



# LAUNCESTON HOUSING PLAN 2025-2040

May 2025



# LAUNCESTON HOUSING PLAN 2025-2040

## February 2025

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Cover Image Credit: Nick Hanson

# MAYOR'S FOREWORD



Here's our Launceston Housing Plan 2025–2040 — our bold, practical, and community-driven vision for the future of housing in our incredible city.

As Mayor, I'm proud to share this plan with you. It reflects the heart of what we're all about in Launceston: making sure every person — no matter their background, stage of life, or income — can feel at home here.

Right now, we're at a turning point. Housing costs are rising, our population is growing, and the pressures people are feeling are very real. We need a smarter, more coordinated approach and that's exactly what this plan delivers.

From young families trying to buy their first home, to key workers, retirees, and everyone in between, this plan is about creating a diverse, affordable, and accessible housing supply that meets the needs of our whole community.

It's been shaped by genuine input from the people who live, work and care about this city, and built around clear goals: more supply, stronger neighbourhoods, real partnerships, and better investment. We're not just reacting to the now, we're planning ahead so that the Launceston of tomorrow works for everyone.

So, I encourage everyone to have a read, share your thoughts, and be part of this important conversation. Let's build a city where housing opens doors, not closes them and where everyone, no matter their story, can feel proud to call Launceston home.

— Mayor Matthew Garwood



# ACKNOWLEDGEMENT OF COUNTRY

We acknowledge Tasmanian Aboriginal People as traditional custodians of this land. We pay respect to Elders past and present.

We acknowledge and honour the profound histories, knowledge, and lived experiences of the Tasmanian Aboriginal People, who are the First People of this land and uphold the world's oldest continuing land use planning and management system.

We deeply respect their lasting connection to Country and the profound importance they place on shelter, community, and belonging.

*Image Credit: Nick Hanson*



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# DEFINITIONS

| TERM                            | DEFINITION   |
|---------------------------------|--|
| <b>Affordable housing</b>       | Housing for purchase and rent, including social housing, that is appropriate for the needs of very low-, low- and moderate-income households. This is generally understood to mean housing that costs no more than 30 per cent of a household's gross income. <sup>1</sup>   |
| <b>Approved plan parcel</b>     | Any land parcel that was identified by individual councils as having an approved permit, an approved master plan, or similar.  |
| <b>Detached housing</b>         | A free-standing, self-contained dwelling house on a single parcel of land.   |
| <b>DINKs</b>                    | An acronym for a household in which there are two incomes and no children (i.e. Dual Income, No Kid).  |
| <b>Empty nesters</b>            | A household in which one or more parents live after their children have left home.   |
| <b>GLP</b>                      | An acronym for the <i>Greater Launceston Plan</i> .  |
| <b>High density development</b> | Development that include flats and apartments contained within a building of 6 or more storeys on larger land parcels.   |
| <b>Homelessness</b>             | <p>The state of a person who does not have suitable accommodation alternatives and whose current living arrangement:</p> <ul style="list-style-type: none"> <li>• is in a dwelling that is inadequate (i.e. unfit for human habitation or lacks basic facilities such as kitchen and bathroom facilities)</li> <li>• has no tenure, or if their initial tenure is short and not extendable, or</li> <li>• does not allow them to have control of, and access to space for social relations (including personal or household living space, ability to maintain privacy and exclusive access to kitchen and bathroom facilities).<sup>2</sup></li> </ul> |
| <b>Key worker</b>               | People who provide essential services to the community and are generally unable to work from home, and include (but are not limited to) teachers, nurses, social workers, police, fire and emergency service personnel, child care and aged care workers, cleaners and hospitality and retail workers.   |



| TERM   | DEFINITION  |
|--|---|
| <b>Low-rise apartment</b>  | Apartments contained within a building of 3 storeys or less and fit within the medium density housing options.  |
| <b>Medium density development (also referred to as “Missing middle”)</b> | Multiple developments on a single or consolidated sites that includes grouped homes, townhouses, villa units and low-rise apartments and are no higher than 6 storeys. These development bridge the gap between traditional detached dwelling houses and high-rise developments.                            |
| <b>NTRLUS</b>  | An acronym for the <i>Northern Tasmanian Regional Land Use Strategy</i> .   |
| <b>Retail parcel</b>   | An existing vacant land parcel that is not of a size that can accommodate further subdivision and is currently available for development.   |
| <b>SINKs</b>   | An acronym for a household in which there is one income and no children (i.e. Single Income, No Kid).   |
| <b>Townhouses</b>  | A self-contained multiple level development, generally attached, and within a complex of three or more dwellings. Common property is shared between property owners within the complex which include landscaped areas, footpaths and driveways.   |
| <b>TPS</b>   | An acronym for the <i>Tasmanian Planning Scheme</i> .   |
| <b>Underutilised parcel</b>  | A vacant land parcel that is a sufficient size to accommodate further subdivision, however it is located within areas identified as ‘Unserviced’ in TasWater’s sewer serviced land mapping.   |
| <b>Villa unit</b>  | A self-contained single level development within a complex of three or more dwellings, with attached garages, private courtyards and an internal shared driveway access. Common property is shared between property owners within the complex which include internal public landscaped areas and driveways. |
| <b>Wholesale parcel</b>  | A vacant land parcel that is of sufficient size to accommodate further subdivision and is allocated within a ‘Full Service’ area of TasWater’s sewer serviced land mapping.   |



# EXECUTIVE SUMMARY

Housing is a universal human need and having the right kind of home for your stage of life is critical to feeling safe in your community. Across Australia, housing has become increasingly inaccessible, and this has a negative impact on the people impacted and the places they live.

Councils have a major role to play in housing delivery as the level of government responsible for determining where homes, businesses and services should be located. It is also the role of council to review proposed developments against the planning scheme. These functions influence the local housing market.

## LAUNCESTON'S KEY CHALLENGES

### Affordability

The rise in housing costs since 2019 has intensified. It is now harder to find affordable rental accommodation and homes for purchase.

### Growing inequality

Launceston is experiencing housing inequality. People on lower incomes are facing escalating disadvantage. Housing insecurity impacts social cohesion and economic participation.

### Shortage of new homes

A lack of forward planning and new infrastructure have limited development and pushed growth to suburbs that are further from the services of Launceston.

### Lack of diversity

In terms of housing, one size does not fit all. Most new housing in Launceston continues to be detached houses on single lots. Not all people necessarily desire this kind of home but have trouble finding other options that are accessible, manageable and cost-effective.

Governments around the country are grappling with the lasting impact of the pandemic, increasing house prices, an ageing population and reduced household sizes. These, and many other factors, have made it a lot harder to access affordable and suitable housing for many people. Launceston is not immune from these nation-wide challenges.

Recognising these challenges, local governments across Australia are implementing initiatives to increase supply and improve choice.

This Housing Plan outlines how the City of Launceston plans to address our city's challenges. The aim is to ensure every resident has secure, affordable, and well-located homes. By leveraging collaboration and targeted actions, the Plan seeks to promote housing diversity, sustainability, and resilience -shaping a liveable Launceston.

## Vision and Principles

Launceston's housing vision is to:

*"Deliver homes for every stage of life while protecting what we love and enriching every suburb".*

This vision is underpinned by four key principles:

1

### Strong Supply

Increase housing variety to better meet the needs of different households and unleash supply.



2

### Enrich Our Neighbourhoods

Encourage sustainable, well-designed housing that integrates with local character & supports inclusive communities.



3

### Collaborate With Partners

Leverage collaborations between government, developers, and community organisations to accelerate housing delivery.



4

### Align Investment With Development

Prioritise resources for infrastructure and services that support liveable, well-connected communities.







Image Credit: Nick Hanson

## Priorities, Objectives and Actions

The Plan identifies the City's priorities and objectives for meeting Launceston's housing needs. Each principle is supported by a range of short-, medium-, and long-term actions including:

- Balancing greenfield with infill: Plan for up to 6,450 new dwellings over 15 years, focusing on both infill and greenfield developments to balance growth in the short term, while transitioning to greater share of infill development over time.
- Incentives and innovation: Promote medium-density housing and leverage state incentives to encourage diverse and affordable housing typologies.
- Neighbourhood plans: Expedite planning for growth areas, including St Leonards and Waverley, Alanvale, and South Prospect, ensuring adequate land supply and infrastructure alignment.
- Urban renewal: Unlock underutilised sites and heritage buildings for housing, demonstrating leadership in sustainable urban development.
- Collaboration frameworks: Establish formal forums and partnerships to align stakeholders, monitor progress, and innovate in housing design and delivery.



## Monitoring and accountability

A robust monitoring framework ensures transparency and adaptability, tracking progress against measurable targets.

Key performance indicators include:

- Deliver housing which exceeds population growth needs.
- Increased diversity in housing stock, with a focus on affordability and low-maintenance housing.

- Improved engagement with stakeholders to foster collaboration and innovation.

By aligning policy, investment, and partnerships, council can provide a clear response to current housing challenges while positioning the city for a resilient, inclusive, and sustainable housing future.



Image Credits: Nick Hanson



# WHY WE NEED A HOUSING PLAN

**Launceston's housing market is at a crossroads. The choices we make today will determine whether our city thrives as a dynamic, inclusive, and liveable place—or whether we continue along a path where undersupply, affordability pressures, and growth constraints hold us back.**

Despite being Northern Tasmania's economic centre, Launceston has struggled to provide enough well-located housing. While demand for housing has risen, our supply pipeline has struggled to keep pace. Well-planned new neighbourhoods have stalled, and efforts to unlock infill development have been inadequate.

The result? Increasing housing costs, a widening affordability gap, and missed economic opportunities. Without a clear and proactive housing plan, Launceston risks missing out on more economic

opportunities, exacerbating inequality, and failing to provide the right homes in the right places.

This is not just about supply—it's about alignment. Delays in planning and infrastructure have limited development, while a lack of housing diversity has left downsizers, young workers, and families with limited options. Without a coordinated approach, these mismatches will only worsen, limiting our ability to provide housing choice across all life stages.

This Housing Plan is our roadmap to change. By planning ahead, enabling supply, and delivering the right homes in the right places, we can ensure Launceston remains a liveable, prosperous, and inclusive city—one where housing is an enabler, not a barrier.

## Our Housing Challenge

### Growing Population

**+500 new residents** on average every year since 2014.

### Existing Undersupply

Approximately 1,500 new homes needed by 2045 just to house **today's** population.

### Shrinking Households

**39%** of households have two or more bedrooms spare, however construction of larger homes dominates new homes.

### Lack of Land

**10 year** shortfall in **appropriate land supply** to maintain a steady pipeline to deliver the housing we need

### Rising House Prices

**+\$180,000** median house price increase since 2020 (+50%).

### Decrease Affordability

**4%** of dwellings sold would be considered 'affordable' in 2023, down from 55% in 2020.

### Rising Homelessness

**87%** increasing number of people experiencing homelessness (2016-2021).

### Existing Socioeconomic Disadvantage

Launceston has persistent relative socioeconomic disadvantage.

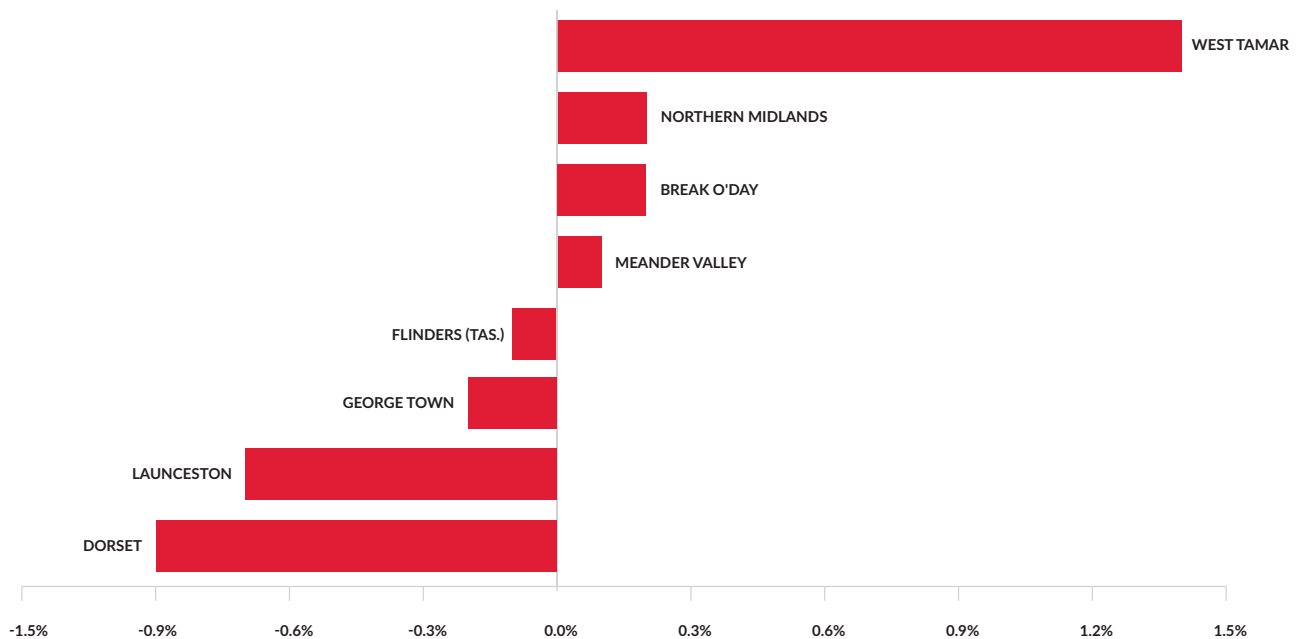


## Where we are falling behind

As the economic and service hub of Northern Tasmania, Launceston remains the region's primary centre. However, its share of population growth and dwelling approvals has declined, with more development shifting to neighbouring municipalities

like West Tamar and Meander Valley as shown in Figure 1 below. Without action, Launceston risks falling further behind, missing opportunities to strengthen its economy and deliver great outcomes for our community.

Figure 1 LGA share of regional population growth 2003-2023



Source: ABS Regional Population

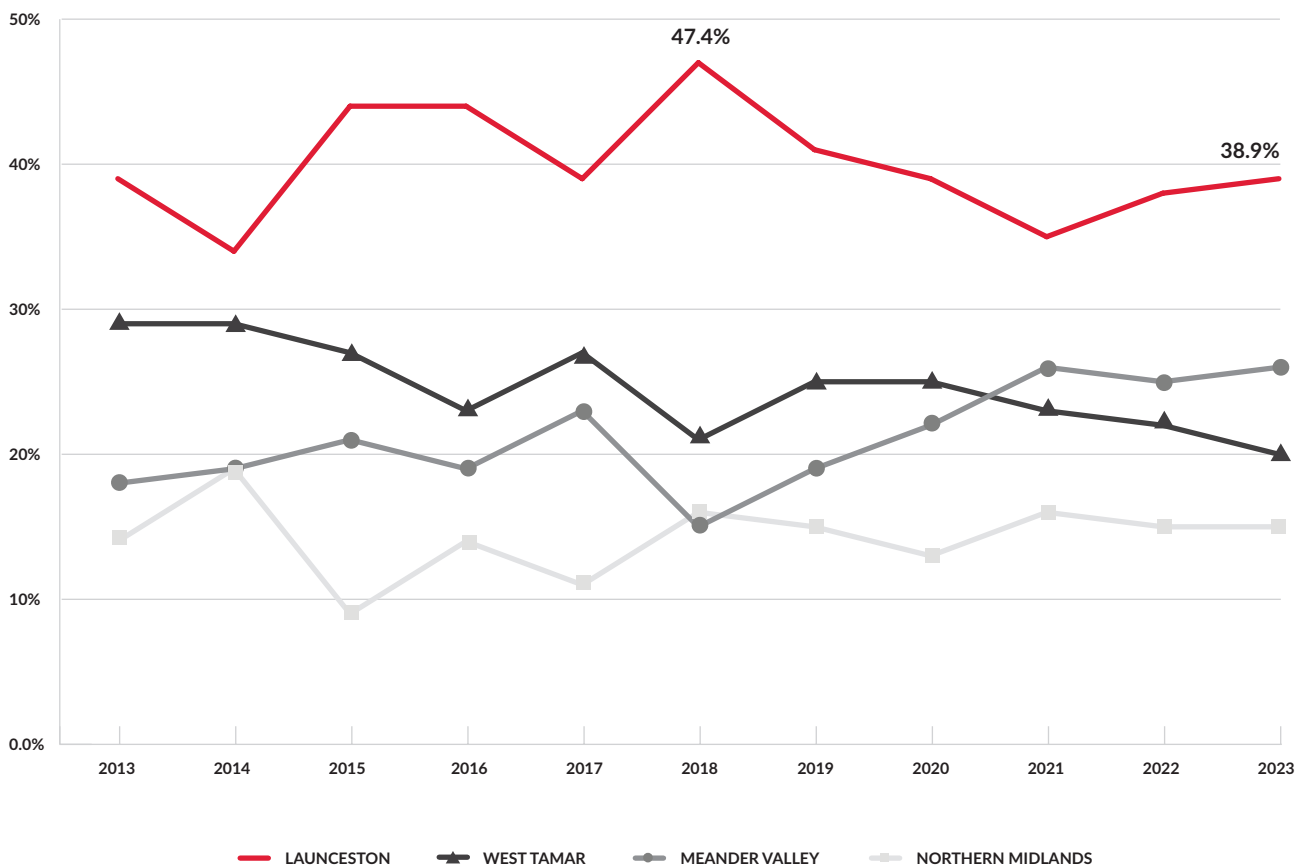
A key issue is the lack of development-ready land. Growth areas like Prospect and Kings Meadows are now largely built out, yet strategic planning to unlock new supply has stalled. Although neighbourhood planning has commenced for St Leonards and Waverley, other key growth areas like South Prospect and Alanvale remain incomplete after years of delays, while infrastructure constraints have slowed the activation of existing zoned land.

At the same time, Launceston has failed to deliver enough medium density housing (commonly referred to as “the missing middle”)—such as townhouses, villa units, and low-rise apartments—despite shrinking household sizes and rising demand for more diverse, affordable housing. Most new supply remains detached housing, limiting choice for downsizers, young workers, and smaller households.

The city has also fallen behind in planning for walkable, well-connected neighbourhoods. Without coordinated neighbourhood planning, new developments are often car-dependent and disconnected from services, missing opportunities to create more vibrant, sustainable communities.

Without intervention, Launceston will continue losing growth to surrounding areas as shown in Figure 2. This plan provides a new approach—one that prioritises delivering the housing, infrastructure, and planning needed to secure the city's future.

Figure 2 Proportion of residential development occurring in LGAs in Greater Launceston 2013 to 2023



Source: ABS Building Approvals









Image Credits: Nick Hanson

## Building on past plans

Our last Residential Strategy (2009-2029) set a strong foundation, prioritising infill development to make better use of existing available land and infrastructure. Early on, this approach delivered good outcomes, with many key sites being developed ahead of the proposed time horizons. However, over time, progress has stalled.

One of the key challenges has been balancing infill development with the strong local preference for detached homes. While the strategy recognised the need for new greenfield developments to accommodate this demand, efforts to unlock infill sites—particularly those requiring more complex planning or infrastructure—haven't received the same level of focus. As a result, many of the opportunities identified in the strategy remain unrealised.

*The Greater Launceston Plan (GLP)* and the *Northern Tasmanian Regional Land Use Strategy (NTRLUS)* reinforced the need for both infill and sustainable greenfield growth to meet the city's housing needs. They mapped out key growth and consolidation areas, including the Eastern Growth Corridor at St

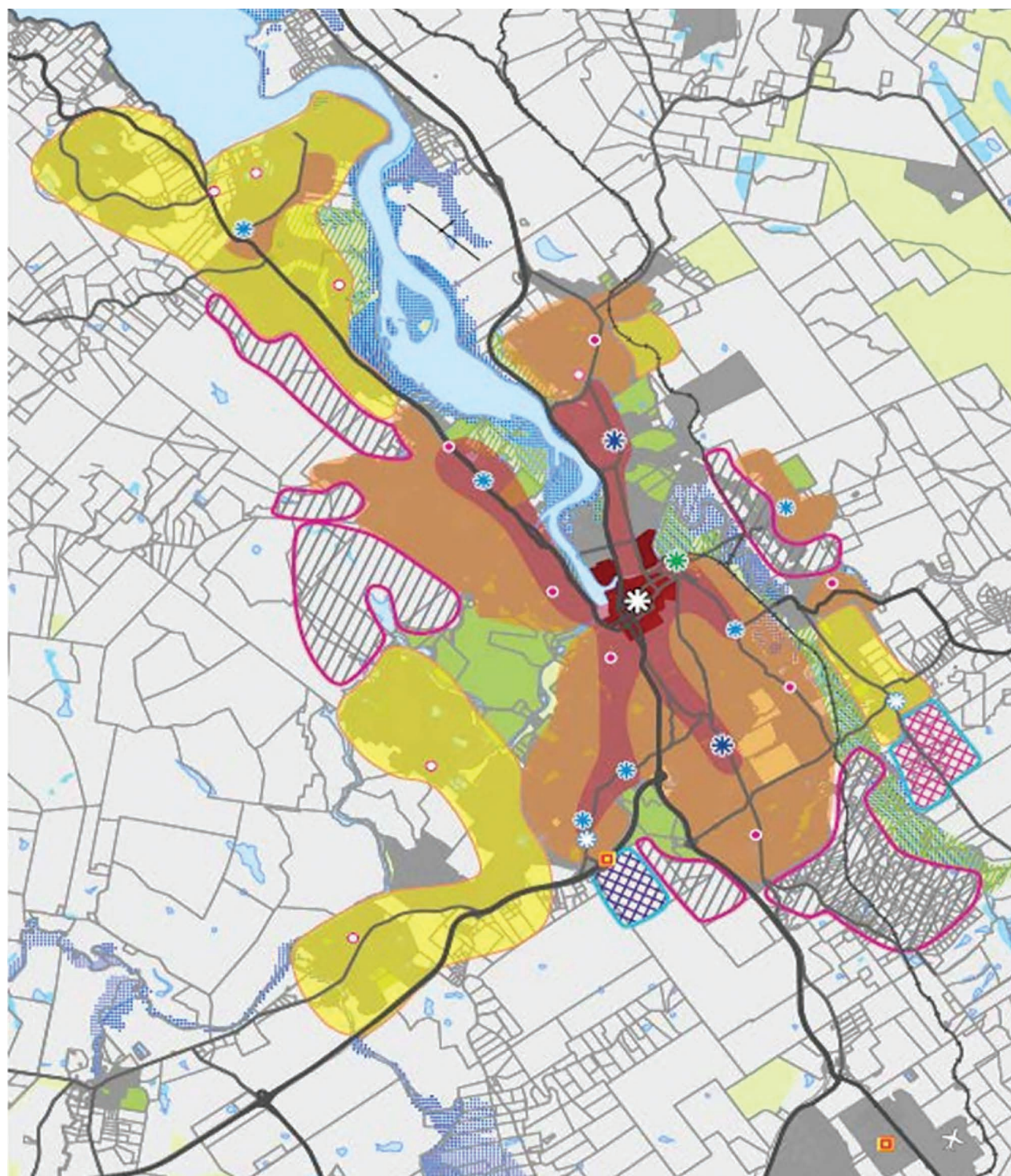
Leonards and the South Prospect area as shown in Figure 3 below. The expectation was that these locations would accommodate a significant share of future development. Considerable work has been done in these areas, along with new areas such as Alanvale, and this work continues to determine the key anticipated growth areas.

The challenge isn't a lack of planning—it's delivery. While Launceston has identified where growth should happen, the city hasn't kept pace with the housing demand. Infrastructure constraints, slow rezoning processes, and a lack of coordinated action have all played a role in limiting progress.

This new Housing Plan builds on past work but takes a more proactive approach. It aims to ensure Launceston doesn't just plan for growth—it delivers it. By addressing barriers to development, aligning investment with infrastructure, and making it easier to unlock both infill and new growth areas, this plan will put Launceston back on track to meet its housing needs.



