Income (Expenses)  Capital Works  Launceston Waste Centre	7,454 137 <b>7,591</b> 3,553 443 571 <b>4,567</b> <b>3,024</b>	7,453 126 <b>7,579</b> 3,669 415 525 <b>4,609</b> <b>2,970</b>
Income Fees Concessions Reimbursed  Less Expenses Operations Depreciation Amortisation Full Cost Attribution  Net Income (Expenses)  Capital Works	6,628 264 <b>6,892</b> 2,073 643 318 234 <b>3,268</b> <b>3,624</b>	6,489 390 <b>6,879</b> 2,829 521 311 228 <b>3,889</b> <b>2,990</b>

Trading and Major Facilities (including Full Cost Attribution)	2020 \$'000	2019 \$'000
Queen Victoria Museum and Art Gallery Income		
Fees	494	406
Grants and Donations	1,786	1,760
	2,280	2,166
Less Expenses	,	,
Operations	6,447	5,892
Depreciation	876	886
Full Cost Attribution	366	357
	7,689	7,135
Net Income (Expenses)	(5,409)	(4,969)
Capital Works	529	145
Launceston Aquatic		
Income	4,344	4,164
Less Expenses		
Operations	5,075	5,214
Depreciation	798	857
Full Cost Attribution	168	164
	6.041	6,235
Net Income (Expenses)	(1,697)	(2,071)
Capital Works	370	575
York Park (inc Events Trading)		
Income	2,223	2,185
Less Expenses		
Operations	3,594	3,501
Depreciation	978	973
Full Cost Attribution	37	36
	4,609	4,510
Net Income (Expenses)	(2,386)	(2,325)
Capital Works	3.600	885

Trading and Major Facilities (including Full Cost Attribution)	2020 \$'000	2019 \$'000
Inveresk Precinct Management Income	182	136
Less Expenses Operations Depreciation Full Cost Attribution	725 182 128 <b>1,035</b>	689 240 125 <b>1,054</b>
Net Income (Expenses)	(853)	(918)
Capital Works	-	-
Carr Villa Cemetery and Crematoria Income	1,247	1,266
Less Expenses Operations Depreciation Full Cost Attribution  Net Income (Expenses)	1,243 135 73 <b>1,451</b> ( <b>204</b> )	1,193 129 71 <b>1,393</b> ( <b>127)</b>
Capital Works	240	345
Visitor Information Centre Income		
Fees Grants	125 123 <b>248</b>	122 120 <b>242</b>
Less Expenses Operations Depreciation Full Cost Attribution  Net Income (Expenses)	532 3 48 <b>583</b> (335)	534 4 47 585 (343)
Capital Works		