Figure 3 Regional Framework Plan

**Urban Growth Areas**

- Growth Corridors
- Priority Consolidation Areas
- Supporting Consolidation Areas
- Launceston Central Area

**Future Investigation Areas**

- Priority Investigation Area - Residential
- Priority Investigation Area - Employment
- Strategic Reserve Investigation Area

**Activity Centre Hierarchy**

- Principal Activity Centre (Launceston Central A)
- Major Activity Centre (Existing)
- Major Activity Centre (Future)
- Launceston (Kmart) Plaza
- Suburban Activity Centre (Existing)
- Suburban Activity Centre (Future)
- Neighbourhood or Town Centre (Existing)
- Neighbourhood or Town Centre (Future)
- Future Regional Employment Node

**Land Use**

- Urban
- Rural
- Forest & Conservation
- Parks & Open Space
- Proposed Open Space
- Water Body
- Wetlands
- Flood Plains

(Source: NTRLUS)

**WE ♥ LAUNNIE**

launceston.tas.gov.au

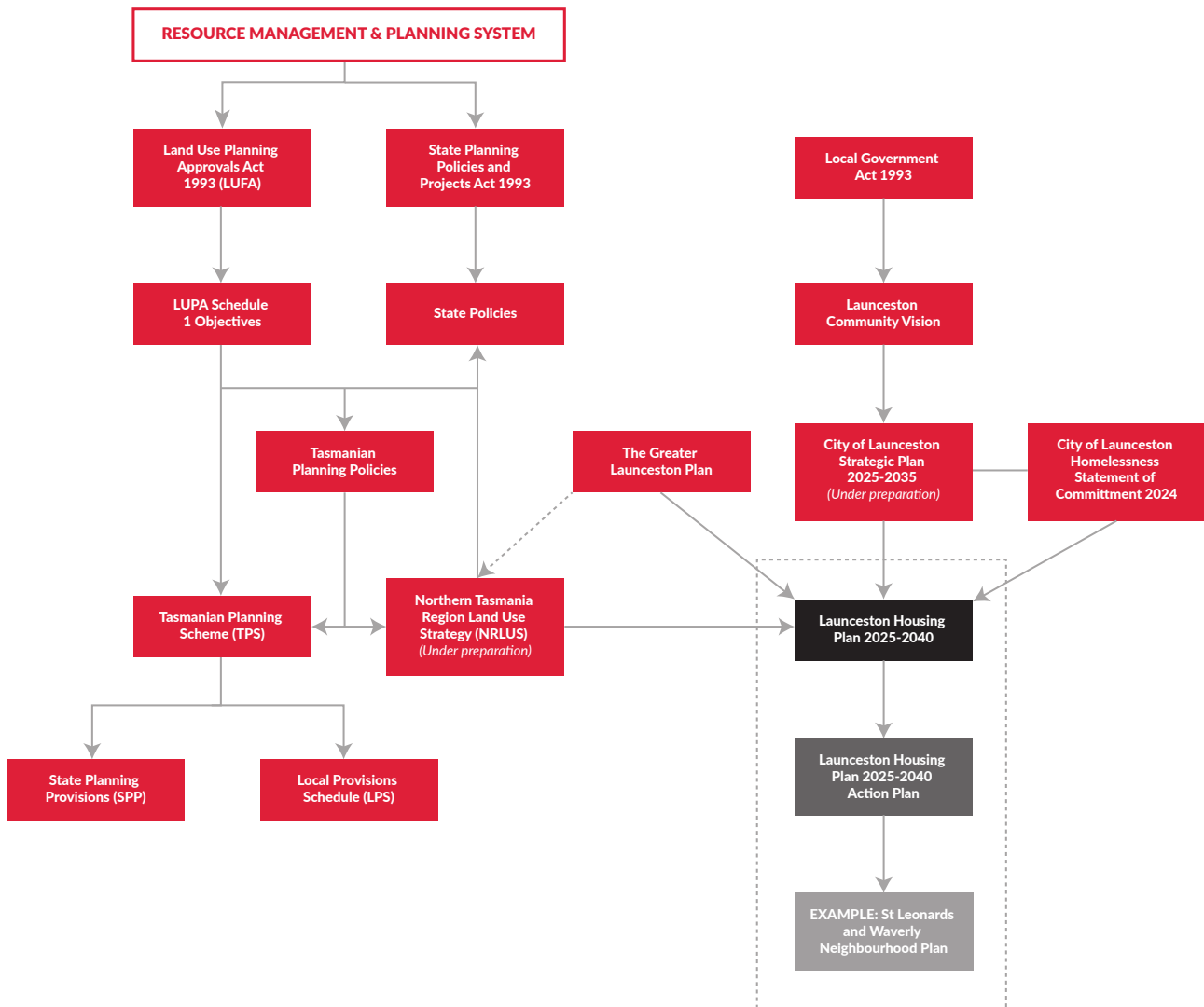


# PLANNING LEGISLATION CONTEXT

The Launceston Housing Plan will act as an overarching document which will drive the City of Launceston's local planning for housing design and delivery. It sets the vision for future housing projects, and how it will meet strategic housing directions over the next 15 years by translating these into quantifiable priorities and actions with transparent mechanisms and timeframes for delivery.

The Launceston Housing Plan will be an important unifying document, which aligns and builds on the relevant State, Regional and Local planning legislation and strategies outlined in legislation framework below:

Figure 4 Tasmanian Planning Legislation Framework



Source: City of Launceston

# NATIONAL HOUSING THEMES

A review of key Federal and State policies related to housing, including the National Housing Accord, National Housing and Homelessness Agreement and the Tasmanian Housing Strategy, identifies several key housing themes that the Launceston Housing Plan will seek to address, including:

- **Homelessness:**

Rates of homelessness in Australia, Tasmania and Launceston have become of increasing concern, and governments are implementing a range of policies to address the considerable impacts that homelessness has on the individual and collective wellbeing, health, and economic participation of Australians.

- **Housing Affordability:**

The housing crisis has impacted the affordability of housing in a range of regional and urban contexts – including Launceston. Governments are exploring a range of incentives, targets, financing models, reforms and legislative changes to improve housing affordability – particularly for vulnerable demographics and key workers.

- **Sustainability and Climate Resilience:**

Construction is increasingly being recognised as a major impact on sustainability, and technological and

regulatory changes are encouraging reductions in both embodied and operational carbon. Recent extreme weather events are also challenging traditional approaches to climate resilience for housing.

- **Density and diversity:**

Traditional models of housing delivery are being challenged as demographic and economic changes are encouraging more housing density and diversity – providing better accessibility and more sustainable transport outcomes.

- **Alignment with infrastructure:**

Coordinating both the delivery and funding of trunk infrastructure and transport connections has become increasingly challenging as infrastructure has become more complex and interest rates have increased.

- **Partnership for delivery:**

After decades of low rates of social and affordable housing delivery, governments are increasingly partnering with the private sector to create more sustainable and equitable housing outcomes.

# WHAT WE LOOK LIKE NOW

## Who lives in our City

Launceston is a city of diverse living experiences, where some residents enjoy high standards of living and strong housing security, while others face significant challenges in accessing stable and affordable housing. Like much of Australia, Launceston has been grappling with a housing

crisis that has driven up costs and increased the number of people experiencing housing stress and homelessness. These pressures continue to impact the quality of life for many residents, reinforcing the need for a housing plan that supports a more inclusive and accessible housing market.

### LAUNCESTON SNAPSHOT



2023 POPULATION  
**71,788**

#### 👁 SERVICE AGE GROUPS

|   |       |
|---|-------|
| Babies and pre-schoolers (0-4)              | 5.3%  |
| School age (5-17)                           | 17.3% |
| Tertiary education and independence (18-24) | 6.6%  |
| Young workers (25-34)                       | 15.7% |
| Parents and homebuilder (35-49)             | 18.3% |
| Older workers and pre-retirees (50-59)      | 12.1% |
| Empty nesters and retirees (60-69)          | 11.1% |
| Seniors (70-85)                             | 11.1% |
| Elderly (85+)                               | 2.5%  |

#### ♂ TENURE

|   |       |
|---|-------|
| Fully owned                                 | 30.6% |
| Mortgage                                    | 29.7% |
| Renting (Social - 6.5% and Private - 26.1%) | 32.8% |
| Other tenure type                           | 1.7%  |

#### 👤 HOUSEHOLD SIZE

|                            |       |
|----------------------------|-------|
| 👤 1 Person                 | 31.4% |
| 👤👤 2 Persons               | 34.4% |
| 👤👤👤 3 Persons              | 14.8% |
| 👤👤👤👤 4 Persons             | 12.3% |
| 👤👤👤👤👤 5 Persons            | 4.8%  |
| 👤👤👤👤👤👤 6 Persons           | 1.6%  |
| 👤👤👤👤👤👤👤 7 Persons          | 0.5%  |
| 👤👤👤👤👤👤👤👤 8 or more persons | 0.3%  |

#### 🏠 HOUSING TYPE

|   |       |
|---|-------|
| Detached housing                        | 80.2% |
| Medium density development              | 10.5% |
| High-density development                | 8.6%  |
| Other (i.e. caravans, houseboats, etc.) | 1.7%  |

#### 💰 AFFORDABILITY

|                                |           |
|--------------------------------|-----------|
| Median house price             | \$535,000 |
| Median rental price (per week) | \$470     |

Source ABS Regional Population



## Population and households

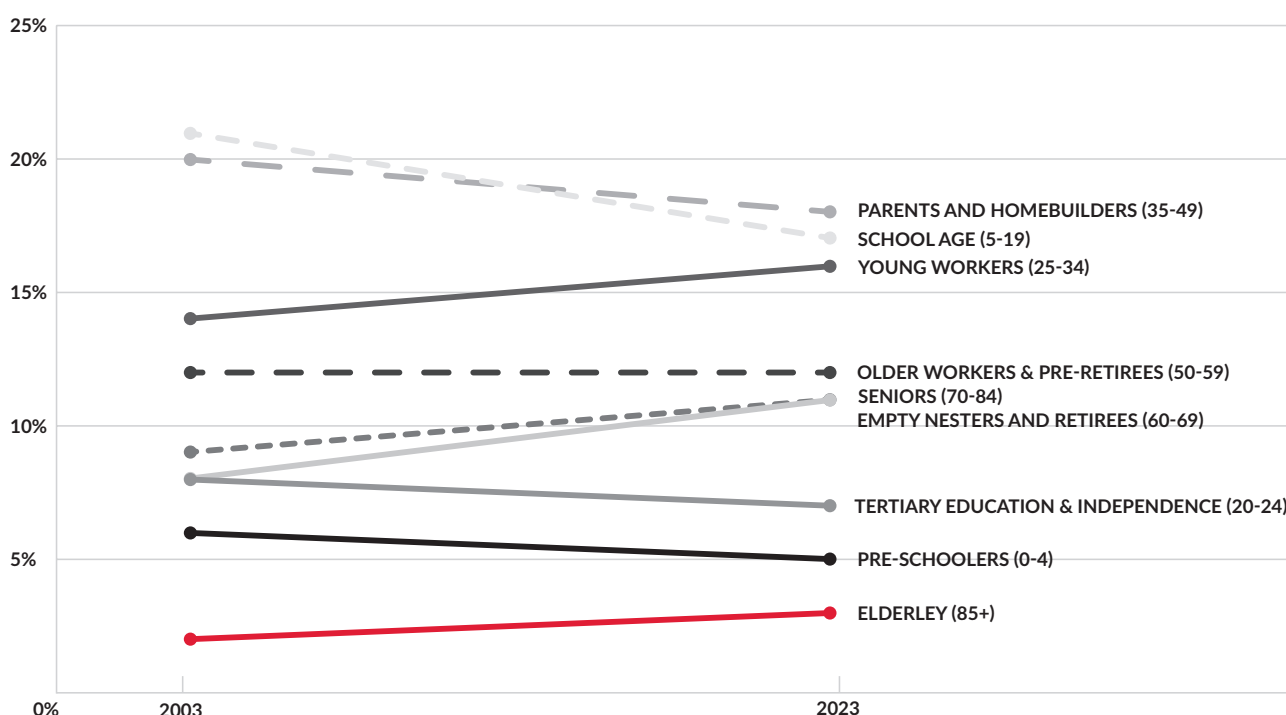
Launceston's population is growing. While there have been periods of slower growth or slight decline, the overall trend is upward, reflecting a pattern seen in many regional centres across Australia. Unlike more remote or rural areas that are experiencing stagnation or population loss, regional hubs like Launceston continue to attract new residents. This reinforces Launceston's role as Northern Tasmania's economic and service centre.

Over the past 10 years Launceston has increased its population by over 5,000 people, an annual average growth rate of 0.7%. While growth has been positive, it has not been as strong as other surrounding municipalities<sup>3</sup>, or regional Tasmania as a whole which had a growth rate of 0.9%.

Total residents are not the only factor when considering growth—how the population is changing is just as important for addressing housing needs.

Launceston's fastest-growing age groups are young workers (25-34), retirees (60-69), and seniors (70+), as shown in Figure 4 below. This shift influences the types of housing required, with increasing demand for lower-maintenance homes, greater accessibility features, and well-located housing close to services that supports ageing in place as well as access to the activities and lifestyle amenities of the city.

Figure 5 Launceston's changing age profile



Source: ABS Regional Population

The evolving age profile directly influences how households are formed and their size. With more young workers and retirees, average household sizes are shrinking due to the increasing number of 1-2 person households, as shown in Figure 6 below, driving demand for a greater number of dwellings—even if overall population growth remains steady.

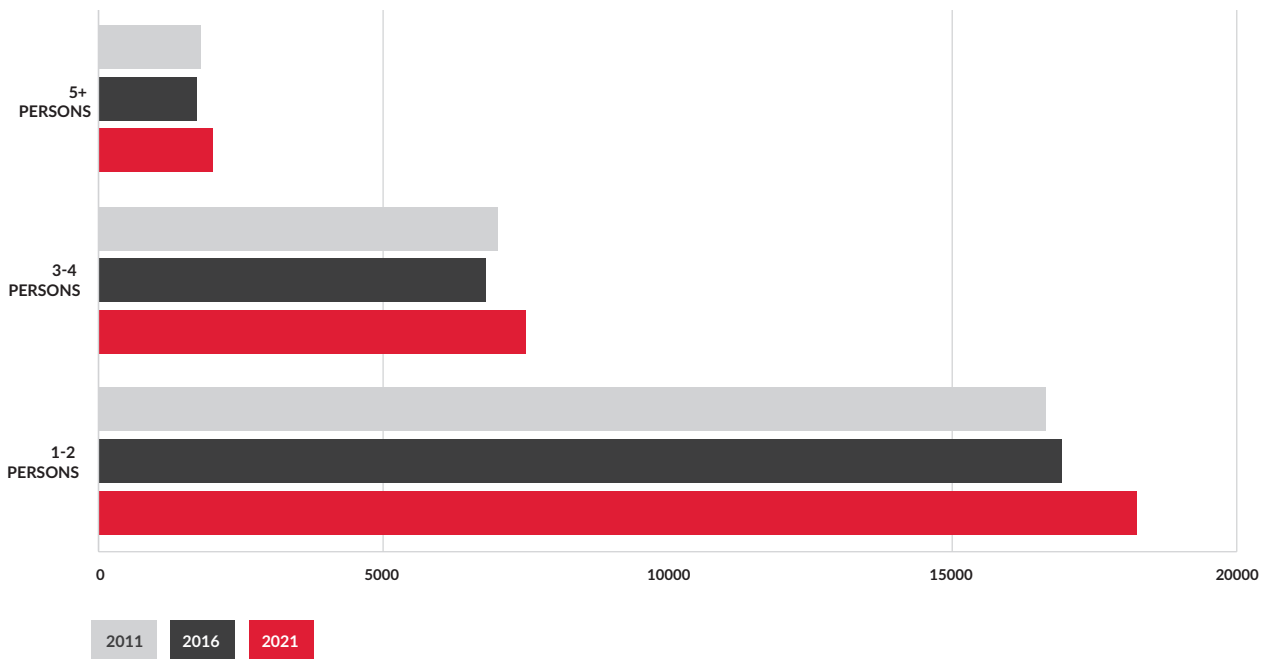
While the share of larger family households is declining, their absolute number is still growing, meaning there is still a need for well-located detached homes. However, this has been the dominant housing form to date, and the challenge now is to diversify supply. A broader mix—such as townhouses, apartments, and other medium-density housing—will be essential to ensuring Launceston can meet the needs of all household types. Addressing these shifts will be critical to maintaining the city's liveability and appeal across all life stages.

Shrinking household sizes and increasing dwelling sizes have created a growing mismatch between household needs and available housing.

In 2021, nearly 80% of households had at least one spare bedroom, with the largest growth in homes with three or more spare bedrooms<sup>4</sup>. This suggests a significant portion of Launceston's housing stock is underutilised, with larger homes increasingly occupied by smaller households. At the same time, the number of households needing additional bedrooms is also rising, highlighting a widening disparity between housing supply and demand.

While simple housing suitability measures don't account for individual household needs—such as space for working from home or storage—they indicate a misalignment between available homes and changing demographics. Addressing this requires a better balance in new housing supply, with a greater focus on diverse housing options. There is also an opportunity to make better use of existing homes through downsizing, renovations, or policies that encourage more efficient use of housing stock.

Figure 6 Persons per dwelling, Launceston.



Source: ABS Census of Population and Housing // <sup>4</sup>See Appendix A

Housing needs evolve over a person's lifetime, reflecting changes in household composition, financial capacity, and lifestyle preferences. Understanding this dynamic is critical to ensuring Launceston's housing market can support diverse living arrangements across all life stages.

As outlined above, Launceston's household composition is changing. This influences housing demand in several ways:

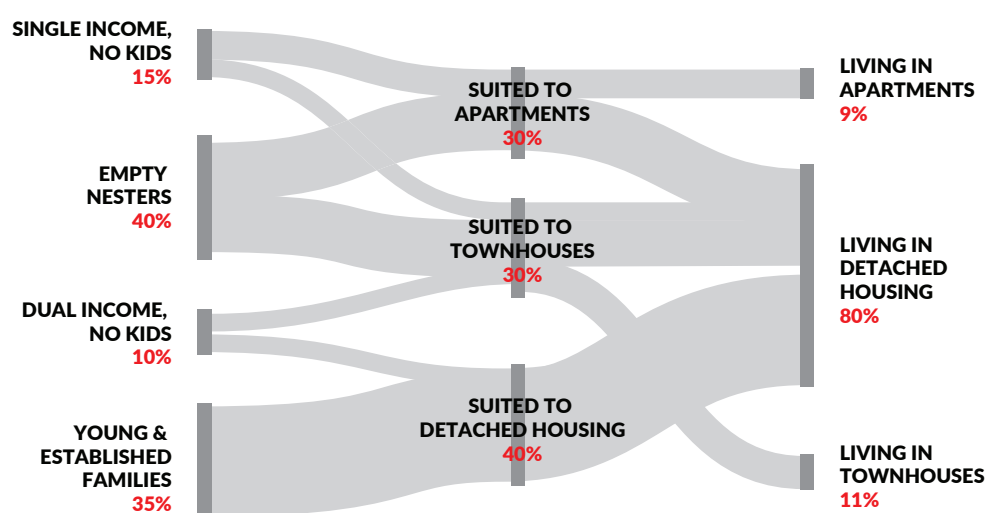
- **Single-income (SINKs) and dual-income-no-kids (DINKs)** households increasingly seek well-located, lower-maintenance homes (25% of households in Launceston).
- **Families with children** still require detached houses, but the dominance of this housing form suggests that Launceston has historically over-delivered larger homes while under-supplying alternatives (35% of households in Launceston).
- **Empty nesters and retirees** often prefer to downsize but face limited choices that balance affordability, accessibility, and location (55% of households in Launceston)<sup>5</sup>.

The existing housing stock in Launceston does not fully reflect these changing needs. Detached houses make up over 80% of Launceston's dwellings, yet household structures indicate that around 60% of the community could be well suited to smaller housing options like apartments or townhouses. However, only 19% of dwellings fall into these categories, creating a mismatch between demand and supply.

The diagram below in Figure 6 highlights the gap between the types of housing that best suit different household types and what's available in Launceston. While many households—such as single-income individuals and empty nesters—would be well-suited to apartments or townhouses, most end up in detached houses simply because there aren't enough alternatives. This isn't necessarily about preference but about what's available in the market.

To better align with the city's changing demographics, a more diverse mix of housing is needed—not just in established suburbs, but also in new neighbourhoods. Integrating apartments and townhouses into both infill and greenfield developments will provide greater choice, improve affordability, and create more sustainable, well-balanced communities.

Figure 7 Launceston household structure compared with potential suitability.



<sup>5</sup>See Appendix A for more detailed descriptions of household types.





Image Credits: Nick Hanson

## Labour Force & Income

Household income and workforce participation are key indicators of economic wellbeing and have a direct impact on housing affordability and demand. In a stable market, strong employment and rising incomes typically support housing affordability by enabling homeownership and rental stability.

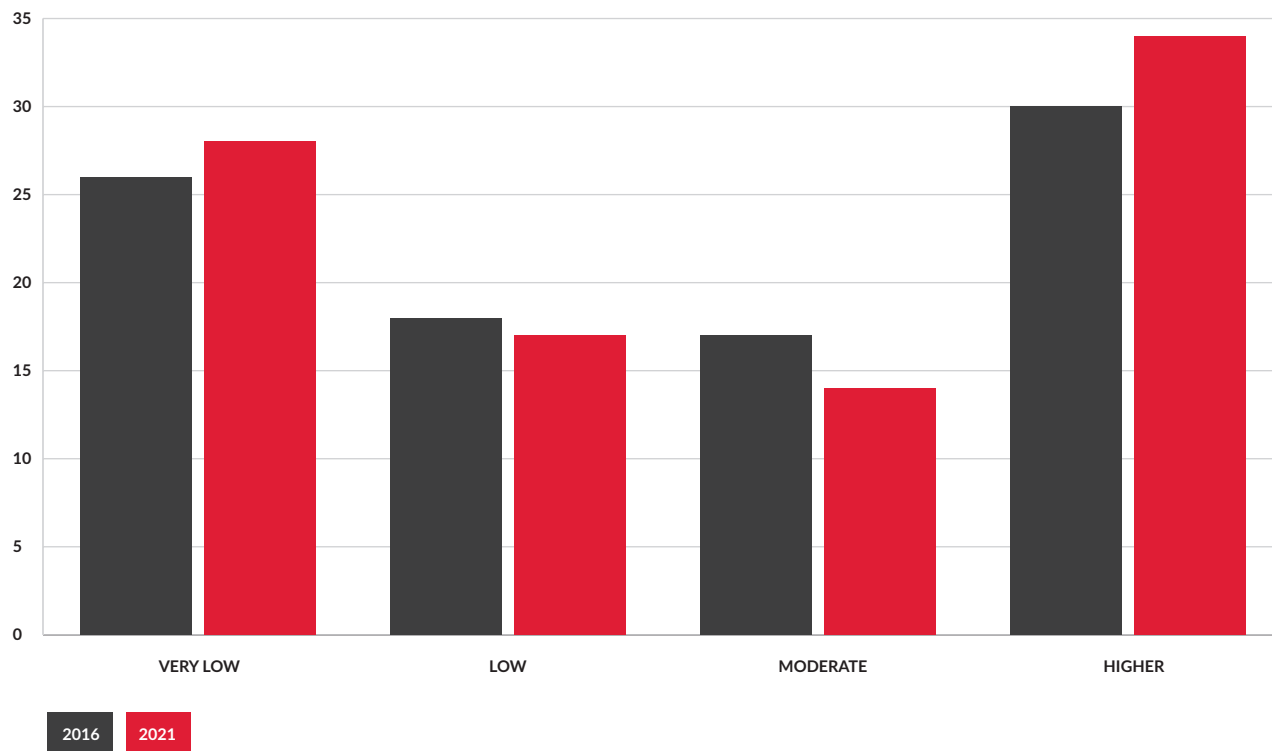
Recent trends show a mixed picture for Launceston. Unemployment has declined from its peak in 2020-21, however Launceston's unemployment rate is still one of the highest in the region. Labour force participation has remained steady or slightly increased. The combination of declining unemployment and rising participation indicates a strengthening job market<sup>6</sup>.

Household income distribution in Launceston has shifted, with growth in both very low-income and higher-income households, while moderate-income households have declined<sup>7</sup> (Figure 7). This suggests a widening economic divide, where some residents are benefiting from economic opportunities while others are increasingly vulnerable to housing stress.

The increase in very low-income households reinforces the need for affordable and social housing, while the growth in higher-income households may drive demand for well-located, high-amenity housing.

The declining share of moderate-income households highlights the need for more attainable housing options, such as townhouses and smaller dwellings, to key workers.

Figure 8 Household income brackets, Launceston



Source: ABS Census of Population and Housing

## Homelessness and disadvantage

Launceston experiences significant disparities in socioeconomic status and housing stability – threatening public health, wellbeing, and social cohesion. While many Launcestonians enjoy comfortable standards of living and very secure housing, there are a growing number in our community that do not.

One of the most pressing ways Launceston is feeling the impacts of the broader housing crisis is through the rising number of people experiencing homelessness<sup>8</sup>. Between 2016 and 2021, homelessness in the city increased by 89.5%. As shown in Figure 9 below, the most significant rise was among those living in severely crowded dwellings, alongside increases in those staying in improvised dwellings or temporarily with other households. At the same time, the number of

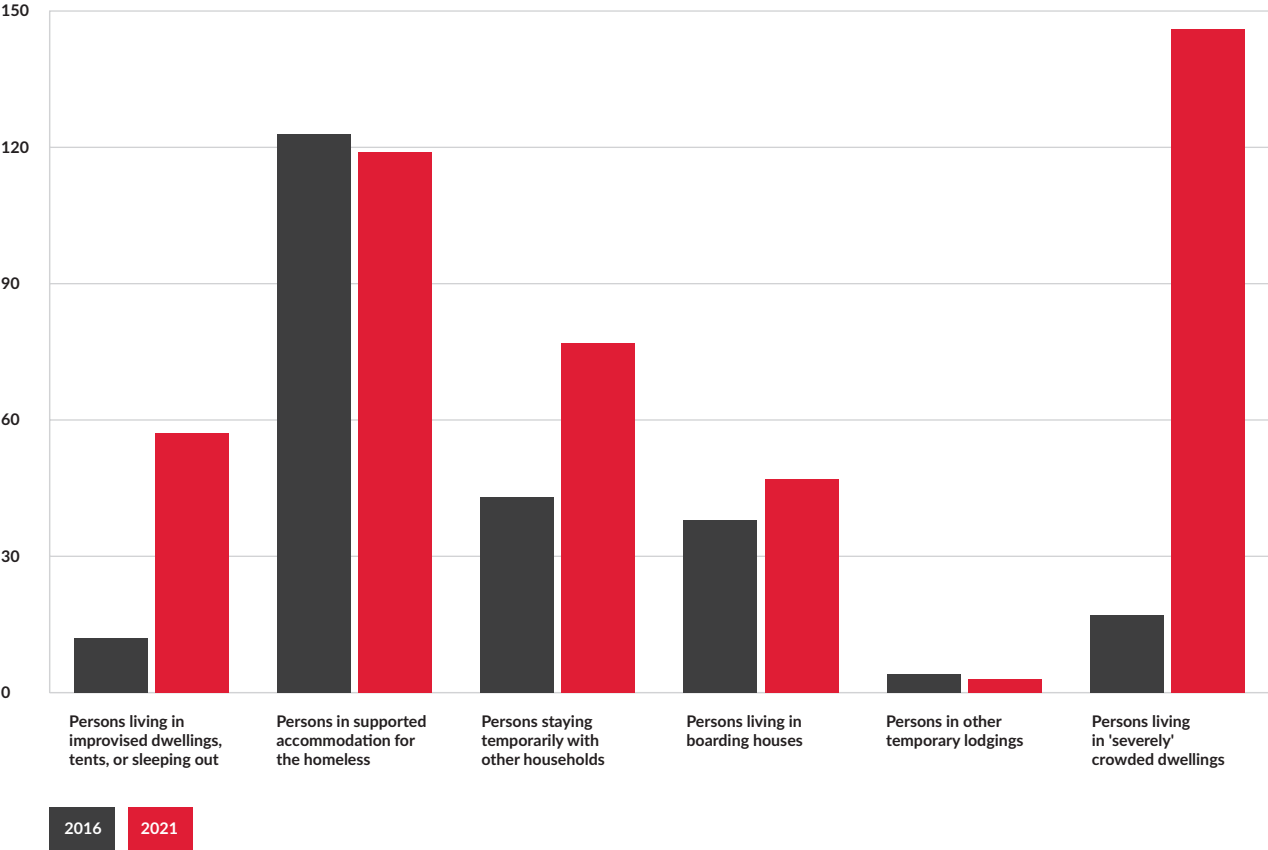
people in supported accommodation has declined, suggesting that housing support services are falling behind demand, leaving more people without stable housing options. Without targeted intervention, this gap is expected to widen.

<sup>6</sup>See in Appendix B

<sup>7</sup>Household income brackets are defined based on the median household income for Tasmania in the respective year as per the following: Very low (50% of median), Low (80%), Moderate (120%), Higher (120%+).

<sup>8</sup>The Australian Bureau of Statistics (ABS) defines homelessness as ‘... when a person does not have suitable accommodation alternatives they are considered homeless if their current living arrangement is in a dwelling that is inadequate, has no tenure, or if their initial tenure is short and not extendable, or does not allow them to have control of, and access to space for social relations.’

Figure 9 Homelessness, Launceston.



Source: ABS Census of Population and Housing

The rising cost of housing and living expenses in Launceston has significantly contributed to increasing homelessness and disadvantage. Social Action Research Centre and Anglicare TAS’s “More Houses Needed” Report<sup>9</sup> highlights that the private rental market has not been supplying sufficient affordable rentals, with vacancy rates in Launceston approaching 1% in 2024 remaining below the sustainable target of 3%. Persistent rental shortages have led to escalating rents, outpacing wage growth and income support payments, making housing unaffordable for many low-income households – in turn, pushing more people into housing vulnerability.

Tasmania’s median rent index grew by 26%, while the wage price index increased by only 12.6% between 2020 and 2024<sup>10</sup>. This disparity makes it nearly impossible for people on JobSeeker or Youth Allowance to find affordable housing, while even full-time key workers struggle to secure rentals. As a result, more households are experiencing rental stress, leading to couch surfing, emergency accommodation, or rough sleeping.

The State’s social housing sector has failed to keep pace with demand. As of 2024, the shortfall in social housing in Tasmania has grown to nearly 5,000 dwellings, with projections indicating a gap of 7,000 by 2032<sup>11</sup>. With average wait times for priority applicants increasing, many households remain in a cycle of housing insecurity. The lack of available social housing particularly affects people escaping domestic and family violence, young people leaving care, and older residents on fixed incomes.

The City of Launceston has taken steps to respond, with its *Homelessness Statement of Commitment*<sup>12</sup> outlining key principles such as community engagement, service coordination, and prevention. The Homelessness Advisory Committee and involvement in the Northern Community Action Group highlight efforts to find collaborative solutions.

<sup>9</sup> <https://www.anglicare-tas.org.au/research/sarc-more-houses-needed-report-october-2024/>

<sup>10</sup> <https://tutas.org.au/publications/tasmanian-rents/>

<sup>11</sup> <https://www.homestasmania.com.au/about-us/Publications/housing-dashboard>

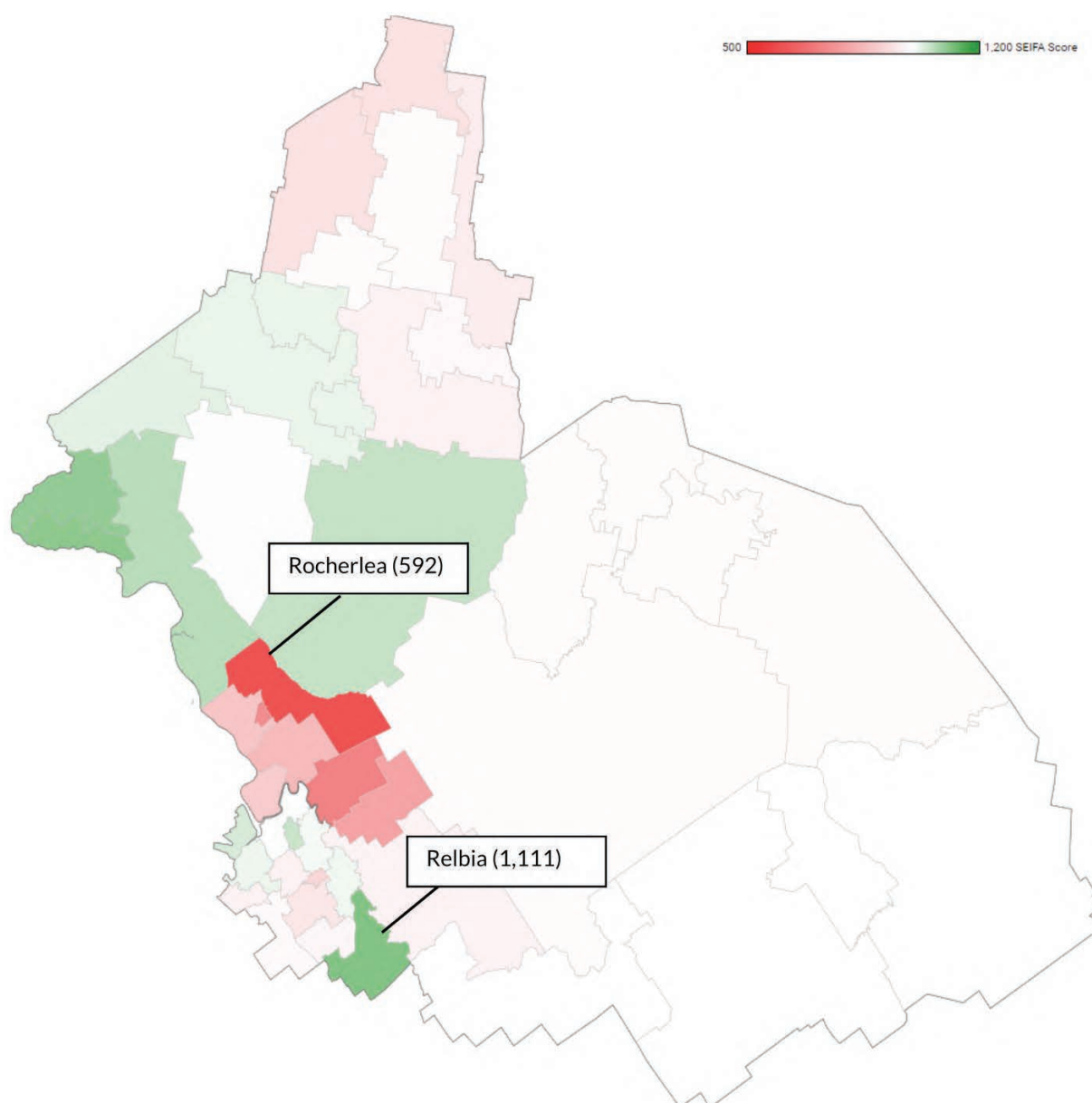
<sup>12</sup> [https://www.launceston.tas.gov.au/files/assets/public/v/1/community/homelessness-support/col\\_homelessness-statement-of-commitment.pdf](https://www.launceston.tas.gov.au/files/assets/public/v/1/community/homelessness-support/col_homelessness-statement-of-commitment.pdf)



Disadvantage is not evenly distributed across the city. SEIFA<sup>13</sup> rankings place Launceston among the more disadvantaged LGAs nationally, though economic conditions vary significantly across suburbs.

Areas like Rocherlea (SEIFA 592) experience severe disadvantage, while others, such as Relbia (SEIFA 1,111), rank among the most advantaged (see Figure 9).

Figure 10 City of Launceston SEIFA Index, 2021



<sup>13</sup> Socio-Economic Indexes for Areas (SEIFA) is a product developed by the ABS that ranks areas in Australia according to relative socio-economic advantage and disadvantage and captures indicators such as economic resources, education and occupation, as well as relative socio-economic advantage/disadvantage.

## Key takeaways

- **Growing population, shrinking household size**

Launceston's population is increasing, with notable growth in young workers and retirees. Household sizes are shrinking, leading to higher demand for diverse housing types, particularly smaller, lower-maintenance homes.

- **Increasing mismatch in housing**

While smaller households are growing, detached houses dominate the housing stock (80% of dwellings), creating a mismatch between available housing and evolving needs. Limited options for downsizing and medium-density housing constrain choices for many residents.

- **Improving labour market but growing income disparities**

While unemployment has declined and workforce participation remains stable, income growth has been uneven. The rise in both very low-income and high-income households suggests increasing economic polarisation, reinforcing the need for a housing plan that addresses affordability across all income levels.

- **Disparities between advantaged and disadvantaged**

Socioeconomic disparities are evident, with some areas experiencing significant disadvantage. SEIFA rankings highlight stark contrasts between different suburbs, affecting access to secure and affordable housing.

- **Affordability challenges and rising homelessness**

Housing costs have outpaced income growth, making rentals unaffordable for low-income earners and essential workers. Homelessness has surged by nearly 90% since 2016, with increasing demand for crisis housing and social support services.



# THE LAUNCESTON HOUSING MARKET

## Housing and affordability

Launceston's housing market has undergone significant change in recent years, with rising prices and tightening supply making it increasingly difficult for many residents to buy or rent a home. House sales have declined sharply, from a peak of 2,276 in 2017-18 to just 1,080 in 2023-24, while the median price has surged from \$310,000 to \$533,300 over the same period. Although prices have stabilised since 2021-22, the affordability gap remains a key challenge.

Rental prices have followed a similar upward trend. House rental prices increased by 70.9% over the past decade, while unit rents rose by 86%, placing additional pressure on affordability. Although the number of rental listings grew significantly between 2013-14 and 2023-24, vacancy rates remain extremely low, sitting at 1% in August 2024. This suggests that while more rental properties have entered the market, demand continues to outpace supply, particularly for lower-cost housing options. The number of affordable rentals has also declined, with affordable rentals making up 63% of the market in 2015-16, but just 25% in 2023-24<sup>14</sup>.

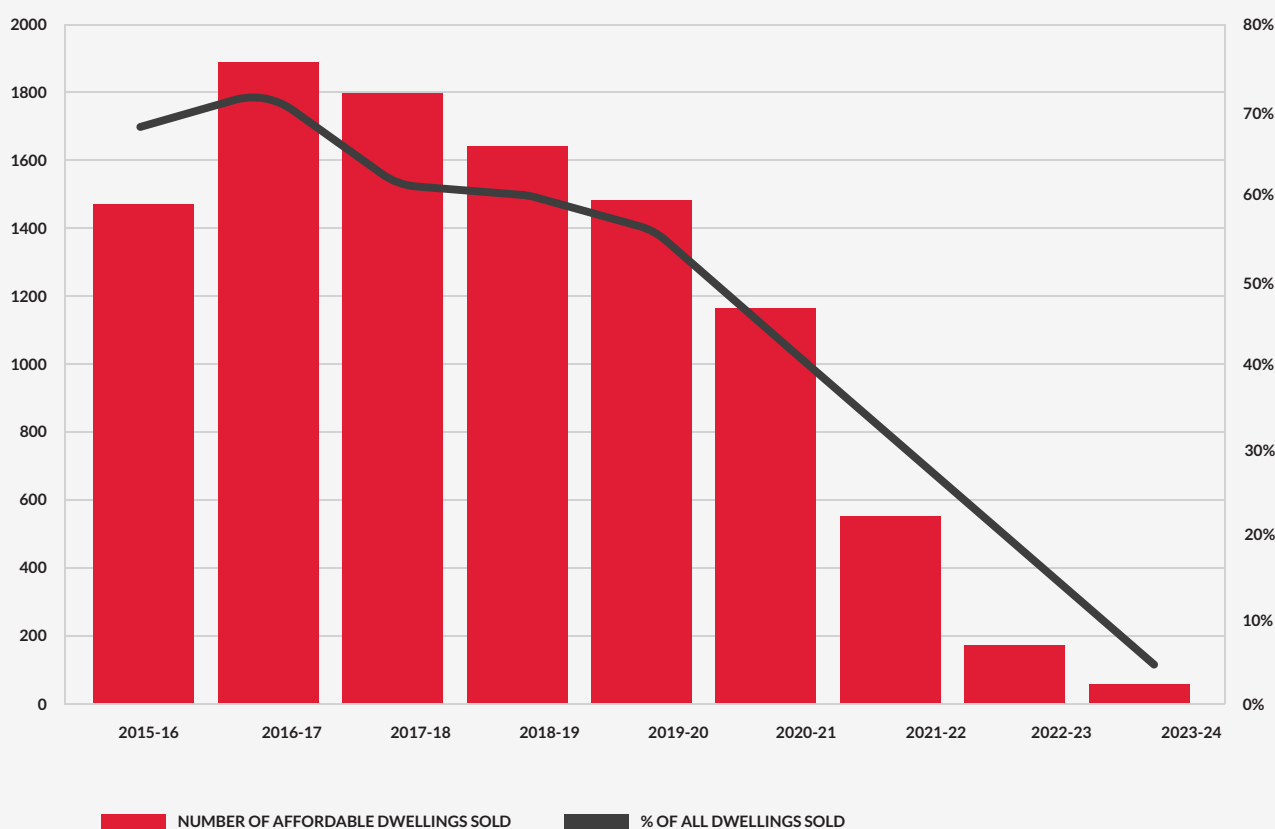
*Image Credit: Nick Hanson*



The affordability crisis is most evident in the declining number of affordable dwellings available for purchase. In 2015-16, 69% of all dwellings sold were considered affordable, but by 2023-24, this had dropped to just 4% as shown in Figure 11. With fewer affordable homes and higher barriers to homeownership, Launceston faces increasing housing stress, reinforcing the urgent need to support an increase in the supply of housing. Addressing these issues will be critical to ensuring the city remains accessible to a broad range of residents, from first-home buyers to low-income households.

Launceston experiences a high proportion of renters when compared to regional Tasmania, and a slightly higher rate of people renting social housing<sup>15</sup>. While renting is generally anticipated to be more common in urban centres like Launceston with young, mobile populations than in regional areas, the low rate of social housing delivery and dramatic reduction in housing purchase affordability risks the long-term housing security of vulnerable demographics in Launceston.

Figure 11 Housing sales - affordable dwellings sold, Launceston



<sup>14</sup> See Appendix D

<sup>15</sup> See Appendix A

<sup>16</sup> Housing affordability refers to the relationship between housing costs (prices, mortgage payments, or rents) and household incomes, with housing considered affordable if it requires less than 30% of household income. This analysis uses REMPLAN housing affordability data, incorporating sales and rental transactions over the past nine years. Affordability is assessed using regional household income medians from the ABS Census (2016, 2021), adjusted annually with the Wage Price Index (WPI). As housing costs increase relative to median income, the proportion of affordable dwellings decreases.



# Housing supply and development trends

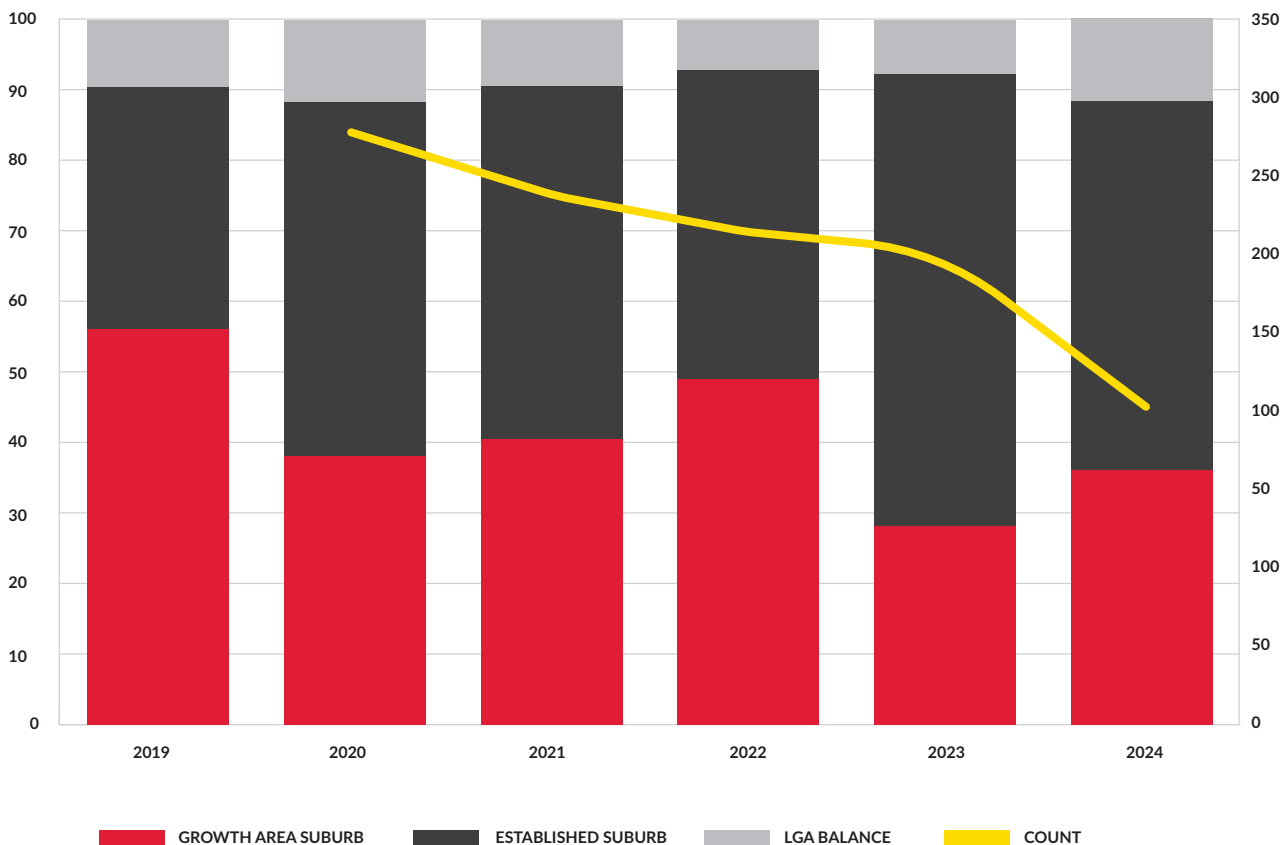
Recent years have seen a slowdown in housing development across Australia, with Tasmania following a similar trend. Rising construction costs, supply chain disruptions, and higher interest rates have all contributed to declining approvals and a more cautious development environment. This has been evident in Launceston as well as neighbouring municipalities which have all experienced similar annual changes in new dwelling approvals since 2020-21<sup>17</sup>.

Official statistics indicate that there are, on average, 275 new dwelling approvals each year across Launceston. This includes both public and private sector approvals for separate (detached) houses and attached dwellings, such as apartments and

townhouses. The public sector has accounted for an average of 8% over the 5 years to 2023-24<sup>18</sup>.

As overall approvals have been declining, the distribution of approvals across the city has also shifted in recent years. Detailed approvals data from the City indicate a declining share occurring in the growth area suburbs such as Kings Meadows, Prospect, St Leonards, and Youngtown (Figure 12). Development in growth area suburbs has historically accommodated a notable proportion of Launceston’s growth, however the decline (both in number and share) is raising concerns about the pipeline of development-ready land that is required to deliver the amount of housing that Launceston needs.

Figure 12 Location of new dwelling approvals



Source: City of Launceston

Note: Growth area, Established area, and Balance are defined by suburb as listed in Appendix C. Counts for 2019 are only available for part of the year, so have been excluded from the chart.

<sup>17</sup> See Appendix E

<sup>18</sup> See Appendix E

<sup>19</sup> Renaissance Planning 2019, Residential Land Demand: Supply Assessment

The image in Figure 13 illustrates concentrations of recent development, predominantly in areas identified through the 2009 Residential Strategy, most of which are now fully developed. Kings Meadows, Prospect, St Leonards, and Youngtown have historically played a critical role in accommodating Launceston's housing growth, benefiting from structured land release and predictable delivery timelines. These areas have provided certainty in supply, ensuring a steady flow of new housing when demand exists—as it does in Launceston today. However, as these areas near full occupation, the city is facing a shortfall in new, development-ready land, highlighting the urgency of identifying and facilitating the next generation of new neighbourhoods. Without strategic planning for future subdivisions and infill opportunities, Launceston risks an undersupply of housing, further exacerbating affordability pressures and limiting choice for residents.

Both greenfield and infill development play critical roles in maintaining housing supply, but they offer different levels of certainty. Large-scale subdivisions in new neighbourhoods provide a more predictable pipeline of new housing, as land is structured for staged development with infrastructure planning aligned. In contrast, infill housing—while essential for housing diversity and urban renewal—tends to be more fragmented and opportunistic, relying

on individual landowners, land consolidations and smaller-scale projects.

A 2019 land supply assessment<sup>19</sup> included analysis of the number of multi-unit dwellings approved on 'non-vacant' land over an 18-year period. Findings indicated that an average of 20 dwellings a year were delivered through this type of development. While this level of redevelopment makes an important contribution to new supply through better utilisation of existing land, it is a small share of total dwellings required to support Launceston's housing needs.

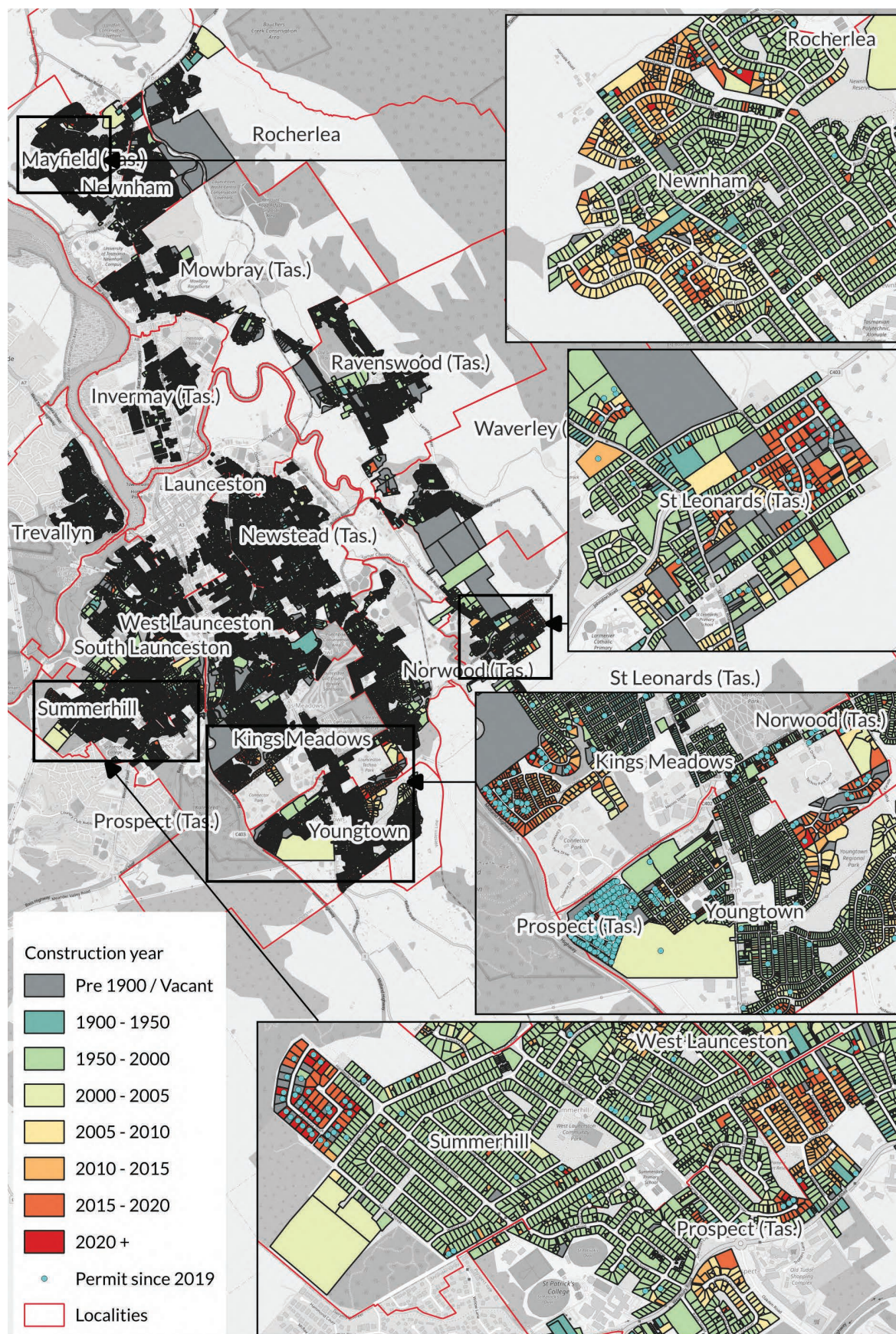
Ensuring a reliable pipeline of development-ready land is essential for maintaining a stable and responsive housing market that meets Launceston's future needs. While greenfield development will continue to play a key role in housing supply, targeted initiatives are needed to increase the share of infill and redevelopment in well-located areas. This includes unlocking underutilised land, supporting medium-density development, and addressing infrastructure and planning barriers that may be limiting infill opportunities. A balanced approach that delivers both new neighbourhoods and a greater share of urban renewal with diverse housing options will help Launceston meet housing demand while promoting a more sustainable and connected city.

*Image Credit: Nick Hanson*





Figure 13 Year of dwelling construction



Source: Northern Tasmanian Residential Supply and Demand Study (Growth Monitor and Evaluation Framework)

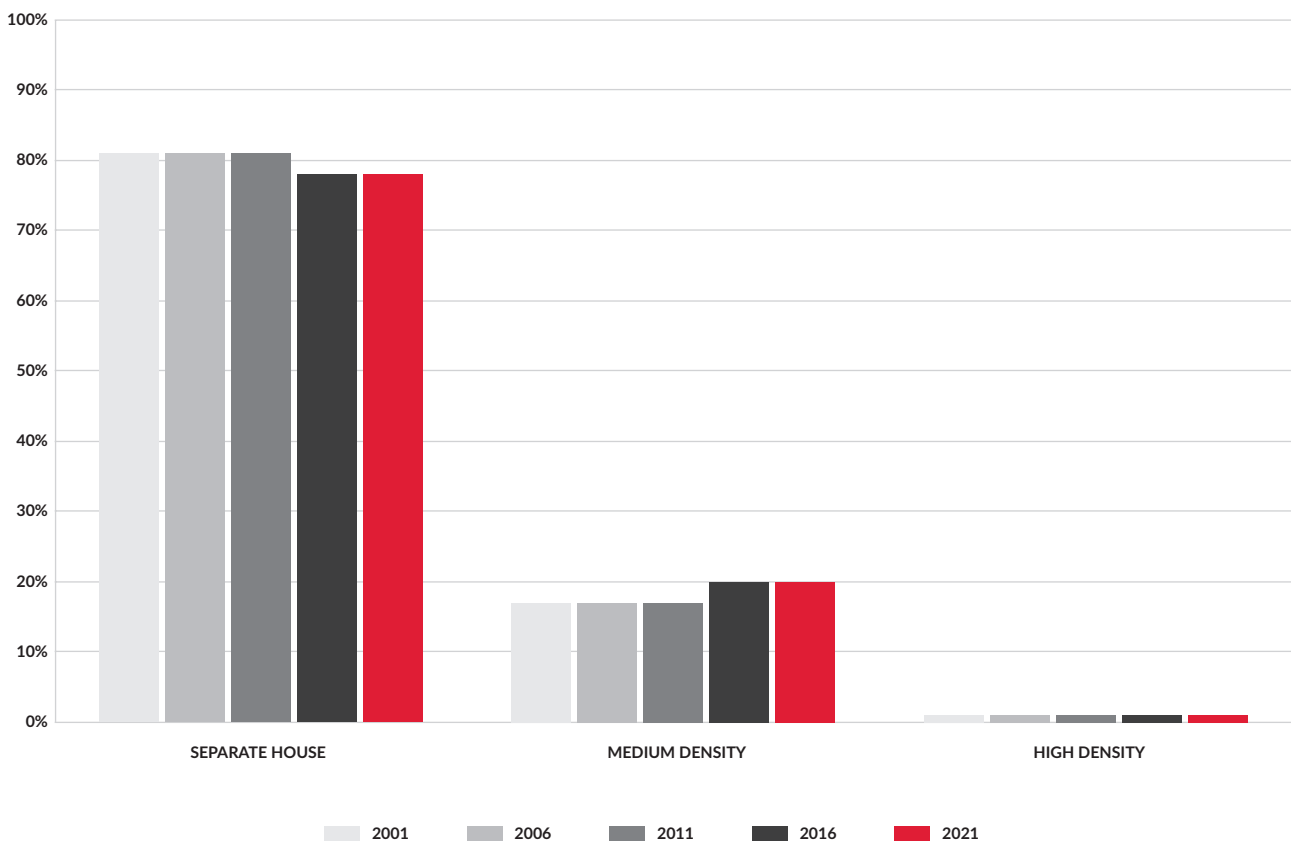
Detached houses have traditionally dominated the supply of housing in Launceston, accounting for over 80% of all dwellings in Launceston. But shifts in household composition, market trends, and affordability constraints suggest increasing demand for a mix of housing types, including townhouses, villa units, and apartments. Across Launceston there is evidence that this shift is occurring, with villa units and townhouses consistently growing in number and as a share of total housing (representing most of the 'medium density' category in Figure 14).

The *missing middle*—townhouses, villa units, and low-rise apartments—plays a vital role in diversifying Launceston's housing stock. These homes bridge the gap between detached houses and high-density developments, offering more affordable, lower-maintenance options while maintaining a sense of space

and community. They are well-suited to downsizers, young workers, and smaller households who seek a balance between character and convenience.

These housing types are not confined to central areas but are emerging across Launceston, both in established neighbourhoods and new growth areas, particularly villa units<sup>20</sup>. Thoughtful planning and design can ensure they integrate well with existing streetscapes while enhancing walkability and local vibrancy. Contemporary neighbourhood planning for new suburbs is also incorporating much more diverse forms of housing than traditionally supported in greenfield subdivisions. Supporting well-located, medium-density housing will help Launceston accommodate growth while maintaining its unique neighbourhood character.

Figure 14 Dwelling structure, Launceston



Source: ABS Census of Population and Housing

<sup>20</sup>See Appendix C



## Land Supply

The availability of development-ready land plays a critical role in shaping housing outcomes. A well-planned and consistent land supply ensures that housing can be delivered in line with demand, helping to stabilise prices and support population growth. Conversely, when land supply is constrained—whether through zoning, infrastructure limitations, or slow release—housing delivery slows, affordability worsens, and pressure increases on the existing housing stock. Ensuring Launceston has a pipeline of land that is genuinely ready for development is essential for supporting a well-functioning housing market.

A key consideration is the timing of land release and development feasibility. While Launceston has large parcels of land zoned for future growth, not all of it is expected to come online within the timeframe of this plan. For example, The Green represents a significant landholding with long-term development potential, but its substantial infrastructure constraints, including construction of a new vehicle bridge over a rail line, has seen long delays in the delivery of further housing opportunities for a number of years. For this reason, it is crucial that land supply assessments focus on deliverable supply—land that is realistically able to be developed within the plan period—rather than total theoretical capacity. This ensures a more accurate understanding of how much housing can actually be delivered to meet demand.

A number of land supply assessments have been undertaken for Launceston over the years.

The most recent of these include the *Launceston Residential Land Review*<sup>21</sup> and the *Northern Tasmania Residential Demand and Supply Study (RDSS)*<sup>22</sup>. While the scope and approaches of each study differed, both assessments concluded there was an inadequate amount of zoned land to meet projected demand in Launceston over the short to medium term. Since the preparation of both studies, dwelling construction has continued to consume available land, yet no substantial new areas of land have been formally released to replenish the supply pipeline. As a result, land availability has tightened, reinforcing the need for a clear plan to manage future housing delivery.

The land supply assessment here has utilised the work completed as part of RDSS which included estimated dwelling yields for all residentially zoned land in the municipality. To provide an updated and more accurate picture of available supply in 2025, this plan refines the previous RDSS estimates by removing heavily constrained land, and excluding sites where dwellings have been constructed since the original assessment was undertaken.

The results of the updated assessment are outlined in Table 1<sup>23</sup>. Most of the supply sits with privately owned land, with Homes Tasmania also holding a considerable portion. However, public land is largely outside the control of the market, meaning its delivery depends on government decisions and funding. Advocating and supporting delivery of high quality public housing is a key part of the housing picture for Launceston.

| LAND CATEGORY         | DWELLING YIELD (PRIVATELY OWNED LAND) | DWELLING YIELD (PUBLIC LAND - HOMES TASMANIA) |
|-----------------------|---------------------------------------|---|
| Retail parcels        | 267                                   | 19  |
| Approved plan parcels | 730                                   | -   |
| Wholesale parcels     | 594                                   | 137   |
| Vacant/Plan Subtotal  | 1,591                                 | 156   |
| Underutilised parcels | 1,567                                 | -   |
| <b>TOTAL</b>          | <b>3,158</b>                          | <b>156</b>                                    |

<sup>21</sup>Renaissance Planning, 2023 (supply assessment completed March 2023)

<sup>22</sup>REMPAN, 2024 (supply assessment completed August 2023) [Northern Tasmania Residential Demand and Supply Study](#)

<sup>23</sup>See Appendix F for summary of process.

The most reliable source of short- to medium-term housing supply is vacant land or land with an approved plan, which could deliver around 1,590 dwellings. Beyond this, underutilised lots could contribute significantly to future supply, but their timing and likelihood of development remain uncertain. A key example is the St Leonards and Waverley area, where around 380 potential dwellings fall into this 'underutilised' category. Finalising the Neighbourhood Plan for these areas would increase certainty, ensuring these homes can be delivered sooner.

While Launceston has land zoned for housing, much of it is tied up due to infrastructure constraints, fragmented ownership, or long-term development horizons.

To keep up with demand, the focus must be on unlocking development-ready land while also planning ahead to make more land available over time.

A strong housing plan must prioritise supply in the right places, remove development barriers, and maintain a steady pipeline of new housing—not just on paper, but when and where it's actually needed.

*Image Credit: Nick Hanson*



## Key takeaways

- **Housing affordability has sharply declined**

Median house prices have nearly doubled to \$533,300, while affordable home sales dropped from 69% in 2015-16 to just 4% in 2023-24. Rental affordability has also worsened, with low-cost rental options shrinking from 63% to 25% over the past decade.

- **Rental market pressures continue to grow**

Rental costs have surged, with vacancy rates at just 1% as of 2024. The rising cost of living, a shortage of affordable rentals and a shortage of supply in the private market are placing significant strain on low-income households and essential workers, with over 800 households on social housing waitlists.

- **Diverse housing options are needed**

While detached houses dominate Launceston's housing stock, demand is increasing for townhouses, villas, and low-rise apartments. Supporting well-located, medium-density housing will help address affordability while maintaining neighbourhood character.

- **Housing supply is falling behind demand**

While Launceston has zoned residential land, only 1,590 dwellings are realistically developable in the short to medium term. Strategic planning and infrastructure investment are needed to unlock new supply, bolster the development pipeline, and ensure housing is actually delivered where and when it is needed.

- **Infill and redevelopment opportunities must be strengthened**

Infill housing is underperforming. Strategic planning and incentives are needed to boost urban renewal and housing diversity in well-located areas.

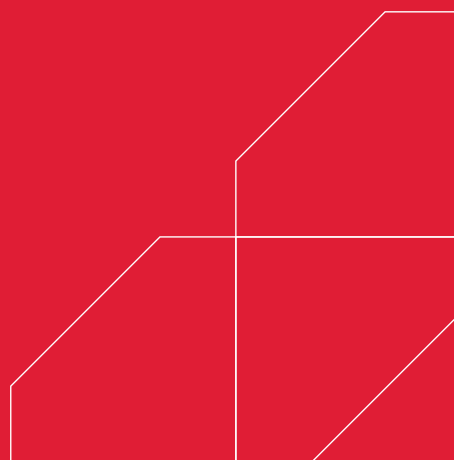
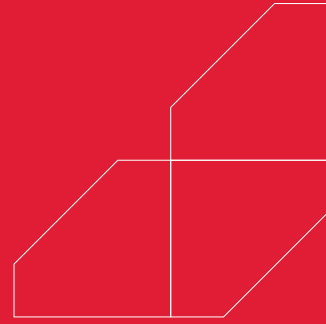




Image Credit: Nick Hanson



# WHERE WE ARE HEADING

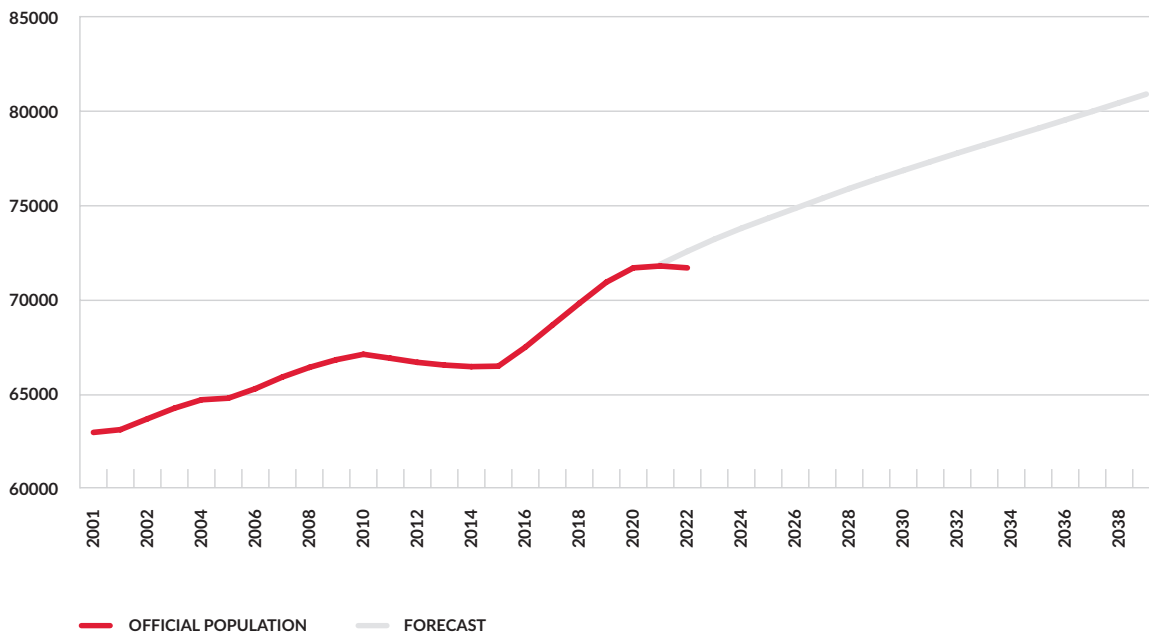


## How we will grow

Like many regions in Tasmania, Launceston's population growth has been variable, with periods of expansion, stability, and occasional decline. However, the long-term trend has been positive, and projections indicate continued population growth over the coming decades. The historic and forecast population trajectory is illustrated in Figure 15, reflecting expectations of ongoing growth<sup>24</sup>.

As the population grows, the way people live is also changing. Over the next 15 years, smaller households (1-2 people) will grow at the fastest rate, making up nearly 60% of all households. Meanwhile, larger households—though increasing in number—will represent a smaller share of the population (Figure 16). This shift means that future housing supply must not only meet the overall demand for dwellings but also align with the changing composition of households. This will require a substantial shift in the type of housing that has historically been provided<sup>25</sup>.

Figure 15 Official resident population and forecast population



Sources: ABS Regional Population; REMPLAN

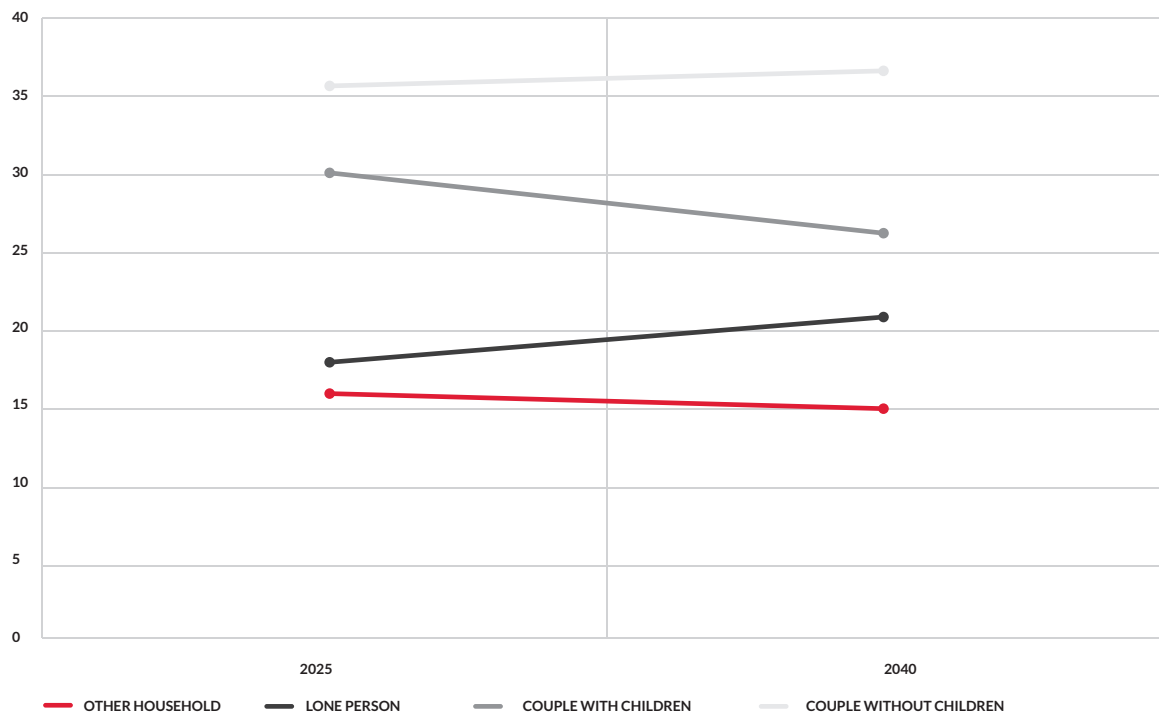
<sup>24</sup> Population forecasts for sub areas of Launceston are provided in Appendix G.

<sup>25</sup> Household forecasts for sub areas of Launceston are provided in Appendix G.

Different household types have distinct housing needs. Smaller households, including couples without children and lone-person households, often seek lower-maintenance housing such as townhouses, apartments, and compact dwellings close to services and amenities. Single income households, such as single parents, may

often seek more affordable, smaller, lower maintenance options such as townhouses. Ensuring that Launceston's future housing mix in both new neighbourhoods and existing neighbourhoods supports these evolving needs will be critical in creating a sustainable, inclusive, and well-functioning housing market.

Figure 16 Share of household, Launceston



Source: REMPLAN Forecast

Note: "Other household" includes: single parent households, group households, and multi-family household.



# HOW MUCH HOUSING WE NEED

## Quantity of housing

The population forecast in Figure 17 represents a best estimate, or central case, for the potential population of the City over the coming years. Notably, the forecasts do not incorporate the peaks and troughs that exist in the real historic population but aim to smooth through these volatile periods. As a result, the forecast population annual growth rate is broadly consistent with the long term annual average growth rate of the LGA.

Dwelling forecasts have been prepared based on population forecasts, translating expected population growth into estimated housing demand (Figure 16). The central forecast reflects the most likely scenario, aligning with the long-term average growth rate of Launceston, while the forecast range (dark and light grey bands) accounts for uncertainty in future trends. These bands represent different potential growth trajectories, recognising that population changes do not always follow a linear path<sup>26</sup>.

*Image Credit: Nick Hanson*



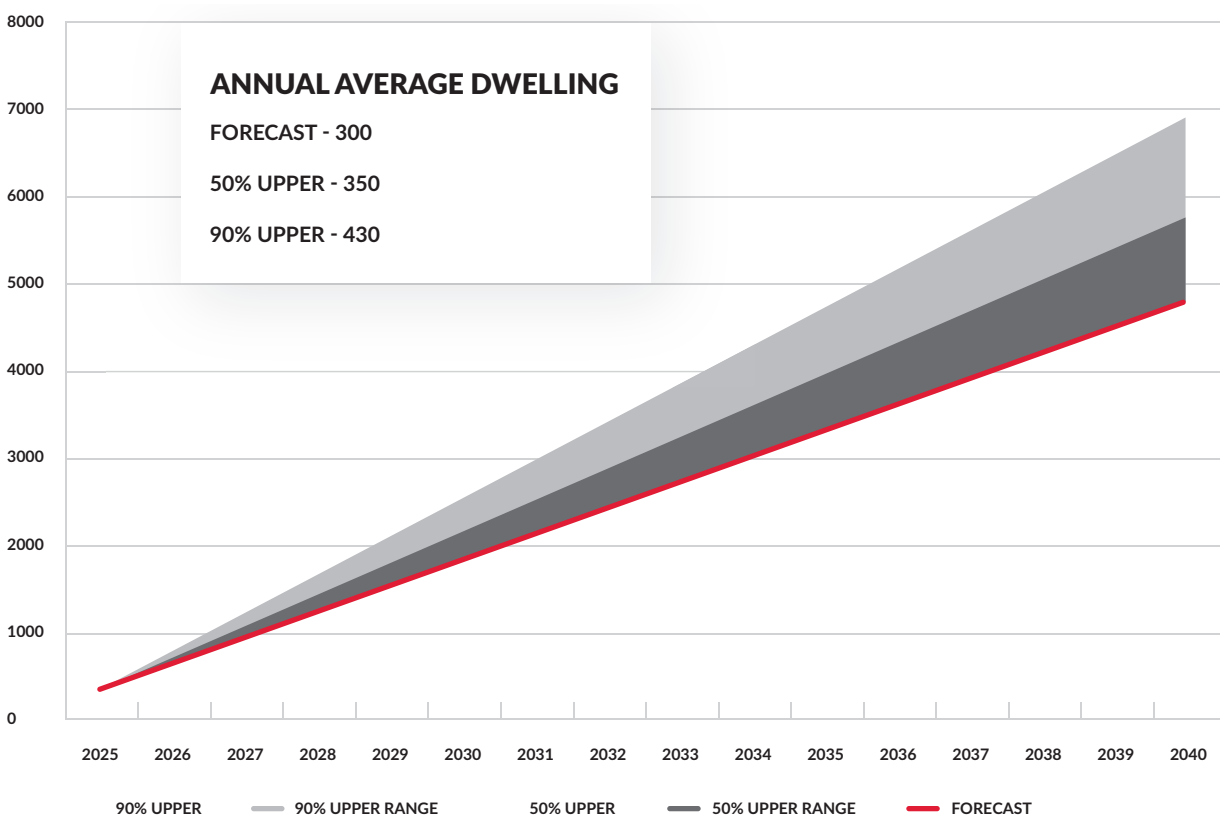
Given Launceston's history of fluctuating growth rates, it is critical to plan for the upper range of housing needs to ensure the city remains responsive to periods of accelerated growth. If planning is based solely on the central estimate, there is a risk of housing undersupply when demand surges, leading to affordability challenges and pressure on existing housing stock. Using the forecast range as a guide allows for a more flexible and resilient approach to land use planning, ensuring that enough housing is available across different market conditions.

By proactively planning for higher-end demand scenarios, Launceston can reduce the risk of housing shortages and support sustainable urban growth. This means strategic zoning, infrastructure coordination, and ongoing land supply monitoring to ensure that new housing is delivered in a timely manner.

Regular review of housing development trends and market conditions will also allow for adjustments to planning frameworks to keep pace with real-world changes.

Over the period to 2040, the City will need to deliver 300 new dwellings per year on average to achieve the required demand under the central forecast and 350 a year to achieve the 50% upper range. To achieve these upper-level targets, housing development in Launceston will need to substantially increase from historic averages of around 275 dwellings and move closer to consistently delivering recent maximums of around 400 new dwellings each year.

Figure 17 Dwelling forecast upper ranges



Source: REMPLAN Forecasts

<sup>26</sup>Dwelling forecast ranges provided in Appendix H



## Location of housing

Different areas of Launceston are expected to accommodate varying levels of dwelling growth over the next 15 years. Forecasts prepared as part of the RDSS project indicate that around half of new housing demand between 2025 and 2040 will be concentrated in outer suburbs to the east, south, and west of the city as shown in Figure 18 below. These areas are where much of Launceston's new neighbourhood planning such as St Leonards and Waverley is currently being prepared, requiring coordinated planning and infrastructure delivery to support delivery of the number of houses required.

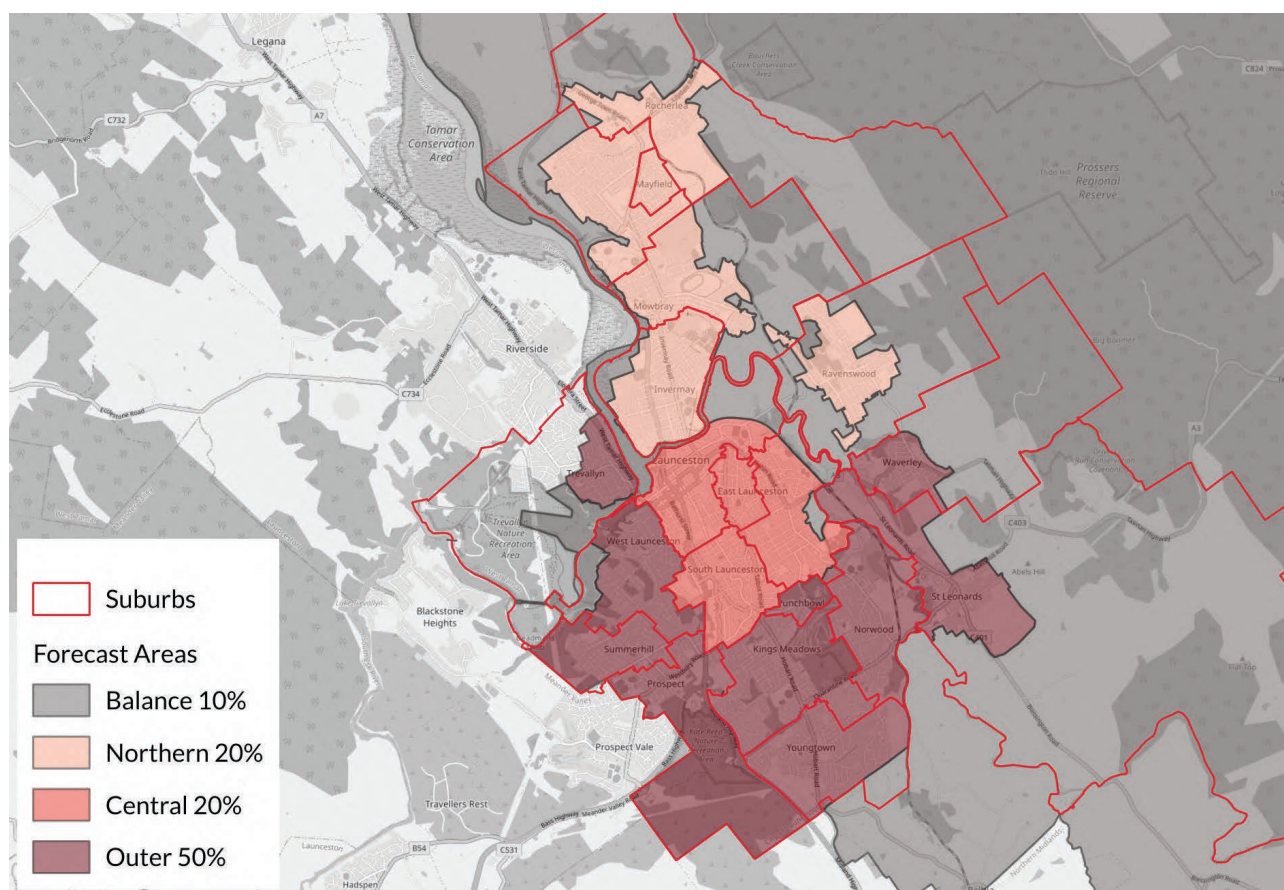
The central area and northern suburbs are anticipated to each absorb around 20% of total dwelling demand. Given the lack of vacant land in the central area, new dwellings will primarily be delivered

through redevelopment of well-located sites as both medium and higher density developments, leveraging its existing services and connectivity. The northern suburbs will likely see a mix of urban renewal as well as medium and standard density development, particularly where strategic planning can unlock well-located underutilised land.

It is noted that investigation of medium and high-density development opportunities around the Launceston CBD and activity centres in Mowbray and Kings Meadows will help to diversify these denser typologies across the northern, central and outer areas.

Meanwhile, rural areas and smaller townships are projected to capture around 10% of total housing demand.

Figure 18 Launceston share of forecast of new housing demand, 2025-2040.



Source: REMPLAN Forecast



## Type of housing

Launceston's housing market is shaped by two key trends:

- **Predominance of detached housing**

More than 80% of dwellings in Launceston are standalone houses (although this varies within neighbourhoods). This trend has continued in new developments, reinforcing an over-reliance on detached housing and limiting diversity and restricts housing choice for smaller or lower income households.

- **Shrinking household size**

Over the last few decades, the average number of people per household has declined, driving up total housing demand and creating more households suited to smaller housing types such as townhouses and apartments.

As a result, a significant portion of the population is inappropriately housed, meaning many households are forced into housing that doesn't align with their needs—whether due to size, affordability, or location. Increasing the diversity of Launceston's housing stock will be essential to ensuring that smaller households, downsizers, and younger residents have access to well-located and appropriately sized homes.

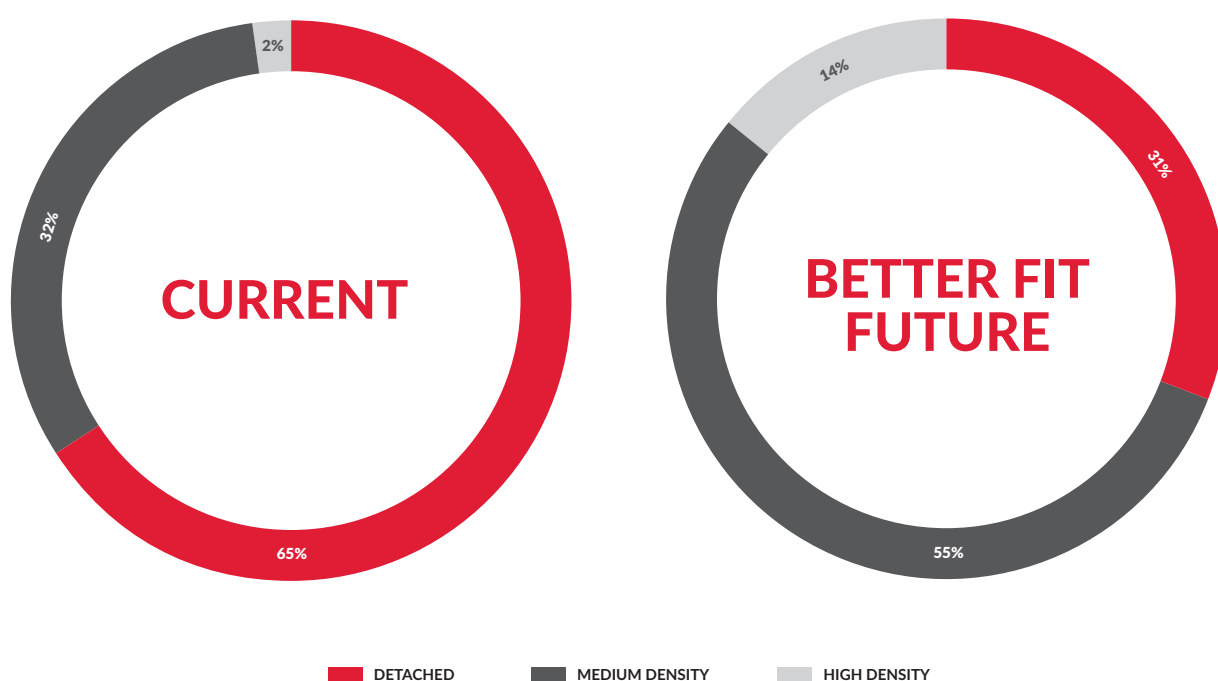
*Image Credit: Nick Hanson*



Figure 19 highlights the current housing mix in Launceston's central suburbs and a possible future scenario for 2040 that better aligns with changing household structures. The most notable shift is the increase in "missing middle" housing, such as townhouses and low-rise apartments. Across the city, significant change is needed, particularly in the outer suburbs, where the share of missing middle housing would need to increase from around 15-20% today to over 65% in the future. In central areas, both medium- and higher-density housing should play a greater role in accommodating population growth<sup>27</sup>. These figures are not targets but provide useful context to assist with developing dwelling mix targets for respective areas.

This transition will not happen overnight. In most areas, the share of missing middle housing will never reach the shares indicated. Detached housing will continue to be the dominant form in the short term, particularly in newer subdivisions. However, through strategic planning for new growth areas and policies that support well-designed infill development, Launceston can gradually rebalance its housing stock, creating a city that better meets the needs of future households while maintaining its liveability and character.

Figure 19 Current and future share of housing types, Launceston's central suburbs



<sup>27</sup>Comparative tables for each of the four forecast areas is available in Appendix H.



Image Credit: Nick Hanson





## How we are planning for housing

To ensure Launceston meets its future housing needs, a proactive and strategic approach is required to deliver a steady and diverse supply of new homes. This approach involves:

- Maintaining an adequate pipeline of development-ready land.
- Supporting infill and renewal in existing neighbourhoods, and coordinated delivery of new neighbourhoods across multiple locations.
- Setting targets for delivery of housing.

### Securing a pipeline of development ready land

As outlined in the section on population growth and housing demand projections, a prudent planning approach is to ensure that the upper range of forecast demand can be met to avoid risks of undersupply. Unlike many other Australian jurisdictions, Tasmania does not have mandated minimum residential land supply requirements.

In most states, a 15-year supply of zoned land is typically required to provide adequate residential land for growth while allowing time for planning, zoning, and infrastructure development.

To meet the higher range of projected demand, the City should aim to maintain a rolling supply of developable land capable of delivering between 4,500 and 6,450 dwellings over the next 15 years as shown in Table 2 below. This pipeline must include land in various stages of readiness—from development-ready retail lots to recently zoned but unserviced land—ensuring that supply remains steady and responsive to market conditions.

Launceston has historically delivered an average of 275 new dwellings per year, but projections indicate that 300–450 dwellings per year would be required to stay within the upper ranges of demand. This means substantially increasing housing delivery by at least 10% over historical averages.

*Image Credit: Nick Hanson*



While some years have seen delivery exceed these targets (notably during periods of high market demand), maintaining a steady pipeline is critical for long-term housing affordability, market stability, and community well-being.

This will be achieved through a structured, ongoing program of neighbourhood planning, ensuring a diversity of dwelling opportunities across both new and existing neighbourhoods.

Table 2 Target land supply range

| SCENARIO  | AVERAGE ANNUAL DEMAND | 15 YEARS SUPPLY |
|-----------|-----------------------|-----------------|
| Forecast  | 300                   | 4500            |
| 50% upper | 350                   | 5250            |
| 90% upper | 430                   | 6450            |

A key challenge in planning for housing is distinguishing between land that is zoned for residential use and land that is realistically developable. While Launceston has a significant amount of land zoned for housing, various constraints—such as environmental limitations, fragmented ownership, and infrastructure challenges—can affect whether and when new homes can be delivered. The land supply assessment undertaken as part of the RDSS project, and utilised in this plan, applies a robust methodology, factoring in mapped environmental constraints, and infrastructure

limitations for larger sites. However, it does not include detailed site feasibility assessments, meaning that some site-specific constraints may not have been fully captured. This highlights the importance of ongoing monitoring and refinement to ensure land supply remains responsive to housing needs.

Key issues relating to current land supply are outlined in Table 3 below along with the response as to how the City plans to address the issue.

Table 3 Supply issues and response

| ISSUE   | RESPONSE   |
|---|--|
| <b>Zones but Constrained Land:</b><br>Some areas remain undeveloped due to infrastructure limitations, fragmented ownership, or market conditions that make large-scale development challenging.                              | Prioritising neighbourhood planning to unlock development opportunities, aligning infrastructure investment with growth areas, and working with stakeholders to resolve fragmented ownership and market barriers.  |
| <b>Development-Ready Land:</b><br>Currently, Launceston has capacity for approximately 1,590 dwellings on vacant or planned sites, but this is well below the 15-year rolling target of providing for 4,500–6,450 dwellings.  | Expanding the pipeline of development-ready land through structured zoning reviews, proactive land release strategies, and targeted infrastructure investment. This includes ongoing monitoring of land supply and ensuring planning processes support a steady rollout of new housing aligned with demand.            |
| <b>Infill &amp; Redevelopment Potential:</b><br>While urban renewal is a priority, infill development through redevelopment of underutilised sites has delivered significantly lower numbers of dwellings than its potential. | Strengthening policies and incentives to facilitate well-located, medium and higher-density housing, particularly in activity centres and established suburbs. This includes reviewing planning controls and actively promoting redevelopment opportunities to support more diverse housing choices across Launceston. |



No single area can accommodate all of Launceston's future housing needs. To meet demand efficiently, the city must maintain multiple active growth areas, including new neighbourhoods, priority consolidation precincts, and key redevelopment sites. A diverse approach to housing delivery will:

- Balance supply across different locations, as no single area has capacity to support all of the City's growth.
- Improve housing choice, with a mix of locations, housing types, and price points across the city.

- Enhance market competition, reducing land banking and promoting affordability.
- Strengthen resilience, so delays or constraints in one area do not disrupt the overall housing delivery pipeline

Launceston is actively advancing neighbourhood plans for three key growth areas—St Leonards and Waverley, South Prospect, and Alanvale—as illustrated in Figure 20. These areas are expected to play a major role in housing delivery over the plan period (within the next 15 years), with an additional housing delivery pipeline extending beyond (15-30 years) for most of the identified areas below.

Figure 20 Areas with neighbourhood planning under development

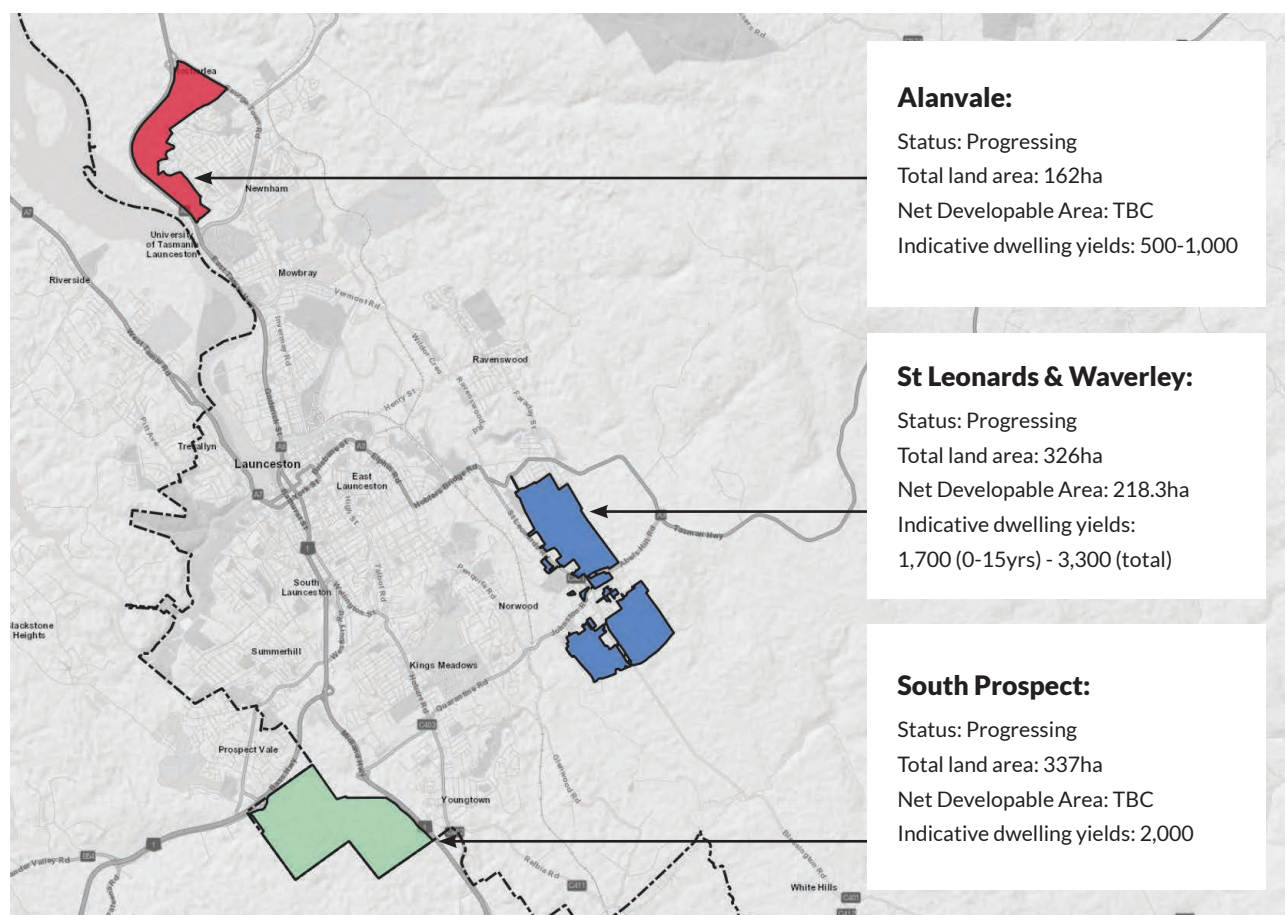


Figure 21 below demonstrates the impact of these neighbourhoods on future housing supply relative to projected demand. The chart shows that current supply in 2025 is well below the target range, consisting primarily of vacant land (both public and private). Additional supply is incorporated as neighbourhood plans progress through planning scheme amendments, along with an ongoing allowance for infill

redevelopment of underutilised sites (estimated to be delivered at an approximate rate of 20 dwellings per year based on historical trends).

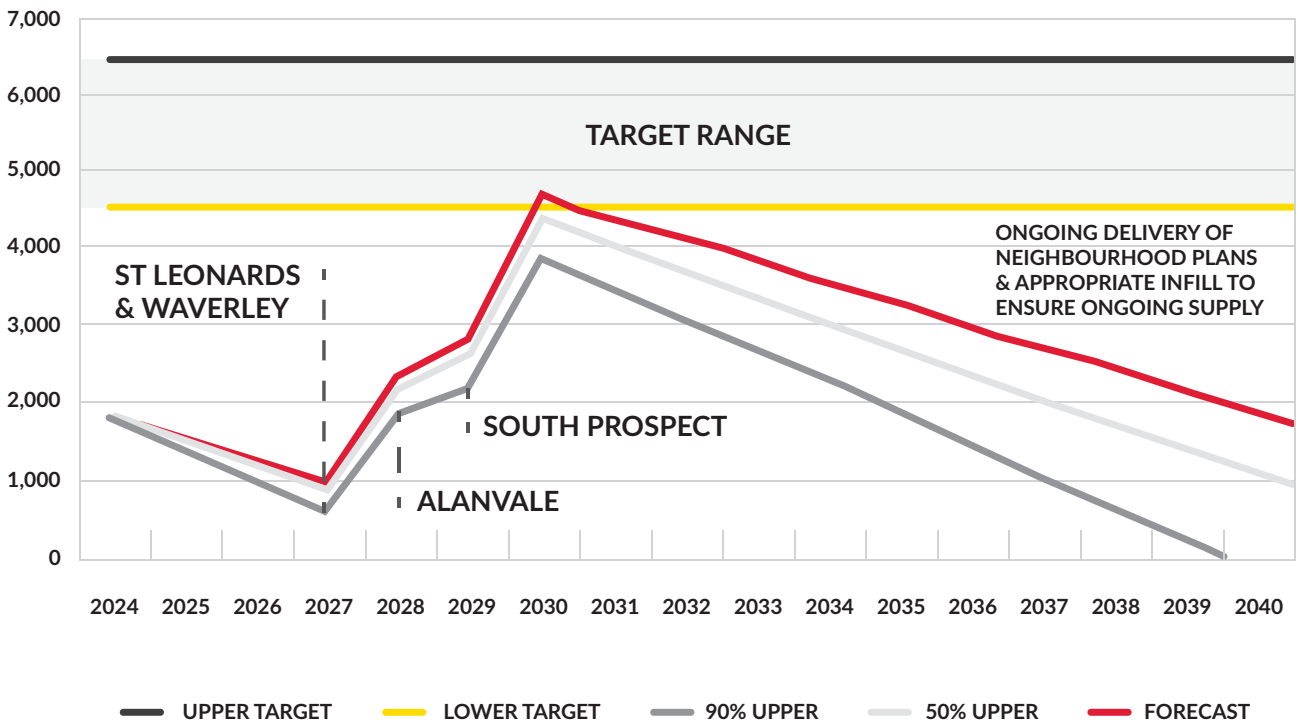
Notably, the forecast supply still falls short of the target range, even with the planned delivery of South Prospect.



To prevent future shortfalls, the City must continue investigate neighbourhood plans within infill areas such as Mowbray, Kings Meadows and also neighbourhood planning additional growth area opportunities in the Northern Suburbs and Lilydale.

A key emphasis of this plan is ensuring that both new and existing neighbourhoods deliver a more diverse housing mix. This means moving beyond traditional greenfield developments dominated by detached housing and incorporating a wider variety of housing types—including townhouses, low-rise apartments, and other “missing middle” options—in appropriate locations across the city.

Figure 21 Land supply versus dwelling demand scenarios



Outside of these key growth areas, additional development ready sites may be identified to provide additional housing provision within Launceston. However, not all sites are appropriate, align with the intent or achievable within the time horizon for this Plan. When considering the suitability of proponent led rezoning requests, a range of developable land considerations need to be factored in when considering the delivery of realistically developable land. This highlights the importance of actively facilitating land supply—not just zoning for housing, but ensuring the necessary infrastructure, approvals, and market incentives are in place to enable development. Figure 22 identifies the key land considerations that Council must assess when determining suitable sites outside of key growth areas.



Figure 22 Example criteria for developable land

## 1. Infrastructure Capacity

- Existing utility networks: Proximity to water, sewage, & electricity grids reduces development costs.
- Expansion potential: Capacity for infrastructure upgrades without requiring prohibitive investment.
- Cost-effectiveness: Service delivery costs  $\leq 30\%$  of project budget.
- Public and private transport infrastructure: Capacity of transport networks to accommodate growth.

## 2. Accessibility & Proximity

- Ensuring new developments are well-located for accessing goods, jobs and services is an important consideration as it improves the overall liveability of new housing and improves the quality of life for new residents. This is a particularly important consideration for apartments and townhouses which are typically preferred by residents either seeking an urban lifestyle facilitated by active and public transport, or less mobile residents who benefit more from ready access to services.
- One measure of walkability is a WalkScore, which considers a number of factors in calculating a location or suburb's overall walkability – providing an overall rank between 0 and 100. Scores between 90 and 100 indicate the area is a 'walkers paradise', while scores between 0-19 indicate the area is car dependent.
- As of February 2025, the suburbs with the highest walkability in Launceston are:
  - Launceston (84)
  - East Launceston (73)
  - Invermay (64)

## 3. Market Dynamics

- Consider if surrounding housing market has been increasing in value and if sales numbers have been healthy. Ideal spots for development would have demonstrated demand without an oversupply of available houses. While a consideration, market preference should not compromise strategic planning and environmental constraints. It is, however, important to understand the commercial viability of new developments as it will ensure that new land releases are promptly realised for housing development.



## 4. Environmental Constraints & Topographic Suitability

- Consider a range of environmental constraints and ensure that new developments are designed and situated appropriately. These considerations include but are not limited to:
  - » Location of floodplains and land subject to inundation.
  - » Slope of  $\leq 15\%$  for standard construction and no active erosion features.
  - » Appropriate distance buffer from sensitive ecological features and protected areas.
  - » Bushfire risk.
- Consider general topographic features to ensure a liveable and well-designed final product, including:
  - » The proportion of parcels that are usable after accounting for slopes, environmental and geological constraints.
  - » The proportion of parcels that are usable after accounting for slopes, environmental and geological constraints.
  - » If north-facing slopes can be utilised for enhanced passive heating

## 5. Community Integration

- Consider how to ensure new development can be sympathetic to, but not necessarily exactly the same as, the existing neighbourhood character including identified heritage aspects.
- Consider how to smooth density transitions from adjacent areas to ensure new development presents a visually continuous urban form.

## 6. Strategic Setting

- Consider if surrounding housing market has been increasing in value and if sales numbers have been healthy. Ideal spots for development would have demonstrated demand without an oversupply of available houses. While a consideration, market preference should not compromise strategic planning and environmental constraints. It is, however, important to understand the commercial viability of new developments as it will ensure that new land releases are promptly realised for housing development.

Image Credit: Nick Hanson



City of  
**LAUNCESTON**



## Opportunities for Consolidation and Uplift

Many areas in Launceston are highly desirable and well-located, offering the potential to accommodate a broader range and diversity of housing options for local residents as they transition through various life stages. Thoughtful redevelopment in established inner areas presents numerous benefits, including fostering economic vitality, promoting sustainable living, and creating vibrant neighbourhoods. There is an opportunity here to balance new development that supports Launceston's goals of residential growth whilst respecting Launceston's unique local heritage and our community's strong connection to the city we know and love.

Opportunities for redevelopment and housing consolidation within Launceston's inner areas have been recognised in key strategic documents, including the Launceston Residential Strategy 2009-2029 and the Greater Launceston Plan 2014. Despite the historical identification of these areas, progress to implement the identified recommendations has been limited due to a number of constraining factors, including feasibility and market appetite. The Launceston Residential Strategy 2009-2029 specifically identified 'transition sites' within well-

located but underutilised commercial areas, such as Wellington Street, north of Cimitiere Street near the city centre, and Invermay Road in Mowbray. These areas present as prime opportunities for rezoning to Urban Mixed Use or Inner Residential to support more diverse and compact housing options, yet strategic work to facilitate their transition remains incomplete with viability a potentially limiting factor.

The map in Figure 22 includes the transition areas identified in the previous residential strategy as well as broader investigation areas. The areas indicated on the map are indicative only and require further detailed investigation to determine their suitability for rezoning to Inner Residential or Urban Mixed Use. In some areas, the application of a Specific Area Plan may be appropriate to further guide preferred development outcomes and support the increase in infill opportunities that the city requires.

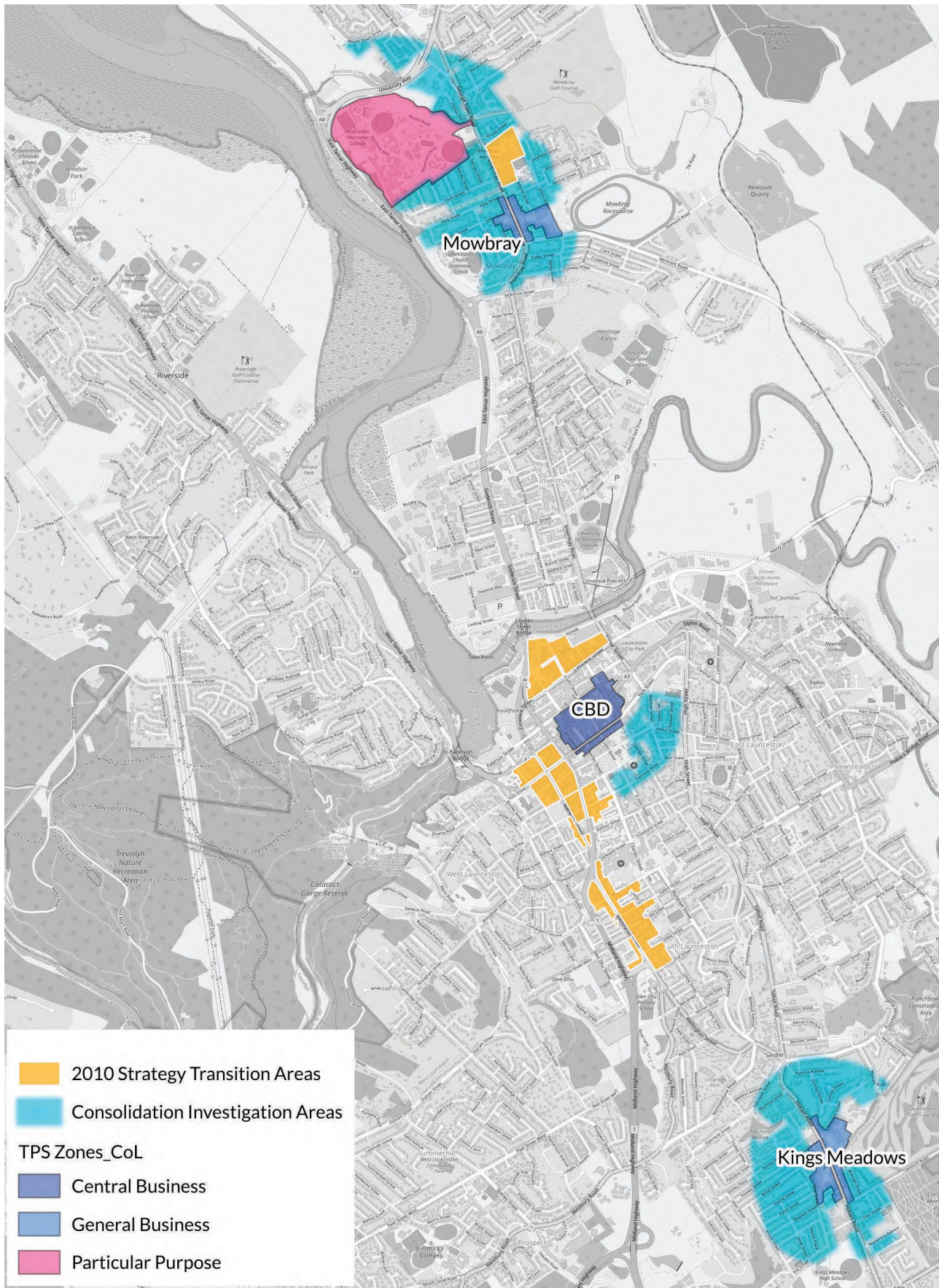
<sup>29</sup> Identified using the following criteria: Currently designated as General Residential or Inner Residential zones; Located within 400 metres of a larger commercial centre (General Business or Central Business zone) or the Newnham UTAS site; Situated within 400 metres of a bus stop; and outside an identified heritage area or levee protected area.

Image Credit: Nick Hanson





Figure 22 Potential areas for consolidation and infill neighbourhood planning





## Housing targets and framework plan

The Launceston Residential Framework Plan provides a coordinated and strategic approach to housing growth across the city. It consolidates key directions from existing regional and local strategic plans, incorporates new growth areas, and strengthens housing consolidation priorities in well-located areas. The framework ensures that housing supply aligns with demand by setting clear targets for new dwellings, achieving a balanced mix of housing types, and providing a structured approach to infill development.

By integrating both infill and growth area development, the framework aims to deliver a diverse and sustainable housing market, ensuring that Launceston can accommodate future population growth while maintaining affordability and liveability.

Based on projected housing demand and anticipated distribution across different areas, broad dwelling targets have been set (Table 4). These targets ensure that Launceston remains within the upper range of dwelling demand projections, providing flexibility to accommodate periods of accelerated growth. Each area is also allocated a target dwelling mix, specifying the proportion of detached housing, medium density developments, and higher-density housing.

These targets are not simply a continuation of past development trends, as historic housing delivery patterns do not align with future population needs—either in terms of total dwelling numbers or the types of housing required. Some areas are already shifting toward more diverse housing forms, while others will require proactive policy intervention:

- Northern suburbs: Already experiencing a higher share of missing middle housing (76% of all new dwellings in the five years to 2022), making it well-positioned to continue this trend.
- Central area: Requires the most significant transformation, as it has had both low overall development rates and a persistently high share of detached housing (43% of all new

dwellings). Strategic intervention will be needed to encourage higher-density and missing middle development in well-located areas.

- Outer suburbs: Highest share of existing and new housing as standard detached, however the missing middle has still made up one third of all new housing. Major growth areas in this region present an opportunity to achieve greater dwelling diversity for new communities than has traditionally been delivered in growth areas in the past.
- Higher-density housing: To date, only the central area has accommodated high-density housing. However, targets now include higher-density housing for both northern and outer suburbs, as smaller-scale multi-storey units should be supported around activity centres.

Across the LGA, these targets reflect a significant shift towards missing middle housing. This is essential to ensure Launceston transitions towards a more balanced housing mix, reducing its heavy reliance on detached housing.

By implementing these targets, the city can ensure that housing delivery better aligns with future household structures and affordability needs, providing homes that accommodate a growing and changing population. A more balanced housing mix will support greater choice across all areas of the municipality, enabling residents to find suitable housing at different life stages. Additionally, the plan encourages well-located and diverse housing options, particularly in areas with strong access to jobs, transport, and essential services, fostering a more sustainable and connected urban environment.

Supporting these targets, a high-level framework plan (Figure 23) outlines key development priorities over the plan period, ensuring a coordinated and staged approach to housing delivery.

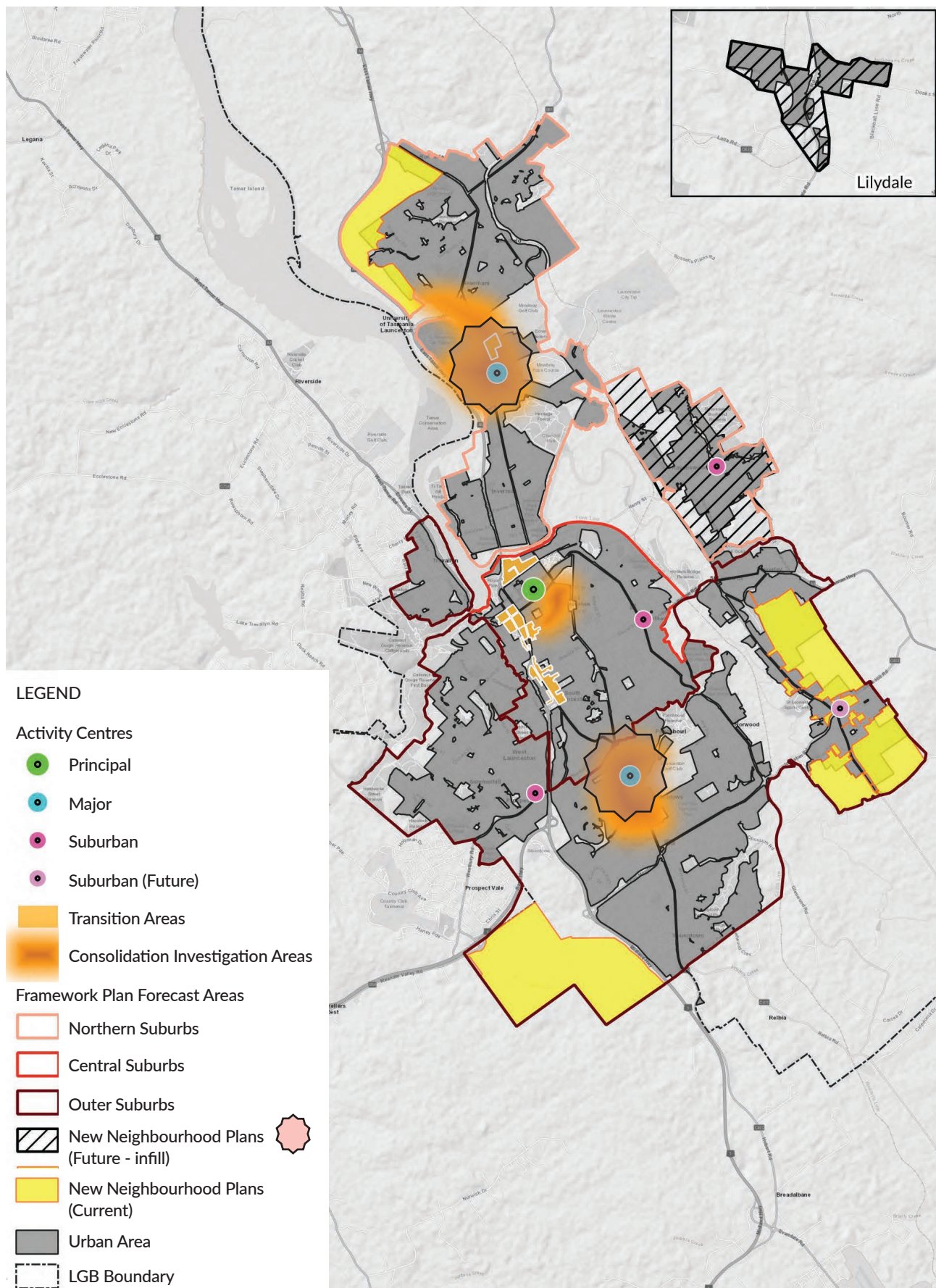
Table 4 Dwelling targets

| AREA             | DWELLING TARGET<br>P.A. | SHARE OF NEW DWELLINGS BY TYPE |     |              |
|------------------|-------------------------|--------------------------------|-----|--------------|
|                  |                         | DETACHED                       |     | HIGH-DENSITY |
| Northern suburbs | 60-80                   | 25%                            | 70% | 5%           |
| Central suburbs  | 60-80                   | 10%                            | 80% | 10%          |
| Southern suburbs | 120-170                 | 50%                            | 45% | 5%           |
| Non-city area    | 30-40                   | 100%                           | -   | -            |
| LGA              | 270-370                 | 41%                            | 53% | 6%           |

Image Credit: Nick Hanson







# OUR HOUSING PRINCIPLES AND PRIORITIES

## Vision Statement

The City of Launceston has embodied a new vision for the delivery of housing in Launceston:

*“Deliver homes for every stage of life while protecting what we love and enriching every suburb”*

## Guiding Principles

The Launceston Housing Plan is built on four guiding principles, developed in collaboration with key stakeholders. These principles aim to address Launceston’s housing needs and serve as the foundation for specific actions and measurable targets outlined in the plan.

Aligned with the new vision, the principles are presented below, along with goals designed to help achieve Launceston’s vision for housing.

# 1

### Principle 1: Strong Supply

- 1.1 Zone enough land that is capable of development
- 1.2 Enable diverse housing opportunities & typologies
- 1.3 Improve supply & availability of affordable & social housing

# 2

### Principle 2: Enrich Our Neighbourhoods

- 2.1 Create vibrant & sustainable neighbourhoods that contribute to liveability
- 2.2 Support inclusivity, and community stability
- 2.3 Balance what we need with what we love

# 3

### Principle 3: Collaborate with Partners

- 3.1 Lead a collaborative approach for delivery
- 3.2 Strong external partnerships that help generate housing diversity
- 3.3 Partnership models focusing on developing affordable housing

# 4

### Align Investment With Development

- 4.1 Ensure adequate funding and resource allocation to allow investment in local mobility, urban greening, and infrastructure improvements
- 4.2 Promote coordinated collaboration among council departments for effective delivery



## Principle 1: Strong supply

A diverse and adequate supply of housing is essential for meeting the needs of Launceston's growing and changing population. Ensuring a variety of housing typologies—such as smaller dwellings for downsizers, affordable options for first-home buyers, and larger homes for families—helps to support economic growth, inclusivity, and community stability. By improving the supply and availability of affordable and social housing, Launceston can address housing gaps, attract new residents, and retain its vibrant community. This principle underpins the City's ability to respond to current and future housing challenges while fostering sustainable urban growth.

### 1.1 Zone enough land that is capable of development

**Objective: Ensure a predictable supply of developable land that creates confidence for housing development and high-quality community outcomes.**

#### Actions

|       |   |
|-------|---|
| 1.1.1 | Prepare and implement Neighbourhood Plans for urban growth in:<br>a. St Leonards and Waverley<br>b. Alanvale<br>c. South Prospect   |
| 1.1.2 | Identify suitable land for future residential opportunities and rezoning based on objective methodology and criteria identified in the Housing Plan                         |
| 1.1.3 | Align the updated Northern Tasmanian Regional Land Use Strategy (NTRLUS) with City of Launceston's Housing Plan 2025-2040, particularly the amended urban growth boundaries |

Launceston has experienced a comparatively slow rollout of new housing when we consider the high demand and amount of undeveloped land in the City. We need to make sure that we are providing enough land that has qualities that enable straightforward and expeditious developments.

Land which is highly constrained or poorly located may theoretically add to Launceston's land supply, but in practice these locations may remain undeveloped for a long time as developers opt to develop housing elsewhere. While some of this more constrained land may one day be developed, Launceston's housing development sector requires immediately developable land to keep up with demand.

New housing should be built in sites with good access to services and infrastructure, and it should enable high-quality community outcomes – allowing more people to enjoy what we love about Launceston. Without action and appropriate land provision, we will risk missing our housing targets and failing to address the critical housing concerns of our community.

## 1.2 Enable diverse housing opportunities and typologies

**Objective: Increase the variety of new dwellings in Launceston with a strong focus on inner city living and “medium density” typologies such as townhouses, villas, shop top housing and apartment units in accessible areas close to services.**

In Launceston, 65.8% of dwellings are occupied by one- or two-person households, yet much of the existing housing stock does not align with these smaller household sizes. A significant portion of homes have three bedrooms or more, with most containing one to two spare bedrooms. With an average household size of 2.24 people, this mismatch indicates that current housing options are not keeping pace with the needs of contemporary residents.

To better accommodate Launceston’s evolving population, there is a clear need to expand medium-density housing options. While the city has traditionally focused on detached housing, this approach no longer fully supports its shifting demographics. As the population continues to age and the number of retirement-age residents rises, housing must reflect these changing needs by offering more flexible, appropriately sized, and accessible options.

Encouraging the development of diverse housing types will ensure Launceston remains a place where all residents, regardless of age or household size, can find suitable and affordable homes. This strategic focus will not only address current demand but also position Launceston for a better housing future.

- |       |  |
|-------|--|
| 1.2.1 | Prepare a review of Launceston CBD area and land surrounding activity centres to identify key development sites for consolidation and/or increased density                           |
| 1.2.2 | Prepare and implement precinct plans for Margaret Street Corridor and Hospital/Wellington Street areas   |
| 1.2.3 | Advocate to the State Government for expedited approval pathways for key strategic infill housing projects   |
| 1.2.4 | Investigate the implementation of Inner Residential and Urban Mixed-Use zones around activity centres, and new Specific Area Plans (SAPs) for certain residential uses (if required) |



### 1.3 Improve availability of affordable and social housing

**Objective: Increase the opportunities for new affordable and social housing in well-located areas with access to key services and reduce the overall homelessness through the City.**

Launceston has experienced a notable rise in property prices and rental costs in recent years, reflecting broader trends across Tasmania's urban areas. Consequently, many households, particularly those on very low, low, and moderate incomes, are struggling to secure affordable housing within the City. Over the last 10 years, housing that is affordable to low-income households for both rentals and sales has significantly decreased in Launceston.

- In 2023/24, only 56 affordable dwellings sold compared to 1,472 in 2015-16.
- There were 403 affordable rentals in Launceston in 2015-16, but this has decreased to 374 in 2023-24, representing 25% of all rentals.

These trends are reflective of a current housing crisis where housing is becoming increasingly unaffordable to residents in Launceston, reflected in the 89.5% increase in homelessness between 2016 (237 persons) and 2021 (449 persons). The largest increase was witnessed in persons living in overcrowded dwellings and sleeping in improvised dwellings, tents, or sleeping out.

To address this challenge, Launceston is committed to promoting the delivery of affordable housing that caters to the needs of its diverse population. Increasing the availability of affordable housing is essential for maintaining Launceston's social and economic diversity. By supporting a wider range of housing options, key workers can reside closer to their workplaces, reducing commute times and supporting the local economy. The City of Launceston has already commenced a review of Council owned sites within the CBD for opportunities to deliver community housing opportunities, with further work to be undertaken to support this type of initiative.

#### Actions

- |              |   |
|--------------|---|
| <b>1.3.1</b> | Prepare an Affordable Housing Strategy that outlines Council's direction for accommodating affordable and social housing in City of Launceston  |
| <b>1.3.2</b> | Work with Homes Tasmania to identify appropriate sites within Launceston for affordable and social housing delivery, trying to shift the focus from Launceston's Northern Suburbs and implementing a place-based approach |
| <b>1.3.3</b> | Investigate all Council owned sites, such as public car parks, for opportunities to provide affordable and social housing in key locations  |

## Principle 2: Enrich our neighbourhoods

Housing that enhances neighbourhoods and enriches suburbs is essential for fostering vibrant, inclusive, and liveable communities. Thoughtful development can deliver positive outcomes by creating high-quality urban design that integrates seamlessly into the local character and enhancing the public realm with improved amenities, green spaces, and walkable streets. Such developments also stimulate local economy through construction and ongoing services. By prioritising well-designed housing, communities can achieve a balanced approach to growth that benefits both current and future residents, fostering a sense of pride and belonging while ensuring sustainable and attractive neighbourhoods.

### 2.1 Create vibrant and accessible neighbourhoods that contribute to liveability

**Objective: Improving existing suburbs to improve housing opportunities and choices and are delivered in a staged approach with appropriate services, community facilities and services.**

Sustainable, high-quality urban infill, access to community facilities and public space revitalisation are critical elements of fostering a vibrant, liveable, and sustainable Launceston. By optimising the use of existing urban areas and enhancing public spaces through high quality housing and public space development, Launceston can deliver a range of benefits for local residents that already call these places home.

|   |   |
|---|---|
| <b>Housing Diversity and Affordability</b>  | Urban infill promotes the development of diverse housing types, catering to various demographics, including young workers, families, and older adults. By utilising underused land within established neighbourhoods, infill development can help address housing shortages and improve affordability. It also reduces urban sprawl, minimising the costs associated with extending infrastructure and services.                            |
| <b>Strengthening Community Connectivity</b> | Compact and well-planned urban infill fosters closer connections between residents by encouraging mixed-use developments and walkable neighbourhoods. Local amenities such as shops, schools, and health services become more accessible, reducing reliance on private vehicles and enhancing the sense of community.   |
| <b>Environmental Sustainability</b>         | Urban infill helps to preserve surrounding natural landscapes by reducing the pressure for outward expansion. It encourages sustainable development practices by prioritising energy-efficient buildings and sustainable transport options, such as walking, cycling, and public transport. Revitalised public spaces also support biodiversity, providing green corridors and habitats for local flora and fauna.                          |
| <b>Economic Opportunities</b>               | Revitalised public spaces and denser urban environments attract businesses and investment, boosting the local economy. Activated streetscapes and vibrant public areas draw foot traffic, supporting local retailers, cafés, and cultural activities. The improved aesthetics and functionality of public spaces also enhance Launceston's appeal as a destination for visitors and new residents.  |
| <b>Improved Liveability</b>                 | Quality public spaces, such as parks, plazas, and waterfronts, are essential to the physical and mental well-being of residents. Revitalisation projects create inclusive spaces for recreation, cultural activities, & social interactions, improving the overall quality of life. Well-designed urban infill developments also enhance neighbourhood character, balancing the old with the new & preserving Launceston's unique identity. |
| <b>Efficient Use of Infrastructure</b>      | Urban infill leverages existing infrastructure, such as roads, utilities, and public transport systems, reducing the need for costly new infrastructure projects. This approach maximises the value of past investments while providing cost-effective solutions to accommodate population growth.  |



By embracing urban infill and public space revitalisation, Launceston can achieve a resilient, inclusive, and sustainable urban environment. These strategies not only address current challenges but also position the city for a prosperous future that prioritises the well-being of all residents.

While the proportion of housing which is being delivered as urban infill in Launceston is relatively low, we're working hard to improve this and Launceston has a reputation for delivering high-quality urban infill projects – with some exemplars detailed below:

### **73-75 St John Street, Launceston:**

The Saint Lofts development on St John Street highlights a thoughtful approach to urban architecture. With an attractive active façade that engages with the streetscape, varied and interesting street frontage which adds visual appeal, extension of two additional levels to the original mid-century modern building, and light filled apartments designed for maximum comfort. The redevelopment has transformed an underutilised CBD property into a vibrant, multi-use space that contributes positively to the urban fabric.



### **100 Margaret Street, Launceston:**

Located in a traditionally low-density area of Launceston, the development at 100 Margaret Street exemplifies Thoughtful urban design, balancing increased density with respect for local heritage and environmental considerations. Although aimed at a higher cost bracket, this two-townhouse project demonstrates how modern residential design can seamlessly integrate into the existing streetscape while meeting contemporary living standards. This approach increases housing density, while retain a sympathetic outcome that provides for both the residents and surrounding streetscape.



### **34 Elphin Rd, Launceston:**

34 Elphin Rd is a high-quality, historically significant, sun-filled development of six apartments in Launceston near East Launceston and Newstead. These apartments continue to be highly sought after by locals. These apartments offer a high quality of life for tenants, having much more light than other developments and their central location creates a walkable environment where most goods and services can be easily accessed by walking.



### **York St Terraces, Launceston:**

The York St terraces are centrally located, medium density houses in Launceston's CBD built in the 1920s. These terraces are considerably higher density than traditional detached housing, yet they offer similar amenity and space, with rear parking available via a laneway on York St. Where most housing in Launceston is detached housing with three or more bedrooms, these terraces are well-provisioned two-bedroom options for those seeking more affordable, smaller housing.



## Actions

- |              |  |
|--------------|--|
| <b>2.1.1</b> | Prepare and implement Neighbourhood Plans for existing suburbs in: <ul style="list-style-type: none"> <li>a. Kings Meadows</li> <li>b. Mowbray</li> <li>c. Lilydales</li> <li>d. Northern Suburbs</li> </ul> |
| <b>2.1.2</b> | Prepare and adopt a Launceston Public Domain Strategy  |
| <b>2.1.3</b> | Align the updated Northern Tasmanian Regional Land Use Strategy (NTRLUS) with City of Launceston's Housing Plan 2025-2040, particularly the amended urban growth boundaries                                  |

## 2.2 Support economic vitality and access to opportunities

**Objective: Focus diverse residential development around existing activity centres and developing neighbourhoods with access to key services, community facilities and transport options by strategically propagating retail, commercial and industrial uses in identified activity centres.**

New housing brings with it new population across a range of economic sectors. Local economic conditions in Launceston will be critical in influencing population attraction and housing demands.

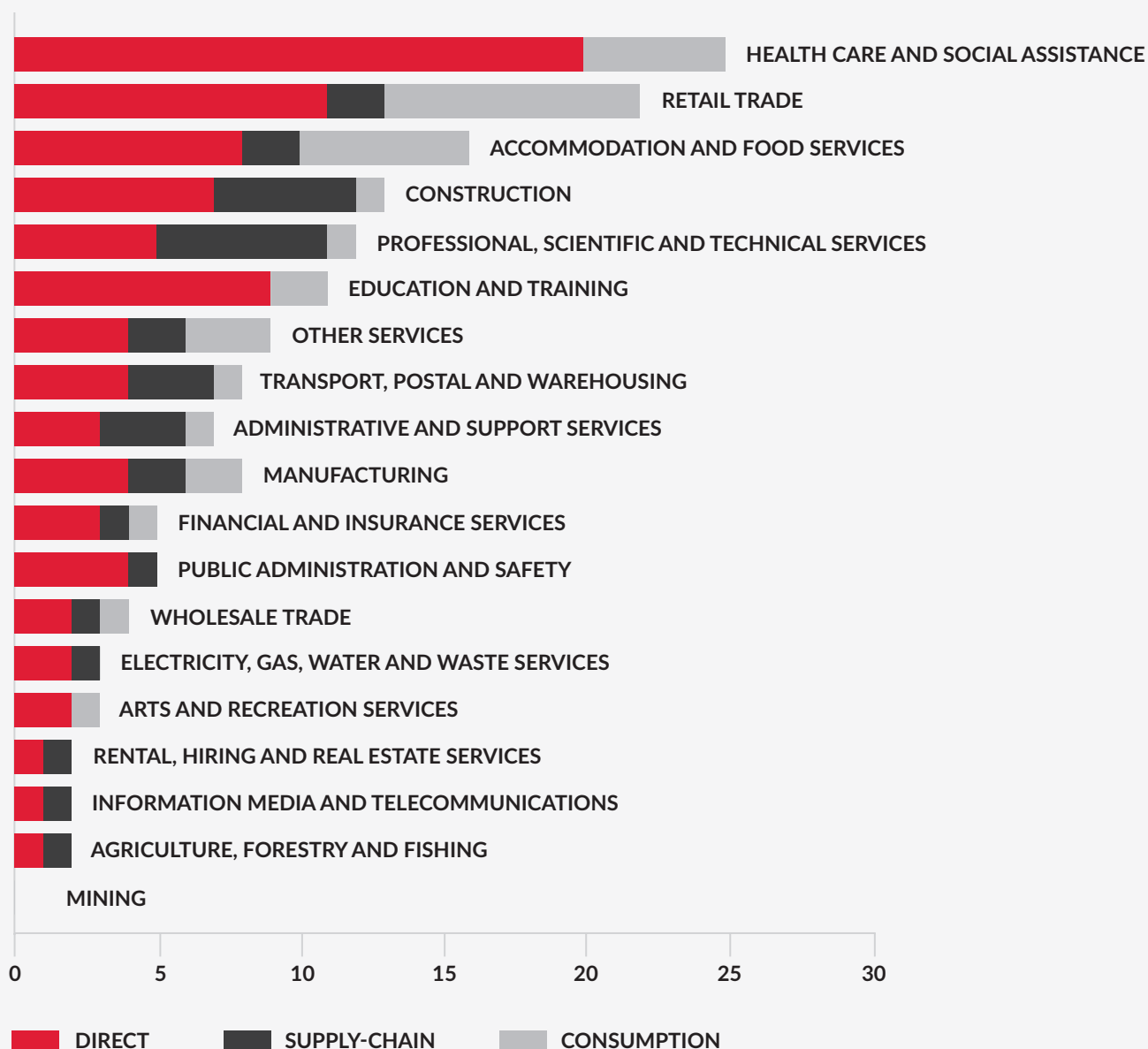
For each 100 additional dwellings developed in Launceston, it is estimated that this will bring with it direct jobs for 91 local workers – bringing \$47 million in flow-on supply-chain effects and a further gain of 33 jobs and an additional 36 jobs created through consumption effects.

The increase in direct and indirect output and the corresponding creation of jobs in the economy would be expected to result in an increase in the wages and salaries paid to employees. A proportion of these wages and salaries are typically spent on consumption and a proportion of this expenditure is captured in the local economy. The consumption effects under this scenario are estimated to further boost employment by 57 jobs. These additional jobs will primarily be found in the Health Care and Social Assistance, Retail Trade, and Accommodation and Food Services sectors.

This demonstrates the significant impact that an accelerated construction program would have on the broader economy in Launceston.



Figure 23 Estimated employment impact by industry sector for reaching 100 dwellings added in Launceston



Council will also consider opportunities for emerging housing models that deliver innovative housing outcomes on key sites, such as Build-to-Rent and Rent-to-Buy, could enhance housing affordability and accessibility.

#### These housing models can:

- Build-to-Rent**  
 Encourages the construction of purpose-built rental accommodation, increasing housing supply and affordability. Build-to-Rent accommodation is usually offered with more secure and longer tenure, enabling more stability and security for tenants.
- Rent-to-Buy**  
 Offers a pathway to homeownership for those currently unable to purchase homes outright.

## Actions

|       |  |
|-------|--|
| 2.2.1 | Prepare a key site review of the Launceston CBD and existing activity centres for development potential to support diverse housing opportunities.                        |
| 2.2.2 | Prepare and implement Launceston Retail and Activity Centres Strategy that aligns retail and residential growth and supports contemporary offerings in activity centres. |
| 2.2.3 | Prepare and implement an Employment Lands Strategy focused on integrated future employment opportunities that support residential growth.                                |
| 2.2.4 | Prepare Economic Uplift Assessment focusing on the benefits of development based on current and future growth in Launceston.   |

## 2.3 Balance what we need with what we love

**Objective: Ensure that future densification of the Launceston is complimentary to the City's heritage assets and Council's public realm and place making strategies.**

Revitalising and improving urban areas by actively conserving historic buildings and cultural landmarks and integrating them into new development plans can create both social and environmental benefits for owners, tenants and the local community.

| SOCIAL BENEFITS INCLUDE:  | ENVIRONMENTAL BENEFITS, INCLUDE:   |
|---|--|
| <ul style="list-style-type: none"> <li>• Conservation of valuable heritage</li> <li>• Encourages communities connection and a strong sense of place</li> <li>• Creates spaces for social interaction and economic activity</li> <li>• Stimulates economic activity</li> </ul> | <ul style="list-style-type: none"> <li>• Reduces the energy consumption of demolishing and building a structure</li> <li>• Reduces carbon emissions as a large portion stem from the materials, fabrication, delivery, and assembly</li> <li>• Diverts construction waste</li> </ul> |

Some great examples of urban renewal projects for heritage building include:

### The Flour Mill of Summer Hill:

The Flour Mill of Summer Hill is a mixed-use, multistage development consisting of new and refurbished buildings within a village-like setting located in the inner-west of Sydney. The master-planned community consists of 11 new and adapted apartment blocks, with around 360 apartments, duplexes, terrace houses, as well as retail and commercial space.

As part of the development, four distinct heritage silo towers were incorporated as 56 contemporary apartments over 14 storeys, along with two penthouse apartments with roof terraces with panoramic views

The outcome of this urban renewal project saw preservation and physical tribute to the previous use of the site while facilitating additional built density, additional outdoor space provided to community, establishment of a shared third space designed to foster community connection and wellbeing and activated retail uses and award-winning landscape design.



Image Credit: Mark Syke

## Actions

- |              |  |
|--------------|--|
| <b>2.3.1</b> | Prepare and implement the CBD Building Heights and Massing project and associated Specific Area Plan (SAP)   |
| <b>2.3.2</b> | Prepare and implement heritage precincts, with associated specialised planning controls for heritage listed sites and areas identified for residential intensification |
| <b>2.3.3</b> | Prepare and implement Levee Protected Areas Specific Area Plan (SAP)   |

Image Credit: Nick Hanson





Image Credit: Nick Hanson





## Principle 3: Collaborate with partners

Fostering meaningful partnerships to deliver housing in Launceston is crucial for addressing complex housing challenges effectively and equitably. Collaborative efforts between government, private developers, community organisations, and residents can unlock innovative solutions and leverage diverse resources. Partnerships enable the alignment of priorities, ensuring housing projects meet local needs while also supporting broader economic, social, and environmental goals. By working together, stakeholders can share risks and responsibilities, deliver affordable and sustainable housing, and enhance community outcomes. Such collaboration builds trust and ensures that housing development is not only efficient but also inclusive and responsive to Launceston's unique context.

### 3.1 Lead a collaborative approach for delivery

***Objective: Advocate for improved planning mechanisms that allow the delivery of housing on appropriate sites and areas identified by Council.***

Launceston's housing development has historically followed conventional planning pathways, delivering a high proportion of detached housing on the city fringes. This has successfully provided housing

for many Launcestonians, but new, collaborative approaches are now required for our housing future to ensure that our city remains liveable and that new homes provide for community needs.

A coordinated and strategic approach to planning is essential for ensuring that housing is delivered in suitable locations across Launceston. By advocating for improved planning mechanisms and aligning actions with regional, state and federal policies and actions, the City of Launceston can drive the development of diverse housing options. Proactive engagement in reviewing the Tasmanian Planning Scheme and the Northern Tasmania Regional Land Use Strategy will enable the City to influence policies that support a broader range of housing types. Ensuring that planning controls are flexible and responsive and creates an environment where diverse housing solutions are encouraged and can be delivered.

A key challenge in housing delivery is bridging the gap between policy intentions and market feasibility. By identifying and promoting incentives offered by the State and Commonwealth governments, Launceston can support the local development community in delivering affordable housing. Mechanisms such as financial incentives, density bonuses, and streamlined approvals can encourage the construction of homes that meet community needs.

### Actions

|       |  |
|-------|--|
| 3.1.1 | Advocate for and actively participate in reviews of the Tasmania Planning Scheme and Northern Tasmania Regional Land Use Strategy to support diverse housing opportunities, including apartments, "missing middle", and other inclusionary zoning. |
| 3.2.1 | Identify and promote incentive mechanisms for the delivery of affordable housing opportunities provided by the State and Commonwealth Government to local development community.   |

### 3.2 Strong external partnerships that help generate housing diversity

**Objective: Establish a working relationship with developers, Community Housing Providers, Homes Tasmania, TasWater and TasNetworks to actively address issues with housing delivery.**

The housing crisis in Australia has created a need for a more collaborative approach for housing delivery – both to ensure enough and the right type of housing. Delivering effective housing solutions for Launceston requires strong, collaborative partnerships between key stakeholders, including developers, Community Housing Providers, government agencies, and essential service providers. By fostering this spirit of cooperation, the City can address critical infrastructure challenges, encourage innovative housing approaches, and ensure new developments align with the community’s long-term vision.

Regular engagement through housing forums will create a platform for developers, landowners, and community groups to share insights, identify barriers, and explore opportunities to create more of the housing that our community needs.

This collaboration is essential for aligning infrastructure planning with Launceston’s projected population growth, creating efficiencies, and ensuring development-ready sites are unlocked and developed. Launceston hosted the first forum in 2024 which was well-received, and we anticipate that future forums will help foster even more innovation and collaboration.

Strengthening partnerships with academic institutions also presents an opportunity to involve and get the most out of our local researchers and learn from their perspectives. Launceston is the education centre of northern Tasmania and harnessing this will help create even more connectivity and innovation in our city.

Recognising and celebrating progress in housing delivery can further encourage high-quality and sustainable developments. Establishing a “Housing Innovation Awards” programme will showcase exemplary projects, highlight best practices, and inspire ongoing improvements in urban development. Through these initiatives, Launceston can create a collaborative framework that supports housing diversity and ensures the city remains an attractive, well-serviced, and inclusive place to live.

#### Actions

- |              |   |
|--------------|---|
| <b>3.2.1</b> | Undertake ongoing Housing Forums with developers, key land owners, and Community Housing Providers.   |
| <b>3.2.2</b> | Establish ongoing formal meetings with State agencies including Department of State Growth, TasWater, TasNetworks, and Metro Tasmania, to ensure infrastructure delivery is aligned with Council’s planned population growth. |
| <b>3.2.3</b> | Partner with University of Tasmania to develop a pilot program for student level projects that focus on planning/urban design outcomes for key sites within Launceston.   |
| <b>3.2.4</b> | Establish “Housing Innovation Awards” program to highlight and celebrate Launceston’s progress in delivering high-quality and sustainable housing solutions.  |



### 3.3 Focus on developing affordable housing in suitable locations

**Objective: Investigate and actively seek more opportunities, with assistance from Community Housing Providers, for more affordable and social housing in appropriate areas within City of Launceston.**

Ensuring the delivery of affordable and social housing in suitable locations is essential for creating a more inclusive and equitable Launceston. The worrying increase in homelessness and coinciding decrease in housing affordability in Launceston makes this a particularly urgent action to ensure members of our community aren't left behind. The City of Launceston's *Homelessness Statement of Commitment* outlines a vision where "every individual has access to safe, stable and affordable housing" and this action is a key element in supporting that vision.

By actively partnering with Community Housing Providers (CHPs), the city can facilitate the development of homes that meet the needs of lower-income households while integrating into our neighbourhoods. Encouraging the inclusion of affordable and social housing within higher-density projects will help diversify housing options and improve accessibility for those in need.

By actively partnering with Community Housing Providers (CHPs), the city can facilitate the development of homes that meet the needs of lower-income households while integrating into our neighbourhoods. Encouraging the inclusion of affordable and social housing within higher-density projects will help diversify housing options and improve accessibility for those in need.

Launceston is committed to prioritising affordable and social housing in well-served areas, ensuring new developments provide residents with convenient access to services, jobs, public transport, and public space. This approach supports social inclusion and creates vibrant, connected communities. The City will also lead by example, requiring a proportion of affordable and/or social housing in residential developments on Council-owned land to demonstrate the city's commitment to equitable housing outcomes. This would provide the catalyst for further investigation opportunities for the delivery affordable and/or social housing on private land in well served areas.

Close collaboration with Homes Tasmania and the range of Community Housing Providers in Launceston will be critical in aligning their needs and resources with opportunities. Proactively engaging these stakeholders will help identify suitable locations, streamline planning processes, and facilitate the delivery of high-quality, affordable homes. By taking a strategic and coordinated approach, Launceston can expand housing choices for diverse households while supporting a well-connected and liveable urban environment that benefits the entire community.

#### Actions

- |              |   |
|--------------|---|
| <b>3.3.1</b> | Identify opportunities for the inclusion of affordable/social housing incentives in higher density developments.  |
| <b>3.3.2</b> | Advocate to Homes Tasmania for affordable and social housing options to be focused on suitable areas that are located with key services, access to public transport and adequate provision to open space. |
| <b>3.3.3</b> | Require residential development on Council-owned land to include a proportion of affordable/social housing.   |
| <b>3.3.4</b> | Proactively engage with Homes Tasmania and Community Housing Providers to align their needs with opportunities in suitable locations.   |

## Community housing challenges

Throughout the development of this Plan, key challenges for CHPs in Launceston were explored through engagement with the major CHPs operating in Launceston. They include:

|  |  |
|--|--|
| <b>Demand and demographic pressures</b>          | <p>Rising demand for affordable and social housing is driven by population growth, local and interstate migration, and an ageing population.</p> <p>Specific groups in need include low-income families, single-person households, and individuals escaping family violence.</p> <p>Increased migration and a high cost of living exacerbate the pressure on the housing system.</p>   |
| <b>Supply constraints and affordability</b>      | <p>Limited affordable housing supply, high rental costs, and short-stay accommodation use have reduced availability in the private rental market.</p> <p>Housing affordability has declined significantly, with some areas deemed “severely unaffordable.”</p> <p>Quality of housing is a concern, with aging stock that often lacks accessibility and thermal efficiency, increasing living costs.</p>  |
| <b>Planning and regulatory barriers</b>          | <p>Zoning and planning regulations that are not conducive to the easy delivery of medium-density developments, contribute to delays and costs, limiting affordable housing options.</p>  |
| <b>Funding and investment challenges</b>         | <p>Federal and state funding is insufficient and inconsistent, with complex requirements and competitive funding pools.</p> <p>Lack of capital grants and high borrowing requirements limit the capacity to build affordable housing.</p> <p>Access to flexible and sustained funding models is necessary to support long-term projects and innovative housing solutions.</p>  |
| <b>Role of local government and partnerships</b> | <p>Local government can leverage public land, provide incentives, and encourage partnerships with Community Housing Providers and private developers.</p> <p>Public-private partnerships and joint ventures could enhance housing supply, with private sector investment being critical for construction and innovation.</p> <p>Collaboration among stakeholders, including local non-profits and housing providers, is essential to align efforts and foster a cohesive approach.</p> |
| <b>Future strategy and policy integration</b>    | <p>Aligning the Launceston Housing Plan with state and federal initiatives, like the Tasmanian Housing Strategy, is crucial.</p> <p>Long-term goals include creating sustainable, mixed-tenure developments that support medium-density housing near transport hubs.</p> <p>Efforts to improve public acceptance of new development and promote flexibility in planning schemes are also necessary for effective implementation.</p>   |

## Principle 4: Align investment with development

Aligning the City's resourcing and funding to support the development of liveable communities is important for making sure we get the most out of local investment. By strategically directing resources and prioritising funding for infrastructure, services, and public realm improvements, councils can ensure housing developments are well-supported and integrated into broader community plans. This alignment enables efficient use of public funds, minimises duplication, and attracts complementary private investment. It also ensures that council initiatives are coordinated to deliver high-quality urban design, accessible amenities, and sustainable infrastructure. By focusing on resourcing and funding alignment, councils can create cohesive and liveable communities that meet the needs of residents while supporting long-term growth and resilience.

### **4.1 Ensure adequate funding and resource allocation to allow investment in local mobility, urban greening, and infrastructure improvements.**

***Objective: Ensure that appropriate funding and resources is provided to deliver catalytic investment throughout City of Launceston that leverages identified housing areas that accommodate different housing typologies, multi-modal infrastructure, urban greening and public realm areas.***

Strategic investment in infrastructure, mobility, and urban greening is essential to support Launceston's growing housing needs and enhance liveability across the city. Recent experiences have shown us that some development and infrastructure in Launceston is not being delivered efficiently and is not providing new residents with the level of amenity and housing diversity that we would like to see.

Ensuring adequate funding and resource allocation will enable targeted improvements that align with identified housing areas, creating well-connected, sustainable, and attractive neighbourhoods. By preparing and implementing Infrastructure Funding Frameworks for key growth areas, including St Leonards and Waverley and South Prospect, the Council can provide a clear structure and plan for investment that supports diverse housing typologies and essential services.

Securing external funding is a critical component of delivering these improvements. The Council will actively investigate opportunities for Federal and State government grants, as well as development contributions, to help maximise available resources and ensure infrastructure delivery keeps pace with housing demand. A Housing and Services Alignment Review and Implementation Strategy will further refine this approach by identifying key infrastructure investments that unlock housing potential and establishing a serviceable plan for implementation.

To support long-term strategic planning, establishing a dedicated Property and Asset Manager for the City of Launceston will provide oversight and direction for Council-owned land. This role will ensure that Council assets are leveraged effectively to contribute to housing supply, public space enhancements, and infrastructure development. Through a coordinated and well-funded approach, Launceston can facilitate sustainable growth while maintaining a high quality of life for residents.

The City of Launceston regularly develops new local plans for both developed and undeveloped land, and recent plans have been impacted by significant delays and funding challenges. In order to address this, the City of Launceston should seek ways to stage land releases and rezonings to give more clarity and confidence to developers and also seek new ways of determining and financing the required infrastructure to develop new housing. Several funding and financing mechanisms can be considered to support housing initiatives and infrastructure development as part of the Launceston Housing Plan.



|   |   |
|---|---|
| <b>Infrastructure Funding Frameworks</b>              | <p>The City of Launceston has already begun leveraging infrastructure funding frameworks, as demonstrated by the St Leonards and Waverley Neighbourhood (Structure) Plan and Infrastructure Funding Framework. This framework is designed to facilitate the delivery of 3,300 new homes and associated community infrastructure over the next 30 years. Key benefits include:</p> <ul style="list-style-type: none"> <li>• Logical sequencing of development</li> <li>• Enhanced coordination between developments</li> <li>• Preservation of local character</li> <li>• Mitigation of challenges such as traffic congestion and insufficient amenities</li> </ul>  |
| <b>Land Value Capture and Developer Contributions</b> | <p>The application of development contributions is limited and varied from Council to Council in Tasmania. As such, there is significant scope for improvement, including:</p> <ul style="list-style-type: none"> <li>• <i>Direct Land Contributions</i>: Requiring landowners to dedicate land or provide monetary contributions for public purposes.</li> <li>• <i>Indexed Contributions</i>: Linking contributions to land value increases to prevent funding shortfalls due to rising costs.</li> <li>• <i>Fixed Development Levies</i>: Adopting a model similar to New South Wales, where a fixed percentage of the estimated development cost is levied, could provide a scalable funding mechanism for Launceston.</li> </ul> |
| <b>Leveraging State and Federal Grants</b>            | <p>Launceston has successfully secured federal funding to progress desirable housing developments, including \$327,000 from the Commonwealth Government Housing Support Program (Stream 1) for the St Leonards Neighbourhood (Structure) Plan. Similar grants should be pursued for future projects, prioritising areas of high growth or housing need.</p>   |

## Actions

|              |   |
|--------------|---|
| <b>4.1.1</b> | <p>Prepare and implement Infrastructure Funding Frameworks for:</p> <ol style="list-style-type: none"> <li>a. St Leonards and Waverley (<i>under preparation</i>)</li> <li>b. South Prospect</li> <li>c. Kings Meadows</li> <li>d. Mowbray</li> <li>e. Lilydale</li> <li>f. Northern Suburbs</li> </ol> |
| <b>4.1.2</b> | <p>Investigate opportunities for infrastructure funding through Federal and State government grants and/or development contributions.</p>   |
| <b>4.1.3</b> | <p>Prepare a Housing and Services Alignment Review and Implementation Strategy to identify enabling infrastructure that unlocks housing potential and creates a serviceable plan for implementation.</p>  |
| <b>4.1.4</b> | <p>Establish a dedicated Property and Asset Manager for the City of Launceston to establish direction for Council's owned land.</p>   |









Image Credits: Nick Hanson

#### 4.2 Promote coordinated collaboration among council departments for effective delivery.

**Objective: To consider the economic impact of Council investment and ensure that maximum value is returned through housing development and community improvements.**

A coordinated approach across Council departments is essential to maximise the impact of investment in housing and community development. By fostering collaboration, Launceston can ensure that infrastructure planning, service delivery, and policy implementation are aligned to support housing growth and broader economic benefits. Establishing a quarterly Housing Delivery Committee with key Council teams will create a structured forum for addressing challenges, streamlining processes, and identifying opportunities to accelerate housing delivery.

Integrating housing priorities into Council's Capital Works Program will further support development by ensuring that enabling infrastructure is delivered in a timely and strategic manner. By prioritising projects that facilitate housing growth, such as roads, utilities, and public spaces, Council can create a development-ready environment that attracts investment and meets community needs. Through an internally coordinated and outcomes-focused approach, Launceston can enhance the efficiency and effectiveness of housing delivery while supporting a well-planned and liveable city.

#### Actions

- |              |  |
|--------------|--|
| <b>4.2.1</b> | Establish a quarterly Housing Delivery Committee with applicable Council teams to discuss and address issues with the delivery of new dwellings in Launceston. |
| <b>4.2.2</b> | Prioritise enabling infrastructure that facilitates and supports housing development in Council's Capital Works Program.                                       |



# HOW WE ACHIEVE OUR HOUSING PRINCIPLES AND PRIORITIES

## Implementation and Delivery

The following strategic initiatives represent targeted activities prioritised for the Launceston Housing Plan 2025-2045. These actions have been carefully curated to focus City of Launceston efforts and accelerate progress towards four critical housing principles:

- Strong Supply
- Enrich our neighbourhoods
- Collaborate with partners
- Align investment with development

These strategic principles have been identified to maximise impact and potential within the City of Launceston's operational capacity and the Plan's defined timeframe.

*Image Credit: Nick Hanson*

Detailed project-oriented actions will encompass comprehensive initiative descriptions, the City's strategic role, potential collaborative partners, and implementation timelines.

The implementation plan considers four timeframes which act as a guide for prioritisation and anticipated complexity:

- Commenced (initiative already underway)
- Short (within five years)
- Medium (between six and ten years)
- Long (more than ten years)

The implementation plan includes both specific project-oriented actions as well as ongoing responsibilities that follow on from project-oriented actions after initial implementation. This implementation plan is complemented by rigorous monitoring and evaluation mechanisms.



## PRINCIPLE 1 STRONG SUPPLY

### PRIORITY

#### 1.1 Zone enough land that is capable of development (Urban growth areas)

### OBJECTIVES

Ensure a predictable supply of developable land that creates confidence for housing development and high-quality community outcomes.

### KEY ACTIONS

#### RESPONSIBILITY

#### TIMEFRAME

#### ONGOING

1.1.1 Prepare and implement Neighbourhood Plans for urban growth in:

a) St Leonards and Waverley

City Development

Commenced

b) Alanvale

City Development

Short

c) South Project

City Development

Short

### PRIORITY

#### 1.2 Enable diverse housing opportunities and typologies (Infill and density)

### OBJECTIVES

Increase the variety of new dwellings in Launceston with a strong focus on inner city living and “medium density” typologies such as townhouses, villas, shop top housing and apartment units in accessible areas close to services.

### KEY ACTIONS

#### RESPONSIBILITY

#### TIMEFRAME

#### ONGOING

1.2.1 Prepare a review of Launceston CBD area and land surrounding activity centres to identify key development sites for consolidation and/or increased density

City Development

Medium

1.2.2 Prepare and implement precinct plans for Margaret Street Corridor and Hospital/Wellington Street areas

City Development

Medium

1.2.3 Advocate to the State Government for expediated approval pathways for key strategic infill housing projects

City of Launceston / State Gov

Long

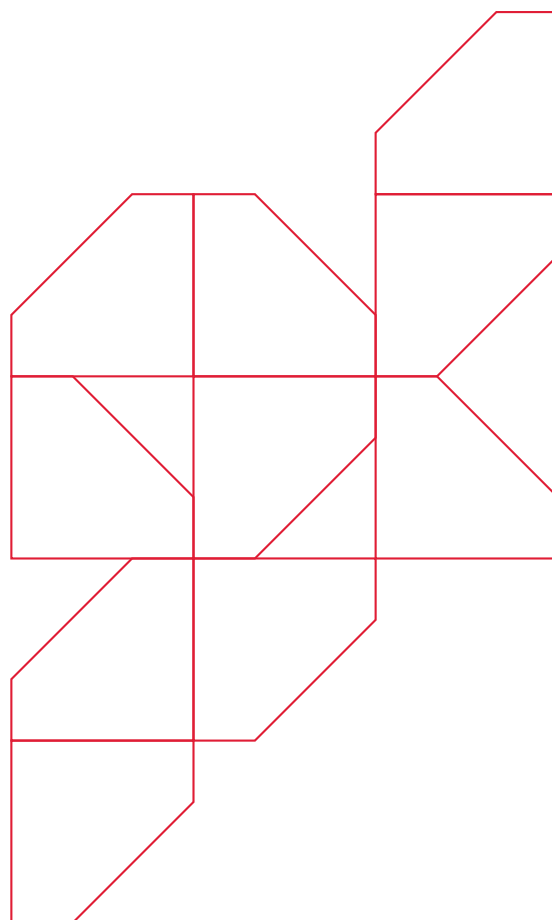
1.2.4 Investigate the implementation of Inner Residential and Urban Mixed Use zones around activity centres, and new Specific Area Plans (SAPs) for certain residential uses (if required)

City Development

Short



| PRIORITY   | 1.3 Improve supply and availability of affordable and social housing  |           |         |  |
|--|---|-----------|---------|--|
|  | Increase the opportunities for new affordable and social housing in well-located areas with access to key services and reduce the overall homelessness through the City |           |         |  |
| OBJECTIVES   |   |           |         |  |
| KEY ACTIONS  | RESPONSIBILITY  | TIMEFRAME | ONGOING |  |
| 1.3.1 Prepare an Affordable Housing Strategy that outlines Council's direction for accommodating affordable and social housing in City of Launceston   | City Development / Liveable Communities   | Medium    |         |  |
| 1.3.2 Work with Homes Tasmania to identify appropriate sites within Launceston for affordable and social housing delivery, trying to shift the focus from Launceston's Northern Suburbs and implementing a place based approach. | City Development / Homes Tasmania   | Medium    |         |  |
| 1.3.3 Investigate all Council owned sites, such as public carparks, for opportunities to provide affordable and social housing in key locations  | City Development / Infrastructure Planning / Strategy and Innovation  | Commenced |         |  |



## PRINCIPLE 2 ENRICH OUR NEIGHBOURHOODS

### PRIORITY

### 2.1 Create vibrant and accessible neighbourhoods that contribute to liveability

### OBJECTIVES

Improving existing suburbs to improve housing opportunities and choices and are delivered in a staged approach with appropriate services, community facilities and services.

### KEY ACTIONS

### RESPONSIBILITY

### TIMEFRAME

### ONGOING

2.1.1 Prepare and implement Neighbourhood Plans for existing suburbs in:

a) Kings Meadows

City Development

Short

b) Mowbray

City Development

Short

c) Lilydale

City Development

Short

d) Northern Suburbs

City Development

Medium

2.1.2 Prepare and adopt a Launceston Public Domain Strategy

Place Making / City Development / Open Space and Sustainability

Medium

2.1.3 Finalise and implement the Launceston Regional Open Space Strategy (under preparation)

Open Spaces and Sustainability

Short



### PRIORITY

### 2.2 Support economic vitality and access to opportunities

### OBJECTIVES

Focus diverse residential development around existing activity centres and developing neighbourhoods with access to key services, community facilities and transport options by strategically propagating retail, commercial and industrial uses in identified activity centres.

### KEY ACTIONS

### RESPONSIBILITY

### TIMEFRAME

### ONGOING

2.2.1 Prepare a 'key sites' review of the Launceston CBD and existing activity centres for development potential to support diverse housing opportunities

Place Making / City Development / Open Space and Sustainability

Short

2.2.2 Prepare and implement Launceston Retail and Activity Centre Strategy that aligns retail and residential growth and supports contemporary offerings in activity centres

City Development

Short

2.2.3 Prepare and implement an Employment Lands Strategy focused on integrated future employment opportunities that support residential growth

City Development

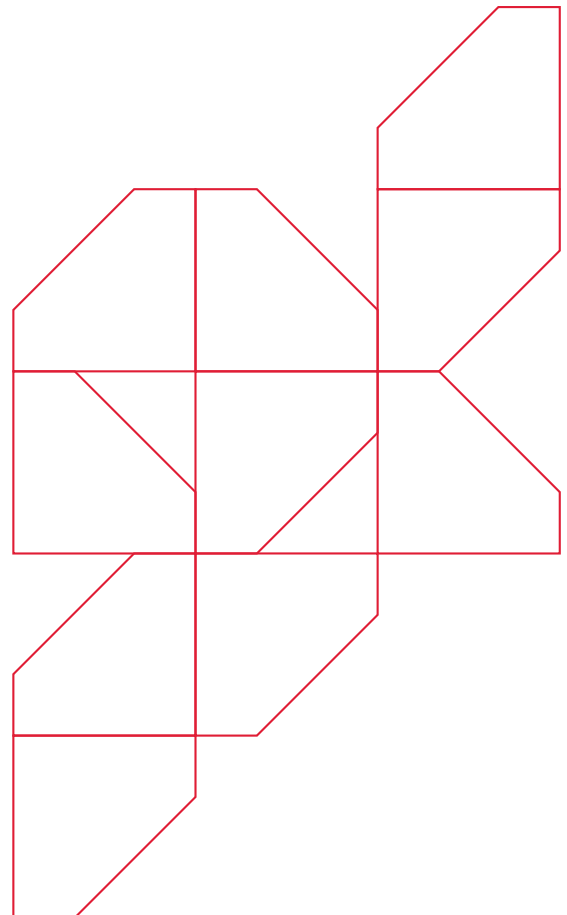
Short

2.2.4 Prepare Economic Uplift Assessment focusing on the benefits of development based on current and future growth in Launceston

City Development

Short

| PRIORITY   | 2.3 Balance what we need with what we love   |           |         |
|--|--|-----------|---------|
|  | Ensure that future densification of the Launceston is complimentary to the City's heritage assets and Council's public realm and place making strategies |           |         |
| OBJECTIVES   |  |           |         |
| KEY ACTIONS  | RESPONSIBILITY   | TIMEFRAME | ONGOING |
| 2.3.1 Prepare and implement the CBD Building Heights and Massing project and associated Specific Area Plan (SAP)   | City Development   | Commenced |         |
| 2.3.2 Prepare and implement heritage precincts, with associated specialised planning controls for heritage listed sites and areas identified for residential intensification | City Development / Place Making  | Short     |         |
| 2.3.3 Prepare and implement Levee Protected Areas Specific Area Plan (SAP)   | City Development   | Commenced |         |





## PRINCIPLE 3 COLLABORATE WITH PARTNERS

### PRIORITY

### 3.1 Lead a collaborative approach for delivery

### OBJECTIVES

Advocate for improved planning mechanisms that allow the delivery of housing on appropriate sites and areas identified by Council

### KEY ACTIONS

### RESPONSIBILITY

### TIMEFRAME

### ONGOING

3.1.1 Advocate for and actively participate in reviews of the Tasmania Planning Scheme and Northern Tasmania Regional Land Use Strategy to support diverse housing opportunities, including apartments, “missing middle” and other inclusionary zoning.

City Development

Short

3.1.2 Identify and promote incentive mechanisms for the delivery of affordable housing opportunities provided by the State and Commonwealth Government to local development community

City Development

Short

### PRIORITY

### 3.2 Strong external partnerships that help generate housing diversity

### OBJECTIVES

Establish a working relationship with developers, Community Housing Providers, Homes Tasmania, TasWater and TasNetworks to actively address issues with housing delivery

### KEY ACTIONS

### RESPONSIBILITY

### TIMEFRAME

### ONGOING

3.2.1 Undertake ongoing Housing Forums with developers, key land owners, and Community Housing Providers.

City Development /  
Communication

Short



3.2.2 Establish ongoing formal meetings with State agencies including Department of State Growth, TasWater, TasNetworks, and Metro Tasmania, to ensure infrastructure delivery is aligned with Council's planned population growth.

City Development /  
Infrastructure Planning

Medium



3.2.3 Partner with University of Tasmania to develop a pilot program for student level projects that focus on planning/urban design outcomes for key sites within Launceston

City Development / UTAS

Short



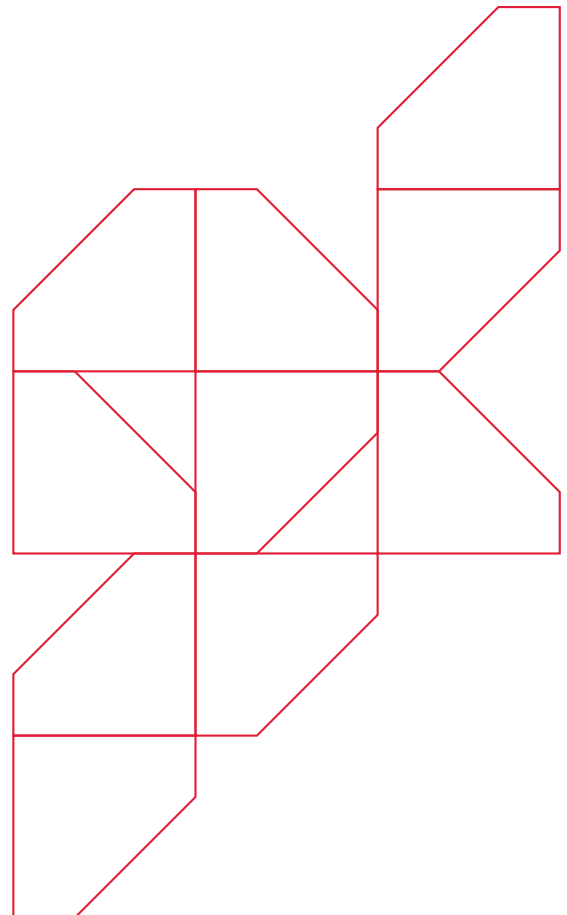
3.3.4 Establish “Housing Innovation Awards” program to highlight and celebrate Launceston's progress in delivering high-quality and sustainable housing solutions.

City Development / Community  
Engagement / Communications

Medium



| PRIORITY   | 3.3 Focusing on developing affordable housing in suitable locations  |           |         |  |
|--|--|-----------|---------|--|
|  | Investigate and actively seek more opportunities, with assistance from Community Housing Providers for more affordable and social housing in appropriate areas within City of Launceston |           |         |  |
| OBJECTIVES   |  |           |         |  |
| KEY ACTIONS  | RESPONSIBILITY   | TIMEFRAME | ONGOING |  |
| 3.3.1 Identify opportunities for the inclusion of affordable/social housing incentives in higher density developments  | City Development   | Short     |         |  |
| 3.3.2 Advocate to Homes Tasmania for affordable and social housing options to be focused on suitable areas that are located with key services, access to public transport and adequate provision to open space | City Development / Council   | Short     |         |  |
| 3.3.3 Require residential development on Council-owned land to include a proportion of affordable/social housing   | City Development / CHPs  | Short     |         |  |
| 3.3.4 Proactively engage with Homes Tasmania and Community Housing Providers to align their needs with opportunities in suitable locations   | City Development   | Short     |         |  |



## PRINCIPLE 4 ALIGN INVESTMENT WITH DEVELOPMENT

### PRIORITY

#### 4.1 Ensure adequate funding and resource allocation to allow investment in local mobility, urban greening, and infrastructure improvements

### OBJECTIVES

Ensure that appropriate funding and resources is provided to deliver catalytic investment throughout City of Launceston that leverages identified housing areas that accommodate different housing typologies, multi-modal infrastructure, urban greening and public realm areas.

### KEY ACTIONS

### RESPONSIBILITY

### TIMEFRAME

### ONGOING

4.1.1 Prepare and implement Infrastructure Funding Frameworks for:

a) St Leonards and Waverly

City Development

Commenced

b) South Prospect

City Development

Short

c) King Meadows

City Development

Medium

d) Mowbray

City Development

Medium

e) Lilydale

City Development

Long

f) Northern Suburbs

City Development

Long

4.1.2 Investigate opportunities for infrastructure funding through Federal and State government grants and/or development contributions

City Development / Finance

Short



4.1.3 Prepare a Housing and Services Alignment Review and Implementation Strategy to identify enabling infrastructure that unlocks housing potential and creates a serviceable plan for implementation

City Development /  
Infrastructure Planning

Short



4.1.4 Establish a dedicated Property and Asset Manager for the City of Launceston to establish direction for Council's owned land

Strategy and Innovation

Commenced





**PRIORITY****4.2 Promote coordinated collaboration among council departments for effective delivery****OBJECTIVES**

To consider the economic impact of Council investment and ensure that maximum value is returned through housing development and community improvements

**KEY ACTIONS****RESPONSIBILITY****TIMEFRAME****ONGOING**

4.2.1 Establish a quarterly Housing Delivery Committee with applicable Council teams to discuss and address issues with the delivery of new dwellings in Launceston

Internal Council branches (TBC)

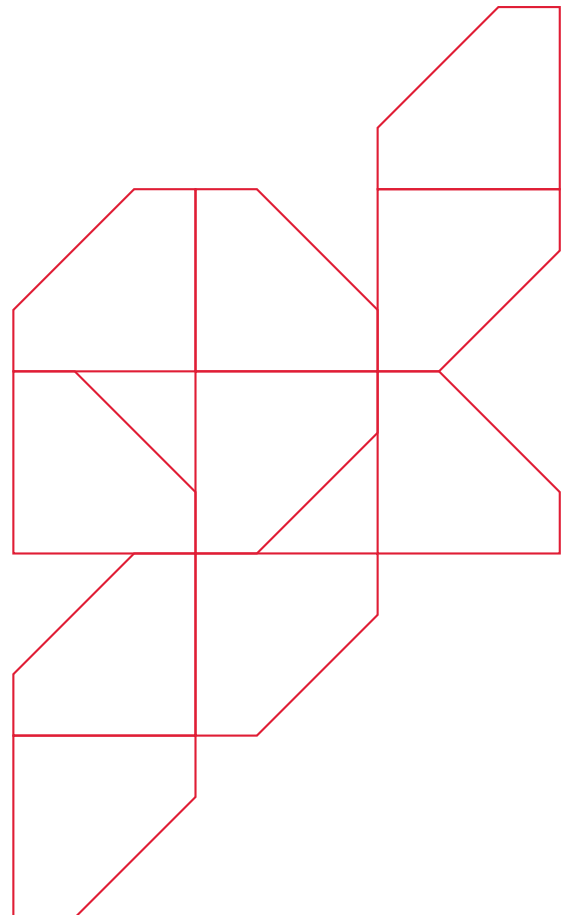
Short



4.2.2 Prepare an internal housing monitor to track development occurring in City of Launceston and identify trends and roadblocks for delivery

City Development/SEDA

Short



# Monitoring and Evaluation

## Key Performance Indicators (KPIs)

The Key Performance Indicators (KPIs) provide a measurable framework to assess the success of the Launceston Housing Plan in achieving its goals. These indicators are designed to track progress across critical areas such as housing supply, diversity, affordability, and the success of partnerships. The KPIs are related to the Plan's principles, aiming to ensure accountability, enable evidence-based decision-making, and allow for regular evaluation to guide adaptive management. The following items can be used to establish a monitoring and evaluating system framework:

### Availability and Supply

- Track the number of new houses developed each year in comparison to population growth based on the net change in total population and average household size. (E.g. 1,000 new residents and average household size of 2.1 would require in excess of 476 new dwellings).
- Supply of land is within 'target range' based on the most current land supply estimates and demand forecasts.

### Housing Diversity

- Annual percentage decrease in single detached dwellings as a proportion of total housing stock annually.
- Annual increase in the number of dwellings available for social housing or affordable housing.

### Engagement and partnerships

- Number of residents engaged through online platforms, workshops, or surveys related to housing plan initiatives increases annually.
- All established forums and working groups meet at least once per quarter ongoing





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## Reporting and Accountability Mechanisms

The Reporting and Accountability Mechanisms establish a structured approach to monitor and communicate progress on the implementation of the housing plan. Through half-yearly reporting, stakeholder engagement, and internal reviews, these mechanisms foster transparency and collaboration. By integrating adaptive management practices and clear feedback loops, the City of Launceston can ensure the plan remains responsive to emerging challenges and opportunities while maintaining accountability to the community.

### Regular Reporting

- Annual publication of a “Housing Plan Implementation Report” providing a high-level overview of key initiatives or activities, progress against each KPI, challenges faced during the year, and an outline of the following year.

### Stakeholder Engagement

- Regular consultations (half-yearly at a minimum) with developers, community groups, infrastructure providers, and housing providers as outlined in this plan.

### Internal Reviews

- Establishment of a housing plan steering committee to oversee implementation and review progress, reassess KPIs, and identifying corrective actions if required.

### Transparency

- Investigate opportunities for open access to performance data through an online dashboard or regular updates on the council’s website.
- Consider the inclusion of housing plan progress as a regular agenda item in council meetings.





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**LAUNCESTON**

